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4	BEFORE THE CALIFORNIA STATE BOARD OF EQUALIZATION
5	450 N STREET
6	SACRAMENTO, CALIFORNIA
7	STATE BOARD OF EQUALIZATION
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12	NOVEMBER 17TH, 2022
13	CALIFORNIA STATE BOARD OF EQUALIZATION
14	BOARD MEETING
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24	REPORTED BY: Jillian M. Sumner
25	CSR NO. 13619

1		APPEARANCES
2	For the Board of	
3	Equalization:	Honorable Malia M. Cohen Chair
4		Honorable Mike Schaefer Vice Chair
5		Honorable Ted Gaines
6		First District
7		Honorable Antonio Vazquez Third District
8		Betty T. Yee
9		State Controller
10		Anthony Epolite
11		Appearing for Betty T. Yee, State Controller (per Government Code
12	For the Board of	Section 7.9)
13	For the Board of Equalization Staff:	
14		Yvette Stowers Executive Director
15		Henry Nanjo
16		Chief Counsel Legal Department
17		Julia Himovitz
18		Tax Counsel Legal Department
19		Richard Moon
20		Tax Counsel Legal Department
21		Lisa Renati
22		Chief Deputy Director
23		Margie Wing Senior Specialist Taxpayers' Rights Advocate Office
24		
25		David Yeung Deputy Director Property Tax Department

1	API	PEARANCES CONTINUED
2		Jack McCool
3		Chief State-Assessed Properties Division
4		Sonia Yim
5		Appeals Attorney
6		Dustin Weatherby Chief
7		Legislative, Research and Statistics Division
8		Mary Cichetti Clerk
9		Board Proceedings Division
10	Scheduled Speakers:	Jeff Prang LA County Assessor
11		_
12		Brian Donnelly Director of Operations
13		LA County
14		Joaquin Torres Assessor-Recorder
15		San Francisco County
16		Sean Rawson Waterford Property Company
17		Ben Barker
18		Financial Advisor California Municipal Finance
19		Authority
20	Public Speakers:	Jennifer Ott Assistant City Manager Alameda County
21		Shaun Bradley
22		HomeFed Corporation
23		Guy Penini BLDG Partners
24		
25		Matt Avital Principal/Founder Ascenda Capital

1		INDEX	
2			PAGE NO
3	Item C1		8
4	Motion		12
5	Item C2		13
6	Motion		15
7	Item I		16
8	Motion		44
9	Item J1		47
10	Item J2		49
11	Motion		50
12	Item K1a		52
13	Item K1b		64
14	Item K1c		68
15	Item K2a		70
16	Item K4a		81
17	Item D		95
18	Motion		97
19	Item E3		98
20	Motion		101
21	Item E3c		103
22	Motion		104
23	Item E3d		105
24	Motion		107
25	Item E3e		108

1		INDEX CONTINUED	D. C. 110
2			PAGE NO
3	Motion		109
4	Item K5a		110
5	Motion		114
6	Motion		118
7	Motion		120
8	Motion		122
9	Item I1a Continued		123
10	Motion		133
11	Substitute Motion		134
12	Motion		144
13	Item L1a		209
14	Item M1		225
15	Item M2		226
16	Item N		227
17			
18			
19			
20			
21			
22			
23			
24			
25			

- 1 STATE BOARD OF EQUALIZATION
- 2 450 N STREET, SACRAMENTO
- 3 NOVEMBER 17, 2022
- 4 ---00---
- 5 MS. COHEN: Good morning, ladies and
- 6 gentlemen. Good morning to you.
- 7 I'd like to call this meeting to order. It's
- 8 10:00 O'clock, Thursday, November 17th.
- 9 This is the regularly-scheduled Board Meeting
- 10 for the California Board of Equalization.
- 11 My name is Malia Cohen, Chairwoman of this
- 12 body.
- 13 And to my left is Vice Chair Mike Schaefer.
- Ms. Cichetti, good morning to you.
- Could you please call the Board Meeting --
- 16 please call the roll.
- 17 Thank you.
- 18 MS. CICHETTI: Chair Cohen.
- MS. COHEN: Present.
- 20 MS. CICHETTI: Vice Chair Schaefer.
- MR. SCHAEFER: Present.
- MS. CICHETTI: Member Gaines is appearing
- 23 remotely.
- MS. COHEN: He will be joining us in a few
- 25 minutes in person.

- 1 MS. CICHETTI: Okay. I apologize.
- 2 Member Vazquez.
- 3 MR. VAZQUEZ: Present.
- 4 MS. CICHETTI: Deputy Controller Epolite.
- 5 MR. EPOLITE: Present.
- 6 MS. COHEN: All right. Looks like we have a
- 7 full -- a quorum.
- And let's go ahead and get started.
- 9 We will start with the Pledge of Allegiance.
- 10 Please join me in rising, placing your right
- 11 hand over your heart, and pledge allegiance to the flag.
- 12 (Whereupon the Pledge of Allegiance was
- 13 recited.)
- MS. COHEN: All right. Fantastic.
- I will open with just some opening remarks.
- I will pivot to my Vice Chair, Mr. Schaefer,
- 17 who has a memory that he'd like to share with all of us.
- Mr. Schaefer.
- MR. SCHAEFER: Yes.
- I wanted to announce that we lost a gentleman
- 21 named Dion Rich this last week or two.
- Dion was known as the world's greatest gate
- crasher. He went to over 40 Super Bowls all over the
- 24 United States and crashed them.
- 25 He said after 9/11 it's a little tougher to

- 1 crash it. He'd buy a ticket and try to crash it anyhow.
- The NFL had a "Wanted" poster out on him,
- 3 because he was interfering with their security.
- 4 He ended up being hired by FBI or other
- 5 security to give lectures on how you catch a bad guy
- 6 like him.
- 7 Reminds me of the movie "Catch Me if You Can."
- 8 He wrote two books on it, "The Life of Dion Rich," "The
- 9 World's Famous Gate Crasher."
- 10 He was very much a Republican. But he voted
- for me, because I was his buddy. He's been up to my
- inauguration a few years ago, and met everybody, and sat
- in my seat in my office.
- 14 He said, "Mike, I'll vote for you, because
- 15 you're -- even though you're a Democrat, because you're
- 16 my friend. And I vote for Joe Biden."
- And I said, "Well, why did you vote for
- 18 Joe Biden?"
- "Well, he has the same birthday I do."
- So he was a very lovable guy, and we all miss
- 21 him. And he was a very important part of my work in
- 22 politics.
- 23 And I just wanted to mention out there,
- 24 Dion Rich of San Diego, California, aged 93 on November
- 25 20th. So he almost made it.

- 1 Thank you.
- MS. COHEN: All right. Thank you.
- 3 Mr. Vazquez.
- 4 MR. VAZQUEZ: Thank you, Madam Chair.
- 5 I'd just like to open this meeting in
- 6 recognition of two important observances happening in
- 7 November.
- First, I'd like to highlight this week's
- 9 celebration of American Education Week, which honors the
- 10 educators who work in our nation's public schools, from
- 11 teachers, school psychologists, speech-language
- 12 pathologist, to the custodians and administrative staff.
- 13 This year's theme is "Together for Safe, Just and
- 14 Equitable Schools."
- As a former teacher, I salute all the members
- of our schools and communities who play such an
- 17 important role in providing excellence in public
- 18 education to our nation's children.
- 19 Also, I would want to recognize the National
- 20 Native American Heritage Month observed every November
- in the United States, in which we celebrate and pay
- 22 tribute to the indigenous people, past, present, their
- 23 rich and diverse cultures, traditions and histories, and
- 24 their significant contributions to the establishment and
- 25 growth of the United States.

- 1 As teachers, as scholars, as scientists, as
- doctors, as writers, as artists, as business leaders and
- 3 elected officials, heroes in uniform, and so much more,
- 4 they made immeasurable contributions to our nation.
- 5 And just the last thing, I just got wind of it
- 6 actually this morning. Some of you might have heard
- 7 this tragic accident that took place actually in my
- 8 district in Whittier.
- 9 And several of these young cadets and sheriffs
- were going through a running exercise, and apparently
- 11 this young man lost control of his vehicle and plowed
- into them while they were running.
- And I know there's at least five that are very
- 14 critical. So my heart goes out to their families, and
- prayers. And hopefully things turn out for the best as
- 16 much as possible.
- But that did take place, I believe it was
- 18 yesterday morning.
- MS. COHEN: Very sad and very tragic.
- 20 Are there any other announcements?
- Okay. Thank you.
- Ms. Cichetti, please announce our first order
- 23 of business.
- MS. CICHETTI: Good morning.
- 25 Our first order of business is an announcement

- 1 regarding public safety and Board Room procedure.
- 2 Good morning, Madam Chair and Members. The
- 3 Board information announcement is as follows:
- First, I would like to remind the audience to
- 5 silence your cell phones and any other wireless devices.
- 6 The current COVID-19 guidelines for the Board
- 7 of Equalization strongly encourage, but no longer
- 8 mandatory, that all BOE employees must wear a mask while
- 9 inside a BOE facility or while attending any BOE event.
- 10 If needed, supplies of masks and hand
- 11 sanitizer are available, and can be found in the back of
- 12 the auditorium.
- 13 Public comment is taken on each agenda item.
- 14 The public will be invited to comment during the matters
- 15 before the Board.
- If there are any members of the public wishing
- to speak before the Board on any agenda item in person,
- 18 we ask that you complete and submit to the Sergeant at
- 19 Arms a "Public Comment Appearance Sheet" located at the
- 20 entrance of the auditorium.
- 21 If you wish to speak before the Board by
- telephone, please dial the phone number and access code
- 23 provided on our Public Agenda Notice, and follow the
- instructions of the AT&T moderator.
- 25 If you intend to make a public comment today

- 1 using the AT&T moderator, we recommend dialling into the
- 2 meeting on the teleconference line prior to the
- 3 beginning of your agenda item.
- We recommend this, as the audio broadcast on
- 5 our website experiences a one- to- three- minute delay
- 6 between the live stream and the live event.
- 7 When giving a public comment, please limit
- 8 your remarks to three minutes.
- 9 The order that the Board identifies public
- 10 comments at the conclusion of an agenda item is as
- 11 follows:
- 12 First, we'll identify any public comment
- 13 requests that we have received in the auditorium, then
- 14 we will identify any public comments received with the
- 15 AT&T moderator.
- And, lastly, we will read into the record any
- public comments received in writing in advance of
- 18 today's meeting.
- 19 This concludes the informational announcement.
- Thank you.
- MS. COHEN: Thank you very much.
- Let's call the next item.

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1	ITEM C
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3	MS. CICHETTI: Our first order of business
4	will be the Item C, Public Hearing; C1, Property Tax
5	Rule 462.520: Public hearing and certification of
6	emergency amendments and adoption of additional
7	amendments to Property Tax Rule 462.520, Exclusion from
8	Change in Ownership - Intergenerational Transfers.
9	This item will be presented by Mr. Nanjo.
10	MR. MOON: Good morning, Members of the Board.
11	I'm not Mr. Nanjo. I'm Richard Moon. And
12	I'll be making the presentation today.
13	MR. NANJO: I was going I was going to
14	actually introduce Richard Moon, our Tax Attorney V
15	or Attorney V is going to be making this presentation.
16	And both of us are available for questions.
17	Go ahead, Richard.
18	MR. MOON: Good morning again.
19	As you know, since the passage of Prop. 19,
20	staff has been working to provide guidance to interested
21	parties and the public. And as part of that guidance,
22	we have been promulgating regulations.
23	The regulations before you in this part of the
24	agenda are for the intergenerational transfer exclusion,
25	and these rules were approved by the Board and published

- 1 on September 30, 2022.
- 2 Public comments have or will be posted to the
- 3 project page, but no amendments were made as a result of
- 4 any of the public comments received.
- 5 Therefore, we request your adoption of these
- 6 rules as they are published in your materials, so that
- 7 they can be made official, and the emergency amendments
- 8 can be made permanent.
- 9 Thank you. And I'm happy to answer any
- 10 questions you might have.
- 11 MS. COHEN: No questions at this time.
- 12 Let me see. Colleagues?
- No, we don't have any, Mr. Moon.
- 14 Thank you.
- MS. CICHETTI: Let's see if we have any public
- 16 comments.
- 17 AT&T moderator, please let us know if there is
- anyone on the line who would like to make a public
- 19 comment regarding this matter.
- 20 AT&T MODERATOR: Ladies and gentlemen, to make
- 21 a public comment, please press one, zero on your phone's
- 22 keypad, and an operator will gather your name and place
- 23 you in queue.
- Once again, for comment, please press one,
- 25 zero.

- One moment, Madam Chair. We do have somebody
- 2 queuing up.
- 3 And our comment is coming from Donisha Walton.
- 4 Please go ahead.
- 5 (Whereupon Mr. Gaines was present.)
- 6 MS. WALTON: Hi. Yes.
- 7 I'm calling because -- I don't know if you
- 8 guys heard stories of what's going on with the Child
- 9 Protective Services. But a lot of the social workers
- 10 are abusing their power and having people working with
- 11 them.
- 12 You know, I'm going through a case right now
- where they forced my kids to lie to my husband about
- 14 sexual accusations --
- MR. NANJO: Excuse me, caller. Excuse me,
- 16 caller.
- 17 This is a public hearing on a regulation. If
- 18 you have public comments regarding the regulation,
- 19 that would be appropriate.
- If you have a general public comment on
- 21 matters not on the agenda, that's going to be called
- 22 later on in the agenda.
- MS. WALTON: I'm sorry about that. Well,
- 24 yes, I have a lot to say about that.
- MR. NANJO: Okay. Then please listen for the

- 1 "N" as in "Nancy" item. That's when it would be
- 2 appropriate for you to make your public comments.
- MS. WALTON: Okay. Thank you, sir.
- 4 MR. NANJO: Thank you, sir -- ma'am.
- 5 AT&T MODERATOR: We have no additional callers
- 6 in queue for comment.
- 7 MS. COHEN: Got it. Thank you.
- 8 Just a minute.
- 9 Mr. Vazquez has something he'd like to say.
- 10 MR. VAZQUEZ: If there's no other comments, I
- 11 was going to move that we adopt Rule 462.520, Exclusion
- from the Change in Ownership Intergenerational
- 13 Transfer, as presented and heard today.
- 14 MS. COHEN: Perfect. I'll second that motion.
- 15 All right. Let's call the roll.
- 16 MS. CICHETTI: I'd like to first, if we could
- 17 close the public hearing first, and then we could move
- onto the motion, and then we could continue.
- We're going to go out to the AT&T operator for
- 20 the motion at this time.
- 21 AT&T operator, can you let me know if there's
- 22 anyone on the line who'd like to make a public comment
- 23 at this time?
- 24 AT&T MODERATOR: And, once again, to make a
- 25 comment on the motion, please press one, then zero, and

- 1 an operator will gather your name, and place you in
- 2 queue. One, zero, please.
- We have no callers queueing up for comment.
- 4 MS. CICHETTI: Thank you.
- 5 Member Vazquez has made a motion to adopt the
- 6 staff recommendation for the additional amendments to
- 7 Property Tax Rule 462.520, with Member Cohen seconding.
- 8 I'll take the roll now.
- 9 Chair Cohen.
- MS. COHEN: Aye.
- MS. CICHETTI: Vice Chair Schaefer.
- MR. SCHAEFER: Aye.
- MS. CICHETTI: Member Gaines.
- MR. GAINES: Aye.
- MS. CICHETTI: Member Vazquez.
- MR. VAZQUEZ: Aye.
- MS. CICHETTI: Deputy Controller Epolite.
- MR. EPOLITE: Aye.
- MS. COHEN: All right. This motion passes
- 20 unanimously.
- 21 Thank you very much.
- Let's call the next item.

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Τ	TTEM CZ
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3	MS. CICHETTI: The next item on our agenda is
4	Item C, Public Hearing; C2, Property Tax Rule 462.540:
5	Public hearing and certification of emergency amendments
6	and adoption of additional amendments to Property Tax
7	Rule 462.540, Change in Ownership - Base Year Value
8	Transfers.
9	This item is presented by Mr. Nanjo and
LO	Mr. Moon.
11	MR. NANJO: And, again, I'm just turning it
12	over to Mr. Moon.
13	Mr. Moon, take it away.
L 4	MR. MOON: Good morning, Madam Chair and
15	Members of the Board.
L 6	Richard Moon with the Legal Department.
17	Again, as you know, staff has been working on
18	rules and guidance for Proposition 19. The rules before
L9	you in this part of the agenda are for the base year
20	value transfers.
21	These rules were approved by the Board and
22	published on September 30th of this year.
23	Public comments have or will be posted to the
24	project web page, and no amendments to the rules were
25	made based on any public comments for this rule

- 1 Therefore, staff recommends and requests your
- 2 adoption of these rules as they're presented in the
- 3 material. And your adoption of these rules will make
- 4 the emergency amendments permanent.
- 5 Thank you. And I'm happy to answer any
- 6 questions you may have.
- 7 MS. COHEN: Thank you. I have no questions.
- 8 My colleagues don't have any questions.
- 9 Let's go ahead and move to public comment.
- MS. CICHETTI: AT&T operator, please let us
- 11 know if there's anyone on the line who would like to
- make a public comment regarding this matter.
- 13 AT&T MODERATOR: Once again, for comment on
- 14 this matter, please press one, zero at this time.
- 15 And we have no callers queueing up for
- 16 comment.
- MR. NANJO: And just to clarify, that was the
- 18 public hearing on this matter.
- Thank you.
- MS. COHEN: Thank you.
- 21 Mr. Vazquez.
- MR. VAZQUEZ: Yes.
- Thank you, Mr. Moon.
- And, Members, I move that we adopt Rule
- 25 462.540, Change in Ownership, Base Year Value Transfer,

- 1 as presented and heard today.
- MS. COHEN: All right. I'll second that
- 3 motion.
- 4 Let's call the roll.
- 5 MS. CICHETTI: I'd like to, just at this time,
- 6 we will close the public hearing on this item. And now
- 7 that we have a motion, I'll go out to the AT&T moderator
- 8 to see if we have anyone on the line who would like to
- 9 make a comment.
- 10 AT&T operator, please let us know if there's
- anyone on the line who'd like to make a comment
- 12 regarding the motion.
- 13 AT&T MODERATOR: For comments, please press
- one, zero at this time. An operator will gather your
- name and place you in queue. One, zero, please.
- No callers queueing up for comment.
- MS. CICHETTI: Member Vazquez has made a
- 18 motion to adopt staff recommendation for Property Tax
- 19 Rule 462.540, with Member Cohen seconding.
- The roll.
- 21 Chair Cohen.
- MS. COHEN: Aye.
- MS. CICHETTI: Vice Chair Schaefer.
- MR. SCHAEFER: Aye.
- MS. CICHETTI: Member Gaines.

1 MR. GAINES: Aye. MS. CICHETTI: Member Vazquez. 2 3 MR. VAZQUEZ: Aye. MS. CICHETTI: Deputy Controller Epolite. 4 5 MR. EPOLITE: Aye. 6 MS. COHEN: All right. This motion passes 7 unanimously. 8 Let's call the next item. 9 10 ITEM I1a 11 12 MS. CICHETTI: The next item on our agenda is 13 I, Other Chief Counsel Matters; Ila, Board Governance, 14 Suggested Revisions to Governance Policy: Discussion and 15 action on suggested revisions to the Board Governance 16 policy as of January 15th, 2021. 17 This matter will be presented by Mr. Nanjo. 18 MR. NANJO: Good morning, Chair Cohen, Vice 19 Chair Schaefer, Honorable Members of the Board. 20 Henry Nanjo, Chief Counsel again. 21 As you may remember, at the last meeting there 22 was some discussion among the Board Members that some 23 changes or edits to the Board Governance policy would be 2.4 desired. 25 So, consequently, I have collected those

- 1 suggestions received up until the date of, I believe,
- 2 Monday, and then I sent them out to the Board Members.
- 3 They are also attached for the public to
- 4 review as part of this PAN item, Public Agenda Notice
- 5 item.
- Other than that, we received changes, or
- 7 suggested changes in two areas.
- 8 One was the proposed addition of Section H,
- 9 Board Work Group Policy and Charter, on the -- on
- 10 page 12. It would be added to page 12, section -- Roman
- 11 numerals VII, Role and Powers of the Board.
- 12 Since everyone has a copy of the document, I
- won't bother reading it.
- 14 And then the other changes we received were
- proposed changes. And I sent out, on the document
- 16 that's attached to PAN and sent to the Board Members,
- 17 the current text for Roman numeral VIII, Board Chair and
- 18 Vice Chair, subsection A, Election of the Board Chair
- 19 and Vice Chair on the agenda.
- You have the current text.
- 21 And then there were three proposed changes
- 22 or -- to that section.
- The proposed change C is just adding a
- 24 sentence, which could be added to either Version A or B.
- 25 But it is the Board's discretion at this point, and I'm

- 1 just here to facilitate any discussions.
- 2 So if you have any questions, I'm more than
- 3 happy to answer. But back to you.
- 4 MS. COHEN: Yes.
- I just wanted to actually be a little bit more
- 6 thorough in the presentation, just in case folks are
- 7 listening at home.
- 8 MR. NANJO: Sure.
- 9 MS. COHEN: Maybe they don't have the document
- in front of them, or have some kind of impairment. So
- 11 can you walk us through the changes?
- MR. NANJO: Sure.
- MS. COHEN: Spell it out for us.
- MR. NANJO: Sure. Absolutely.
- MS. COHEN: Thank you.
- MR. NANJO: So the change to Section H is the
- inclusion of a section called "H. Board Work Group
- 18 Policy and Charter."
- 19 And the language is -- the language is
- 20 pursuant to the Board's authority under Government Code
- 21 Section 15606(a) to prescribe rules for its own
- governance and transaction of its business, and
- 23 Section 15609 to hold meetings each month at times and
- 24 places in the state for performing its duties, the Board
- 25 has established the following Work Group Policy and

- 1 Charter as the governance structure to be used when it
- determines committees are necessary or useful in
- 3 addressing specific issues or concerns.
- 4 One, the Work Group policy is established to:
- 5 Set forth policies that govern Work Group
- 6 structure consistent with the Board's constitutional and
- 7 statutory responsibilities, and this Governance Policy,
- 8 all relevant law, and the Board Proceedings procedures.
- 9 Guide the Board in establishing and
- 10 convening Work Group meetings while upholding the
- 11 effectiveness and integrity of the Board's processes,
- including oversight, accountability, transparency,
- 13 efficiency and decision-making.
- 14 Identify and distinguish between the role of
- 15 Board Members and their team members, as well as the
- 16 Executive Director and agency team members. This Work
- Group policy applies to both Board Members and their
- 18 staff.
- 19 Section two, Chair, Co-Chair and Work Group
- 20 Members.
- In proposing and establishing a Board Work
- 22 Group, the Chair or the Board Member will state its
- 23 specific purpose, and who will serve as the Work Group
- 24 Chair and Co-Chair.
- Once approved, the Board -- once approved by

- 1 the Board, each Board Member will serve as a full Member
- 2 and participant of the Work Group.
- 3 The Work Group Chair and Co-Chair shall
- 4 perform these duties only to conduct and carry out the
- 5 assigned purpose of the Work Group, and shall not
- 6 interfere with or assume the role of Board Chair or
- 7 Vice Chair in Section VIII of this Governance Policy.
- 8 And that bullet is italicized.
- 9 The Work Group Chair and Co-Chair shall
- 10 establish the Work Group meeting plan, agenda,
- 11 supporting material, and the list of and invitations to
- invited/scheduled presenters and participants, the
- 13 location and facility, and the preparation of meeting
- 14 minutes.
- 15 The Chair of the Board and Executive
- Director, or designated team member, will review the
- 17 meeting plan for legal and technical purposes, and
- transmit it to the Board Proceedings Division as
- 19 appropriate.
- 20 The Work Group Chair and Co-Chair are
- 21 responsible for conducting the Work Group meeting and
- 22 drafting Work Group report or reports so that the
- 23 information is available to the full Board and the
- 24 public at a regular date-specific Board Meeting.
- 25 Three, section three, Notice Requirements of

- 1 Work Group Meetings.
- 2 The Board shall publicly notice each Work
- 3 Group meeting consists with -- consistent with the
- 4 Public Agenda Notice, or PAN process, and the
- 5 Bagley-Keene Open Meetings Act to ensure Board
- 6 stakeholders and public of their opportunity to fully
- 7 engage in the discussions, actions and decisions of the
- 8 Board and have a seat at the table.
- 9 Board Work Groups may only discuss meeting
- 10 items publicly noticed on the Public Agenda Notice.
- The Board Work Group agenda, minutes,
- 12 materials and reports shall fulfill all Board
- 13 Proceedings procedures and public meeting requirements.
- The Board shall schedule the Work Group
- 15 adjacent to a regularly scheduled Board Meeting; or, if
- due to the urgency or importance of the matter or
- demands in competing priorities of BOE team members, the
- 18 Board may schedule the Work Group meeting at a different
- 19 time.
- 20 Section four, Report Out on Work Group
- 21 Information.
- 22 Following the adjournment of the Work Group
- 23 meeting, the Work Group Chair shall prepare meeting
- 24 minutes and related tasks, including compiling materials
- 25 received or reports needed for the full Board's

- 1 consideration.
- 2 The Work Group Chair shall submit the draft
- 3 minutes of the Chair of the Board and the Executive
- 4 Director for a pre-approval -- I'm sorry. Let me start
- 5 that again.
- 6 The Work Group Chair shall submit the draft
- 7 minutes to the Chair of the Board and the Executive
- 8 Director for approval, and upon approval, transmit to
- 9 Board Proceedings for posting to the BOE website for
- 10 Board approval at a regularly scheduled Work Group or
- 11 Board Meeting.
- The full Board will direct the Work Group
- 13 schedule of updates and reports.
- The Work Group Chair shall report at the
- 15 Board's next regular scheduled meeting, accompanied by a
- written report reflecting the Work Group's discussion,
- 17 recommendations and findings.
- Conclusion. The Board shall determine and
- 19 publicly announce the conclusion and final adjournment
- of the Work Group, including the outcome, report or
- 21 reports, and/or Board actions resulting from its
- 22 efforts.
- 23 And this submission for -- or suggestion for
- change was accompanied by the change to the Board Chair
- 25 and Vice Chair, Election Provision, XIII -- excuse me --

- 1 VIII(A), with the addition of a clause in that paragraph
- 2 that basically states the Board's vote for Work Group
- 3 Chair and Work Group Co-Chair shall authorize the
- 4 Members selected to perform only those Work Group
- 5 duties, and to conduct the -- only those Work Group
- 6 meetings for the assigned purposes of the Work Group,
- 7 and does not connote any transfer of the role of
- 8 Board Chair or Board Vice Chair in this
- 9 Governance Policy.
- 10 So that's -- the language that's being
- 11 suggested appears to be consistent with this Board's
- 12 previously-approved Board Work Group Charter and
- 13 Procedures.
- MS. COHEN: Okay. Thank you.
- So, colleagues --
- Thank you very much for reading that into the
- 17 record.
- So, colleagues, I'd like to highlight just my
- 19 proposed changes to the election of officers.
- 20 And as I stated in a prior meeting, I believe
- 21 that this is in the spirit of good governance, and that
- 22 we should consider the following amendments that -- and
- this is on proposed changes B, page 13, Section VIII,
- 24 Board Chair and Vice Chair.
- 25 During an election year, the Board shall defer

- 1 the election of the Chair and Vice Chair until after
- 2 duly elected Board Members are sworn into office.
- In such instances, the Board will place on the
- 4 agenda an election to take place in January for the
- 5 offices of Chair and Vice Chair of the Board.
- And then also, let me skip down a little bit:
- 7 During an election year, the Chair will
- 8 continue to serve as Chair until the election of new
- 9 officers and will set and approve the agenda in December
- 10 for subsequent January Board Meeting.
- 11 And if the Chair is termed out, or not
- 12 re-elected, or decides not to run for re-election, the
- 13 Vice Chair will serve as Chair.
- 14 If both Chair and Vice Chair are termed out
- and not re-elected, or decides not to run for
- 16 re-election, the Executive Director will have the
- 17 State Controller call the first meeting to order,
- 18 pending the election of officers.
- 19 So there's no limit on serving consecutive
- 20 terms. And if there's a tie vote, the currently serving
- 21 Chair or Vice Chair, as the case may be, shall continue
- 22 to serve.
- So these, again, are proposed changes. I
- 24 believe I've covered them before. That is where we are.
- 25 I don't know if there's any questions.

- 1 Yes, Mr. Vazquez.
- 2 MR. VAZQUEZ: Yes.
- 3 Thank you, Chair Cohen, with your proposal.
- I just have a few questions for Mr. Nanjo.
- 5 MS. COHEN: Sure.
- 6 MR. VAZQUEZ: I recall you told us several
- 7 times over the past four years that by consensus of the
- 8 Board, we can change the Governance Policy language or
- 9 place an election for Chair or Vice Chair on the agenda
- 10 any time; is that correct?
- 11 MR. NANJO: Yes, that is correct.
- 12 Let me -- let me specify a little bit.
- The item would have to be placed on the
- 14 agenda, governance of -- as it was in this case. And
- based on a simple majority vote, the Governance Policy
- can be changed, either one time or permanently, by the
- 17 Board Members.
- MR. VAZQUEZ: So although we could postpone
- 19 the election by making a one-time change or suspending a
- 20 provision, we could also place an election on both the
- 21 December and the January agendas; is that right?
- MR. NANJO: Yes, that would be the Board's
- 23 pleasure.
- MR. VAZQUEZ: Either way, what are our options
- 25 in terms of interim Chairs and Vice Chairs between

- 1 December and January when the current Chair, like in
- 2 this situation we have now, was elected to another post?
- 3 MR. NANJO: It would depend on the post that
- 4 the person is elected to.
- 5 The only concern or challenge would be, as in
- 6 this case, if the Chair is elected to the Controller
- 7 position, the Chair would be -- only be able to serve
- 8 until he or she is sworn in as Controller.
- 9 And at that point, if that same person was
- 10 designated Chair of this Board, that would create a
- 11 conflict of interest situation.
- 12 Namely, not in -- specifically, not with
- regards to this Board, but the fact that the Chair of
- 14 this Board and the Controller serve as Board Members to
- the Franchise Tax Board Board, that would create a
- 16 conflict. Because, essentially, you would have one
- 17 person who has two positions.
- MS. COHEN: And, Mr. Vazquez, very keen.
- 19 You're absolutely right. This could be a potential
- 20 conflict. But my recommended amendments address this
- 21 issue.
- MR. VAZQUEZ: I don't think it does.
- MS. COHEN: Oh, yeah. It does.
- 24 MR. VAZQUEZ: Am I correct or incorrect on
- 25 this one, Nanjo -- Mr. Nanjo?

- 1 That's the only reason I was --
- MS. COHEN: It states that the Vice Chair
- 3 would then step in.
- 4 MR. NANJO: Yeah. And even without that
- 5 change, that that's what would be what --
- 6 MS. COHEN: That's the standing governance
- 7 rule.
- 8 MR. NANJO: -- would happen, yes.
- 9 Because at that point, the Chairperson, who is
- 10 Controller, would not be able to serve as Chair. So in
- 11 the case -- in a case where the Chair cannot serve, the
- 12 Vice Chair could step in.
- MS. COHEN: Right.
- MR. NANJO: Yes.
- MR. VAZQUEZ: So I guess my question is
- 16 that -- but the way the governance is written now, the
- 17 Vice Chair wouldn't be able to slip into the Chair
- 18 position until -- unless he or she was elected in
- 19 December; is that correct?
- MR. NANJO: Well, I mean, the way -- the way
- 21 the --
- MR. VAZQUEZ: The way the language is written.
- MR. NANJO: The way the language is written
- 24 now, the election takes place in December. So you would
- 25 have a Vice Chair at that point. So --

- 1 MR. VAZQUEZ: Right.
- MR. NANJO: Yeah. Correct. Sorry.
- 3 MR. VAZQUEZ: So while I hear your concerns, I
- 4 would just opt to just leave the -- that section of our
- 5 governance as is.
- Because we do have an opportunity to agendize
- 7 it in December. And if for some reason there isn't a
- 8 consensus, then we go back to the potential of an
- 9 interim, or the Vice Chair stepping in until the new
- 10 Members are sworn in in January.
- 11 That's an option, right?
- MR. NANJO: Correct.
- And there's nothing that prevents the Board
- 14 from having an election in December, and having an
- 15 election in January, or every month.
- MR. VAZQUEZ: Exactly. As long as there's --
- 17 MR. NANJO: It wouldn't be -- it wouldn't be
- 18 efficient, but it's possible.
- MS. COHEN: That part. It wouldn't be
- 20 efficient. It wouldn't be prudent, and it wouldn't
- 21 present well publicly.
- MR. VAZQUEZ: If we did what? I'm sorry.
- MS. COHEN: Had a Board -- had an election in
- December, turn around, decide to have another one in
- 25 January.

- 1 MR. VAZQUEZ: Well, I'm not proposing we do
- 2 that.
- 3 MS. COHEN: I know.
- 4 MR. VAZQUEZ: But I --
- 5 MS. COHEN: But what you're proposing is, I
- 6 think what you're -- what you're proposing is, is that
- 7 we continue to keep the governance structure the way it
- 8 is.
- 9 MR. VAZQUEZ: Yes.
- 10 MS. COHEN: And what -- what -- the problem
- 11 with that, even with the original writing of the
- language, is that it does not take into consideration
- 13 new Board Members.
- 14 So, essentially, you are silencing a future
- Board Member, your future colleague that you're going to
- be relying on for votes, from even having an opportunity
- to not only participate in a vote, but also be in
- 18 consideration for a leadership position on the body.
- 19 And I think that is woefully undemocratic
- 20 and -- and unfair. So that is why these amendments that
- 21 we're proposing will clarify and address your issues
- 22 about changes, but also acknowledge that this body is
- 23 going to have a new Member on it in January. So to have
- 24 a vote in December on leadership, I think is a bad faith
- 25 effort.

- 1 This is a person that's going to join you on
- 2 this team, and then you're going to say, because of the
- 3 deadlines -- not the deadlines, but on when a person is
- 4 sworn in, she will not be able to take a vote?
- I mean, that's just -- I think we should be
- 6 very cautious or aware of that.
- 7 MR. VAZQUEZ: I'm very cautious of that.
- And my only concern is that I thought we set
- 9 the governance up specifically to set the tone for
- 10 January for the next election. I don't see a new --
- MS. COHEN: When we -- what we set up --
- 12 MR. VAZQUEZ: Can I finish? I let you finish.
- MS. COHEN: Sure.
- 14 MR. VAZQUEZ: So at the end of the day, I see
- no -- I don't see this being undemocratic. I just see
- 16 this being leadership.
- 17 I don't see a new Board Member, one new
- 18 Board Member getting elected and being sworn in and all
- 19 the sudden becoming the Chair.
- MS. COHEN: True.
- 21 MR. VAZQUEZ: Because we're just talking about
- 22 the Chair, at the end of the day.
- I have no problem on holding back, you know,
- 24 if you want to hold back the Vice Chair, as an example,
- 25 because she may be interested in that. But at the end

- of the day, the Chair, I think, should go through the
- 2 process that we did.
- 3 The only reason we had a new Member in 2018
- 4 when we came in is because we were all new. All four of
- 5 us were new. It wasn't like we were -- there were two
- 6 Members that were rolled over from the previous Board,
- 7 which I could see why they would possibly at least
- 8 select their Chair.
- 9 And I think if you go back to the history of
- 10 this Board, I think that's the way it's been run for
- 11 many, many years. So while I agree with you that it's
- 12 good to be inclusive, and I -- and I want to be
- inclusive, but at the end of the day, I don't think it
- should stop our movement and our leadership.
- Because at the end of the day, whoever gets
- 16 elected as the Chair to start in January should have the
- 17 opportunity working with our staff in December to
- 18 prepare the agenda for January.
- 19 You're asking us now to kind of limp along
- from December to January, because we're going to be
- 21 missing our leadership.
- 22 And congratulations on your role. I mean,
- you'll be coming back. But we'll be headless for that
- 24 period.
- 25 MS. COHEN: Well, no. We will never -- we are

- 1 not headless.
- 2 But I think what I'm going to cautious this
- 3 body is that we are -- your argument is based on a very
- 4 unique situation to this cycle of where we are. What
- 5 I'm proposing is something that will solve future
- 6 problems.
- 7 This is a Governance Policy. It is a document
- 8 that is -- that is fluid, that will be broad and
- 9 encompass and address future other challenges that we
- 10 may not see or we may not anticipate.
- 11 You will have leadership in December. You
- 12 will have leadership in January. And you still have the
- flexibility to call and change the Governance Policy
- 14 moving forward.
- 15 I'm asking us to think in a broader sense
- 16 that -- and understand that the policy-suggested changes
- incorporate other possible challenges that we're going
- 18 to see.
- 19 Correct me if I'm wrong, Mr. Nanjo -- I see
- 20 you're nodding your head in agreement. I just want to
- 21 make sure that we are not being myopic and small, and
- just looking at this -- this one election cycle, and
- 23 trying to make a decision based on that.
- So, Mr. Vazquez, what I'm asking is, is that
- 25 we simply demonstrate good governance, and that we're

- 1 setting a solid policy that is universal, that would be
- 2 able to accommodate all scenarios of whether we have all
- 3 new Board Mem -- all new Board, or we have half new
- 4 Board Members in the seat, who knows.
- I mean, there could be -- people could step
- 6 down in an untimely -- an untimely reason. Someone
- 7 could get sick. Someone could -- anything could happen.
- 8 So this policy that I'm proposing, this slight
- 9 amendment actually just accommodates for these types of
- 10 fluctuations, so that, you know, the leadership is
- 11 definitely clear. This is -- yeah. I don't --
- MR. VAZQUEZ: No, I agree with you.
- MS. COHEN: Great.
- 14 MR. VAZQUEZ: And like you -- like you
- mentioned in your earlier remarks, you said that this
- 16 document is fluid. Which is true. So I think there's
- 17 no problem with us moving forward and leaving as is.
- And in the event something should happen, like
- 19 you mentioned, not this situation, but, you know, two
- years from now when there's another election where
- there's a vacuum, and all the sudden there's all new
- Members, there's nothing stopping that Board from
- 23 changing it prior to that election.
- Because you do have this little window. Like
- 25 we have this window right now. For example, if we stick

- 1 to what we have, and have our elections every December,
- 2 if for some reason two years from now all four of us
- 3 decide to move on somewhere else -- or even in two
- 4 years, you know, if we decide to move on, and there's a
- 5 vacuum, before -- yeah, whether it's two or four.
- 6 MR. GAINES: In four years there will be a big
- 7 change.
- MR. VAZQUEZ: Yeah. But even two years, let's
- 9 say, for some reason we decide to run for another office
- in two years, or decide to step down, and there's no
- 11 new -- nobody sticking around. In the event that should
- happen, we still have a little window where we could
- 13 change this Governance Policy.
- 14 So I don't -- you're making it sound like this
- is set in stone. It's not set in stone. This is a very
- 16 fluid document that can be changed at any time.
- MS. COHEN: Actually, fluidity, that's the
- 18 word I used to describe it. I'm not saying this is set
- in stone in anyway.
- MR. VAZQUEZ: Yes.
- MS. COHEN: I see what we saw -- we saw what
- happened when we were sworn in. It worked.
- Mr. Schaefer is here to lead should -- in
- January. And what it is, is you're presiding over
- 25 basically the election, and then the gavel is then

- 1 turned over.
- 2 So I don't fully appreciate nor understand
- 3 your concerns. Like what -- what's the issue?
- 4 MR. VAZQUEZ: Well, I don't -- I don't see a
- 5 problem that this is solving, your -- your proposal,
- 6 your changes.
- 7 Because at the end of the day, Vice Chair
- 8 Schaefer, he still has the right -- he can run in
- 9 December, if he's interested in running for Chair.
- 10 There's nothing stopping him from running for Chair in
- 11 December. And if it turns out he has the consensus of
- 12 the Board, we move forward. Or whoever it may be that
- 13 takes on the leadership.
- 14 So I don't see the reason we need to change it
- now, I guess. I don't see the problem the way you're
- 16 looking at it.
- But I could be wrong. I guess we'll ask our
- 18 colleagues and see.
- MS. COHEN: So I think what I'm hearing from
- 20 Mr. Vazquez is that he doesn't have a problem with,
- 21 although the Board is made up one way in December, and
- 22 the Board will have a reconfiguration in January, that
- 23 election will still hold moving into January.
- What happens is, is what's concerning, and we
- are in a democracy, is that you are literally silencing

- one of your Members from being able to exercise.
- 2 MR. VAZQUEZ: I don't think so. That's where
- 3 we disagree.
- 4 MS. COHEN: Okay.
- 5 MR. VAZQUEZ: Yeah.
- 6 MS. COHEN: That's where we disagree.
- 7 MR. GAINES: I -- I don't know why we have to
- 8 change it. I -- it seems to me that the policy we have
- 9 in place currently, you know, is something that we
- 10 already determined through our Governance Policy. And I
- 11 think there is -- there's flexibility there.
- 12 If with a new Member coming in, let's say we
- go ahead and make a decision on who the Chair is in
- 14 December, and if the new Member coming on the Board does
- not like that, that individual can bring it up and
- 16 challenge the Chairmanship at that time, and take
- 17 another vote, and see if it stands.
- But -- because I do believe there's enough
- 19 flexibility there for that to occur if that's the will
- of the Board. You know, you've got to get three each
- 21 time. You'd have to do it in December.
- 22 And I do like the idea of having some
- 23 consistency carryover of someone with experience that
- 24 would be a Chair of this Committee. And of course they
- 25 would have to -- that individual would have to prove

- 1 that to the new Board Member in terms of providing that
- 2 stability as to whether they're flexible or comfortable
- 3 with it, or challenge it.
- 4 MR. VAZQUEZ: I agree.
- 5 MS. COHEN: Okay. Mr. Schaefer, do you have
- 6 any comments?
- 7 MR. SCHAEFER: Well, I -- I'm really not in
- 8 favor of adding all kinds of new provisions for Work
- 9 Groups and for how we elect people, because we can do
- 10 that when the time arises. The Board may have entirely
- 11 new interest with a new Chair and new Vice Chair.
- But I admire the concern and creativity of our
- 13 Chair here, and I would tend to support what she's
- 14 trying to do, knowing that if it doesn't work out, we
- 15 can unwind it all in a few months.
- You know, nothing that we really do is set in
- 17 stone. And it's nice that you bring these matters up.
- 18 But I'm not excited about the change. It's not saving
- any money for the taxpayers. It's just, you know,
- dealing with how we function. And that's a very
- 21 important thing, too.
- MS. COHEN: Mm-hm. I don't know if
- 23 Mr. Epolite has any comments, or if he's -- I'm assuming
- you're going to be voting on this.
- 25 MR. EPOLITE: I'm not going to be voting on

- 1 this item. But I have a concern about some of the
- 2 specific language that's going to be adopted. So --
- MS. COHEN: You can raise your concerns now if
- 4 you'd like.
- 5 MR. EPOLITE: Yes.
- On two of the proposals that are before us,
- 7 and on the existing language, I wanted to bring to the
- 8 Members' attention that two of the proposals include
- 9 language, and the existing language, include in the
- 10 first sentence of the paragraph A replacement language,
- 11 which provides, quote, "or earlier if there's no
- 12 December meeting."
- And that's in the existing language of
- 14 paragraph A.
- MS. COHEN: I'm sorry. Can you repeat that
- 16 one more time?
- 17 MR. EPOLITE: Sure.
- Quote -- and if you're looking in section A,
- 19 the first sentence, it ends with the clause "or earlier
- if there's no December meeting," unquote.
- MS. COHEN: So you're proposing we -- new
- 22 language?
- MR. EPOLITE: The deletion of some language
- 24 from --
- MS. COHEN: Your proposal is about clean-up

- 1 language?
- 2 MR. EPOLITE: Yes.
- 3 MS. COHEN: Got it. Okay.
- 4 MR. EPOLITE: And I just wanted to point out
- 5 to the Members, under current law, Government Code
- 6 Section 15609 mandates that the Board shall hold regular
- 7 meetings each month at times and places within this
- 8 state as the Chairperson directs.
- 9 Before this, under -- this statute was amended
- in 2009, Section 15609 provided that, quote, "the Board
- shall hold regular meetings at the State Capitol each
- month, and may hold special meetings at such times and
- places within the state as the Chairman directs,"
- 14 unquote.
- Based upon this Government Code statute, then
- it would be inappropriate to include any statement in
- 17 the Governance Policy that there might not be a
- 18 Board Meeting in any particular month of the year.
- As such, I would recommend that any language
- 20 approved today delete the clause, quote, "or earlier if
- 21 there is no December meeting," unquote, from its
- 22 proposal if approved, as the Government Code clearly
- 23 mandates monthly Board of Equalization Meetings.
- So I would -- that's my recommendation.
- MS. COHEN: Okay. So just for the record, the

- 1 recommendation is a little bit off topic on what we were
- 2 talking about. So that's okay. We will accept them,
- 3 and we can take them up.
- And let's go to see if there's any public
- 5 comments. And then we will skip taking action on this
- 6 item, and we'll move forward on the agenda.
- 7 MR. EPOLITE: Thank you.
- MS. COHEN: Thank you, Mr. Epolite. Yeah.
- 9 MS. CICHETTI: AT&T moderator, can you let us
- 10 know if there's anyone on the line who would like to
- 11 make a public comment regarding this item?
- 12 AT&T MODERATOR: Ladies and gentlemen, to make
- 13 a comment on this item, please press one, zero at this
- 14 time.
- Once again, for comments, press one, zero,
- 16 please.
- 17 And we have no callers in queue.
- MS. COHEN: Great. Thank you.
- 19 All right. So we've taken a little bit of
- 20 public comment. We're going to table this item to later
- 21 on in the agenda.
- Let's call the next item, please.
- MR. NANJO: Thank you, Board Members.
- MS. COHEN: Thank you, Mr. Nanjo.
- 25 MR. VAZQUEZ: Excuse me, Madam Chair. Just a

- 1 procedural question.
- 2 So where does this leave us? You're gonna --
- MS. COHEN: We're tabling this for later on in
- 4 the agenda today.
- 5 MR. VAZQUEZ: Today?
- 6 MS. COHEN: Today.
- 7 MR. VAZQUEZ: We're not prepared to vote on
- 8 part of it, though?
- 9 MS. COHEN: Yep. We're not voting on it. I'm
- 10 not calling it. We're moving the agenda. We're going
- 11 to the next item.
- MR. VAZQUEZ: But I want to call the -- I want
- 13 to call the -- I want to make a motion then.
- 14 I'd like to make a motion that we leave the
- 15 items -- well, take --
- MS. COHEN: Excuse me. Just a point of
- 17 procedure. I believe I already called the next item.
- 18 Mr. Nanjo, if you could bring some clarity.
- MR. NANJO: I don't think the next item has
- 20 been called yet. So technically, if there's a motion --
- MS. COHEN: Well, I called it --
- MR. VAZQUEZ: I'd like to make a motion --
- 23 but -- but --
- MS. COHEN: -- and was interrupted.
- MR. VAZQUEZ: There's a --

- 1 MR. NANJO: Yes.
- 2 MR. VAZQUEZ: -- parliamentary procedure here
- 3 that I'm disagreeing with the Chair's request to move
- 4 off of an item. Because we were discussing something
- 5 here.
- I think we can vote on part of this. And if
- 7 you want to table the election of the December piece, I
- 8 have no problem. We can table that, if you want to do
- 9 that.
- 10 MS. COHEN: Well, I appreciate that you have
- 11 no problem. I --
- MR. NANJO: Technically, under Robert's Rules
- of Order, a tabling of an item requires a vote. So that
- 14 would require a motion and a vote.
- Other than that, the clerk has not called the
- 16 next item, so technically, we're still --
- 17 MR. VAZQUEZ: In discussion.
- 18 MR. NANJO: -- in discussion. Correct.
- MS. COHEN: This item is going to be addressed
- 20 later on in today's meeting.
- MR. NANJO: Okay.
- MR. VAZQUEZ: Now, you're asking -- so you're
- 23 making a motion to table it?
- MS. COHEN: Is a motion required?
- I'm under the impression we can skip this

- 1 item, and we can go onto the other portion of the
- 2 agenda.
- 3 MR. VAZQUEZ: I mean, my recollection of the
- 4 parliamentary procedures says different, but I could be
- 5 wrong.
- 6 MR. NANJO: I'll have my Governance Attorney
- 7 weigh in, Ms. Himovitz.
- 8 MS. HIMOVITZ: So my name is Julia Himovitz,
- 9 for the record. I'm an attorney with the Board.
- 10 So, procedurally, I believe that you do need a
- 11 motion to table this. My recommendation right now might
- be to take a break, so that we can look into the answer
- 13 for you.
- MS. COHEN: Thank you.
- MR. VAZQUEZ: Sure.
- MS. COHEN: All right. We'll take a break.
- 17 Thank you, Julia.
- MS. HIMOVITZ: Thanks.
- MS. CICHETTI: We're gonna go into break at
- 20 this time.
- MS. COHEN: Yes. It's 10:48. We're breaking.
- MS. CICHETTI: A 5-minute break.
- Thank you.
- 24 (Whereupon a break was taken.)
- MS. COHEN: All right. We're coming back into

- 1 session. It's 10:56.
- 2 MS. HIMOVITZ: So we looked into the issue,
- 3 and in order to table the matter, it will require a
- 4 motion from --
- 5 MR. VAZQUEZ: Correct.
- 6 MS. HIMOVITZ: -- yourself.
- 7 MS. COHEN: Sure.
- 8 Okay. Thank you.
- 9 Well, I'll make a motion that we continue this
- 10 item for later on in the agenda.
- And I would like a second on that motion.
- 12 Is there a second?
- MR. EPOLITE: I'll second that motion.
- MS. COHEN: Thank you very much.
- 15 Let's call the roll call vote, please.
- MS. HIMOVITZ: Public comment.
- MS. COHEN: Oh, yes. We'll take public
- 18 comment on the issue of -- on the motion to table this
- 19 discussion.
- MS. CICHETTI: AT&T moderator, could you let
- 21 me know if there's anyone on the line who would like to
- 22 make a public comment regarding this motion?
- 23 AT&T MODERATOR: Ladies and gentlemen, for
- 24 public comment, please press one, zero.
- Once again, if you wish to make a comment,

- 1 press one, zero, please.
- We have no callers in queue.
- 3 MS. COHEN: Thank you.
- 4 Please call the roll.
- 5 MR. VAZQUEZ: Before we take a roll call vote,
- 6 just a point of information, Madam Chair.
- 7 I noticed in your comments earlier you
- 8 mentioned that this item was coming up on the agenda
- 9 later. And I'm looking at the agenda, I don't see where
- 10 it's coming up again.
- 11 MS. COHEN: The motion that I've made, that
- 12 has been --
- MR. VAZQUEZ: No, I'm not talking about the
- 14 motion. I'm talking about your comment you made earlier
- 15 and the discussion.
- You said that we were going to take up this
- item later in the agenda, and I don't see it on the
- 18 agenda anywhere else.
- 19 MS. COHEN: Julia.
- MS. HIMOVITZ: Excuse me.
- 21 Right now there is a motion on the table.
- 22 You're welcome to have a discussion on the motion. The
- 23 motion is to table it to discuss later, which the Chair
- 24 has the right to do to push it later.
- In the motion, if you'd like -- my

- 1 recommendation -- excuse me -- would be, if you'd like
- 2 to have a specific timer when it may or may not be
- 3 called, it hasn't been handled yet. The motion is
- 4 simply to move it.
- 5 And so if the question perhaps could be as to
- 6 when it would be called, would be an appropriate --
- 7 MR. VAZQUEZ: Thank you.
- 8 MS. CICHETTI: Chair Cohen has made a motion
- 9 to table Item I1a to later on today, and it has been
- 10 seconded -- the second has been received by
- 11 Deputy Controller Epolite.
- 12 I'll call the roll.
- 13 Chair Cohen.
- MS. COHEN: Aye.
- MS. CICHETTI: Vice Chair Schaefer.
- MR. SCHAEFER: Aye.
- 17 MS. CICHETTI: Member Gaines.
- MR. GAINES: No.
- MS. CICHETTI: Member Vazquez.
- MR. VAZQUEZ: No.
- 21 MS. CICHETTI: Deputy Controller Epolite.
- MR. EPOLITE: Aye.
- MS. CICHETTI: The item passes, 3-2.
- MS. COHEN: Thank you.
- We'll take it up later on in the agenda today.

1	Thank you.
2	Ms. Cichetti, could you call the next item.
3	
4	ITEM J1
5	
6	MS. CICHETTI: The next item on the agenda is
7	Administrative Session, J, Administrative Consent
8	Agenda.
9	We will take these two consent items up in one
10	vote.
11	J1 is the adoption of the retirement
12	resolution of Michael Dean Saunders.
13	I'm going to read his resolution into the
14	record.
15	Honoring Michael Dean Saunders on his
16	retirement.
17	Whereas, Michael Dean Saunders, Senior
18	Specialist Property Appraiser in the County-Assessed
19	Properties Division, Training and Certification Unit,
20	will retire on December 30th, 2022, after 20 years of
21	outstanding and meritorious service to the State of
22	California and the California Board of Equalization.
23	And, whereas, Michael began his career with
24	the California State Department California State
25	Board of Equalization on August 1st, 2007, as a Junior

- 1 Property Appraiser in the Assessment Services Unit
- 2 within the Property Tax Department's County-Assessed
- 3 Properties Division.
- And, whereas, as a result of diligent work and
- 5 demonstrated ability, he advanced to positions of
- 6 increasing responsibility, first earning appointment to
- 7 the position of Assistant Property Appraiser in
- 8 August 2008, and Associate Property Appraiser in
- 9 August 2010.
- 10 Whereas, on January 31st, 2014, as a result of
- 11 his exemplary work ethic and dedication to the
- workplace, he promoted to Senior Specialist Property
- 13 Appraiser within the Assessment Services Unit.
- In August 2016 he transferred to the
- 15 Assessment Practices Survey Unit, where he was part of a
- 16 survey team conducting compliance audits and samples of
- 17 the 58 County Assessors' practices and procedures in an
- 18 effort to promote statewide uniformity and consistency
- in property tax assessment throughout the state.
- And, whereas, on March 1st, 2021, he
- 21 transferred to the Training and Certification Unit
- 22 within the County-Assessed Properties Division, where he
- was an instructor and provided training to BOE staff and
- 24 County Assessors and their staff on real property tax
- 25 matters, such as the valuation of agricultural,

- 1 California Land Conservation Act, and taxable possessory
- 2 interests properties.
- And, whereas, throughout the many years of
- 4 service, Michael has served the people of this state
- 5 with fairness and dedication.
- Therefore, be it resolved that we, the Members
- of the Board, do hereby extend to Michael Dean Saunders,
- 8 our sincere and grateful appreciation for his dedicated
- 9 service to California State Board of Equalization and
- 10 the State of California, our congratulations on his
- 11 well-earned retirement, and best wishes to him and his
- 12 family for continued success, happiness, and good health
- in the years to come.
- 14 MS. COHEN: Thank you very much. I appreciate
- 15 you reading that.
- Mr. Saunders, wanted to say congratulations to
- 17 you, and we wish you well on this new transition in
- 18 life.

19

20 **ITEM J2**

21

- MS. CICHETTI: The next item up for your
- consideration for the Consent Agenda is J2, the Board
- Meeting Minutes for October 18th-19th, 2022.
- The minutes of the meeting were attached to

- 1 the Public Agenda Notice for your consideration.
- MS. COHEN: Members, would anyone like to
- 3 address any discrepancy in the minutes?
- If not, is there a motion to accept both these
- 5 items?
- 6 MR. VAZQUEZ: So moved.
- 7 MS. COHEN: Thank you.
- 8 Let's take public comment.
- 9 MS. CICHETTI: AT&T moderator, could you let
- 10 us know if there's anyone on the line who would like to
- 11 make a comment on this item?
- 12 AT&T MODERATOR: Ladies and gentlemen, for
- 13 comment, please press one, zero.
- 14 Please press one, zero for comments.
- 15 Madam Chair, we have no callers in queue at
- 16 this time.
- MS. COHEN: Thank you very much.
- 18 Let's keep moving.
- MS. CICHETTI: I just wanted to make sure we
- 20 had a second on that.
- MS. COHEN: Mr. Vazquez made a second, for the
- 22 record.
- MR. VAZQUEZ: I made the motion.
- MS. COHEN: No, I made --
- MR. VAZQUEZ: Oh, did you make the motion?

- 1 I'm sorry.
- MS. COHEN: I made the motion, and you made
- 3 the second.
- 4 MR. VAZQUEZ: Oh. Guess I made the second
- 5 then.
- 6 MS. CICHETTI: Just wanted to clarify for the
- 7 record.
- MS. COHEN: Okay. Thank you for that clarity.
- 9 MS. CICHETTI: Sure.
- 10 Chair Cohen has made the motion to adopt the
- 11 Retirement Resolution of Mr. Saunders and the
- October 18-19, 2022 minutes, and Mr. Vazquez second.
- I'm going to take the roll.
- 14 Chair Cohen.
- MS. COHEN: Aye.
- MS. CICHETTI: Vice Chair Schaefer.
- MR. SCHAEFER: Aye.
- MS. CICHETTI: Member Gaines.
- MR. GAINES: Aye.
- MS. CICHETTI: Member Vazquez.
- MR. VAZQUEZ: Aye.
- MS. CICHETTI: Deputy Controller Epolite.
- MR. EPOLITE: Aye.
- MS. CICHETTI: The motion passes.
- MS. COHEN: Thank you.

1	Let's call the next item.
2	
3	ITEM Kla
4	
5	MS. CICHETTI: The next item on the agenda is
6	K, Other Administrative Matters; Kla, Executive
7	Director's Report, Organizational Update: Report on the
8	status of pending and upcoming organizational
9	priorities.
10	This matter will be presented by Ms. Stowers.
11	MS. STOWERS: Good morning, Chair Cohen and
12	Honorable Members.
13	I'm Yvette Stowers, Executive Director.
14	I would like to start by acknowledging the
15	general election last week.
16	Members, even though the results have not been
17	certified, I would like to congratulate each of you, as
18	it looks like you have succeeded in your respective
19	campaigns.
20	Additionally, we will be welcoming a new
21	Board Member, Member-elect, Ms. Sally Lieber, who will
22	be representing District Two beginning in January. And
23	we look forward to ongoing efforts with her and her
24	staff.
25	Members, for today's report I will provide an

- 1 update on revenues related to the implementation of
- 2 Prop. 19, and give an update on the conference with the
- 3 annual California Assessors' Association.
- 4 Members, last month's meeting, the Board
- 5 requested an update on the revenue impact related to
- 6 Prop. 19.
- As a brief recap, Prop. 19, titled, The Home
- 8 Protection for Seniors, Severely Disabled, Families, and
- 9 Victims of Wildfire or Natural Disasters Act, was
- approved by voters on November 3rd, 2020, general
- 11 election.
- In short, for today's report, the Department
- of Finance has indicated that there is no revenue impact
- 14 for fiscal year 2021, 2022. However, let me provide a
- 15 little bit more background.
- While the BOE plays a critical role in the
- implementation of Prop. 19, it is the Department of
- 18 Finance, the California Department of Tax and Fee
- 19 Administration, and the State Controller's Office that
- are responsible for administrating the revenue impacts.
- 21 Prop. 19 added Section 2.2 of Article XIII of
- 22 the -- Article XIII A of the California Constitution to
- 23 annually allocate any additional revenue or savings that
- 24 accrue to the state due to the additional local property
- 25 tax revenue from implementation of property tax change,

- 1 as calculated by the Director of Finance using a
- 2 calculation prescribed by the measure in the following
- 3 manner:
- 4 75 percent to the newly-created California
- 5 Fire Response Fund, which shall be appropriated by the
- 6 Legislature to expand fire-suppression staffing; and
- 7 15 percent to the newly-created County Revenue
- 8 Protection Fund, which is continuously appropriated to
- 9 reimburse counties and local agencies with a negative
- 10 gain or revenue decrease, resulting from the Prop. 19
- 11 tax changes.
- 12 Section 2.2 requires the Director of Finance,
- on or before September 1st, 2022, and annually,
- 14 thereafter, through 2020 to '27, to calculate the
- 15 additional revenue and savings that accrued to the state
- 16 from implementation of 2.1.
- 17 The measure specifies that in making a
- 18 calculation, the Department of Finance should use actual
- 19 data of best available estimates where actual data is
- 20 not available.
- The Department of Finance is also required to
- 22 certify the results to the legislators and to the
- 23 Controller no later than September 1st of each year.
- Two interactions between the local property
- 25 tax and state budget are relevant in the calculation.

- 1 First, personal income taxpayers can deduct
- 2 real estate taxes from their gross income; thereby,
- 3 reducing their tax liability; hence, an increase in
- 4 local property taxes will lead to a decrease in the
- 5 state personal income tax revenue.
- 6 Second, increase to local property tax revenue
- 7 can potentially result in savings to the state, to the
- 8 reduction in the state's funding obligation under
- 9 Section 8, Article XVI. Prop. 98 back in the day.
- 10 As reported in their September 1st, 2022
- 11 letter, the Department of Finance calculated that there
- was no additional revenue and no increased savings to
- the state from Prop. 19 for fiscal year 2021 to 2022.
- 14 Therefore, the Controller will not transfer
- any funds to the California Fire Response Fund or the
- 16 County Revenue Protection Fund for fiscal year
- 17 2021-2022.
- That's a lot, so I'm going to take a breath.
- 19 And before I go to the next part of this report, are
- there any questions?
- MR. VAZQUEZ: Yes.
- MS. COHEN: Mr. Vazquez.
- MR. VAZQUEZ: Thank you, Madam Chair.
- Thank you, Ms. Stowers, for the Department of
- 25 Finance report.

- 1 Let me make sure I understand this correctly.
- 2 So the Department of Finance is required by Prop. 19 to
- 3 calculate annually by September 1 the amount of money
- 4 that the State Controller must transfer to the -- this
- 5 new California Fire Response Fund; is that correct?
- 6 MS. STOWERS: That's correct.
- 7 MR. VAZQUEZ: And the first year's calculation
- 8 has been completed, and the amount of money that will be
- 9 transferred to this California Fire Response Fund is
- 10 zero, correct?
- MS. STOWERS: That's correct, sir.
- MR. VAZQUEZ: But according to the ballot
- measure, Prop. 19 would increase revenue by tens of
- 14 millions of dollars per year for both the state and
- local governments, and most of this new state revenue
- 16 would be spent on fire protection.
- Do you know what the projected -- who
- 18 projected those tens of millions?
- MS. STOWERS: I do not know, sir.
- 20 MR. VAZQUEZ: I'm afraid -- and this will
- 21 support the accusations of 60 or more taxpayers who
- testified before us in our annual Taxpayers' Bill of
- 23 Rights hearing in August -- on August the 30th, that
- 24 Prop. 19 had misled voters and was triggering major
- 25 property tax increases on the inherited properties,

- 1 often wiping out the wealth of lower and middle-class
- 2 families whose parents and grandparents sacrificed to
- 3 become property owners intending to pass that property
- 4 on.
- 5 And, I mean, the only good thing is that the
- 6 Senator that created this disaster legislation lost his
- 7 bid. So he's no longer in public office.
- 8 But at the end of the day, the public was
- 9 fooled. Because you've just confirmed what I thought
- 10 all along. This is not even going to help the
- 11 firefighters.
- I mean, it's supposed to -- it was supposed to
- generate this money the first year. We're in year two,
- 14 and it's still zero.
- MS. STOWERS: I understand your concern, sir.
- I didn't do the calculations.
- MR. VAZQUEZ: I know you didn't.
- MS. STOWERS: Department of Finance did.
- MR. VAZQUEZ: But I think the public needs to
- 20 hear this.
- MS. STOWERS: Yes, I understand.
- MR. VAZQUEZ: Thank you.
- MS. COHEN: Is there anything else to your
- 24 report?
- 25 MS. STOWERS: I think Member Gaines had a

- 1 question.
- 2 MR. GAINES: Yeah, if I could.
- MS. COHEN: Okay. Mr. Gaines.
- 4 MR. GAINES: Yeah. Thank you.
- 5 I wanna -- appreciate the comments from
- 6 Member Vazquez in terms of the tax revenue. Where is
- 7 the tax revenue going, right?
- 8 So if three-quarters of it was supposed to go
- 9 to fire, hiring of additional staffing, and not one
- 10 dollar is headed in that direction until, I guess, the
- 11 22-23 budget period, for which we'll have to ask the
- 12 question again. It makes you wonder.
- 13 That also indicates that no money is going to
- 14 counties to help offset -- I'm assuming the 15 percent
- to counties was to offset the expense of the
- implementation of Prop. 19?
- 17 MS. STOWERS: It was to offset if there was a
- 18 decline in their revenue.
- MR. GAINES: Okay.
- 20 MS. STOWERS: With the -- basically when it
- 21 comes to the base year transfers.
- MR. GAINES: Okay. All right. That's still
- 23 an issue with counties, though.
- MS. STOWERS: But your -- the substance is
- 25 correct, there's no money going into that fund either.

- 1 MR. GAINES: Yeah. Okay. To offset the
- 2 difference in tax -- the income taxes verses the
- 3 property tax, right?
- 4 But I'm hearing from a lot of my county
- 5 assessors that they're already incurring expenses as a
- 6 result of implementing Prop. 19. And they need
- 7 financial help, too, in terms of implementing this.
- 8 So I've heard the same cries from my
- 9 constituents. These are first-generation individuals
- 10 that have developed wealth, and people that have worked
- 11 very hard to get where they are. And now they're having
- 12 to sell off properties, or their children, or
- 13 grandchildren will.
- 14 Because there's enough cases out there where
- 15 the taxes have gone up so dramatically over the last 30,
- 16 40, 50 years, depending on how long the parent or
- 17 grandparent held that property, that it creates a
- 18 financial challenge to retaining it.
- And so I've always been against Prop. 19. I
- 20 continue to be against it. I hope that there is a fix
- 21 with this element.
- Because I think the base year transfer
- opportunity is a good one for taxpayers. And it's just
- this aspect of revaluing property upon the passing when
- 25 property is going to a child or grandchild.

- 1 And it's so difficult here in the state of
- 2 California to develop wealth. Because it's a very
- 3 expensive state to live in. It's a state that we love.
- 4 But it's just really tough to make it work to even buy a
- 5 home.
- And so when we talk about the buriers, and
- 7 we've talked about that a lot here. And I give credit
- 8 to my colleagues for trying to look for solutions for
- 9 homeownership.
- But if -- if we don't give that to the next
- 11 generation for an opportunity to develop wealth they can
- then pass on, then we're really going backwards, and
- we're turning into a -- what could be a poor state.
- 14 Which is not the California dream. So we'll continue to
- 15 monitor this.
- Thank you for the update. I appreciate it.
- And let's just make sure that it's, you know,
- as much as we don't -- I'll speak for myself. The
- challenges that I have with Prop. 19, as much as I have
- 20 challenges with the initiative, in and of itself, we
- 21 have to make sure it's fairly implemented, and it
- 22 actually does what it said it would do in terms of these
- funding mechanisms.
- So thank you.
- MS. STOWERS: Thank you.

- Okay. The second part of this report --
- MS. COHEN: Real quick, I just want to thank
- 3 you for responding to my request for this report out.
- 4 It's important that there is full transparency and eyes
- on this process. And I figure that this is only the
- 6 beginning. There will be more reports on -- on this
- 7 subject matter. And I look forward to all the
- 8 subsequent reports.
- 9 MS. STOWERS: Absolutely, Madam Chair. This
- 10 definitely was your request. And this is where we're
- 11 at.
- MS. COHEN: Yeah.
- MS. STOWERS: And we will continue to get
- 14 reports, as you will, obviously, and report out. Since
- we do play a key role in Prop. 19.
- 16 And so I wanted to kind of go over the second
- 17 part of it. The second part is that second fund where
- 18 CDTFA is required to do the allocation, and based on
- what the counties are reporting to them on where they
- 20 have their revenue loss and revenue gains.
- 21 That's their responsibility. They started an
- 22 interested parties process. They did a discussion paper
- where the assessors and the county treasurers and
- auditors had an opportunity to provide input on how they
- 25 thought the allocation should be.

- 1 I know there has been several assessors that
- 2 have spoken to you guys about this process and felt like
- 3 they weren't being heard. And that was another -- we
- 4 heard that last month as well.
- 5 So we did look into -- we're -- we're with
- 6 CDTFA right now. And they spoke with me. They are
- 7 doing regulation. The regulation is actually scheduled
- 8 to come out tomorrow for public comment.
- 9 Yesterday, at the CEA conference, this topic
- 10 came up again, and they expressed their frustration.
- 11 And then there was some concerns on CDTFA side, they did
- not want to step on our toes and our oversight rule,
- 13 although they have the responsibility to do the
- 14 allocation.
- So acknowledging the pain and the issues that
- the assessors are feeling, I expressed that I will be
- more than happy to be that bridge, reach out to CDTFA,
- 18 coordinate with the California Assessors' Association,
- so that we can speak with one voice on what they need
- 20 for this allocation to work.
- MR. GAINES: Thank you.
- MS. STOWERS: More news to come.
- MR. GAINES: Great.
- MS. STOWERS: Okay.
- MS. COHEN: Mr. Epolite has a comment.

- 1 MR. EPOLITE: Thank you for your leadership on
- 2 that. Much appreciated.
- 3 MS. STOWERS: So that kind of puts me into the
- 4 conference, my second item.
- We had the annual, the 120th annual CEA
- 6 conference in Solano County.
- 7 This year's meeting provided an opportunity
- 8 for collaboration engagement with all partners in
- 9 Property Tax Administration, with the 58 County
- 10 Assessors, and the newly-elected assessors.
- I would like to thank CAA for inviting the BOE
- 12 to attend and participate. And I would like to
- acknowledge that CAA was very happy and impressed with
- our participation. They were very pleased to see,
- whether they saw Members or their designees.
- MS. COHEN: Great.
- 17 MS. STOWERS: Yeah.
- MS. COHEN: That's good to hear.
- MS. STOWERS: Okay.
- Next, Members, next week is Thanksgiving.
- 21 Therefore, I'd like to take the opportunity to wish the
- Members and the entire BOE family a happy and healthy
- 23 holiday.
- 24 And finally, Members, I would like to take a
- 25 moment to send our condolences to former

- 1 Executive Director, Brenda Fleming, on the passing of
- 2 her father, Mr. Donald Joiner, on November 5th. And I'd
- 3 like to ask that today's Board Meeting be adjourned in
- 4 his honor.
- 5 His service was this past Tuesday. We had
- 6 great representation from the Executive Team,
- 7 Executive Office, Board Member staff.
- And since I was at the conference, I
- 9 participated via Zoom.
- 10 That completes my report.
- MS. COHEN: Thank you.
- MS. STOWERS: The team will provide
- presentations on day-to-day operations.
- MS. COHEN: Thank you.

15

16 ITEM K1b

17

- MS. CICHETTI: The next item on the agenda is
- 19 Other Administrative Matters, Executive Director's
- 20 Report K1b, Operational Priorities: Report on the status
- of the operational priorities of the BOE.
- This matter will be presented by Ms. Renati.
- MS. RENATI: Good morning, Chair Cohen and
- Honorable Members.
- 25 I am Lisa Renati, Chief Deputy Director.

- 1 Today I will report on some of the agency's
- 2 operational priorities and projects.
- 3 The first item is our workforce capacity.
- 4 Due to our improved recruitment approaches
- 5 over the past two-and-a-half years, we have achieved
- 6 better outcomes and greatly reduced our vacancies.
- 7 We continue to actively recruit our remaining
- 8 vacancies using our lessons learned and leveraging the
- 9 services of CDTFA.
- These include active participation in
- in-person and remote recruitment fairs, creation of
- 12 recruitment materials, augmented recruitment training,
- 13 use of multiple recruiters from diverse backgrounds and
- 14 units within the agency, targeted online recruitment,
- and establishment of a career opportunity's web page.
- 16 As we continue to ensure that we have the
- 17 workforce capacity we need, we acknowledge there are
- 18 some confines in our current classification structures.
- To address these issues, we are actively
- 20 engaged in a classification study of our appraiser and
- 21 auditor-appraiser series, and exploring the use of
- 22 alternate classifications.
- These activities and possible changes will
- 24 require various reviews, analyses and approvals;
- 25 therefore, we expect this to be a long-term project. We

- 1 are confident that these endeavors will serve the agency
- 2 well in the future.
- 3 The next item is in regard to the agency's
- 4 strategic goal regarding workforce development.
- 5 Over the last two-and-a-half years, we've
- 6 expended tremendous efforts in creating and filling new
- 7 positions for our administrative and legal
- 8 infrastructure, bringing new property tax staff on
- 9 board, and filling key supervisory and managerial
- 10 positions.
- Over the last few months, and for the
- 12 foreseeable future, we will devote our efforts to the
- implementation of our workforce development and
- 14 succession plan.
- This plan includes an intentional focus on
- 16 knowledge transfer through practical experience and
- 17 mentorship to ensure our new staff and managers have the
- tools needed to successfully perform and grow in their
- 19 roles as the next generation of property tax subject
- 20 matter experts.
- 21 Members, this concludes my report on the
- 22 agency's day-to-day operation priorities. If you have
- any questions, I'd be happy to answer them.
- MS. COHEN: I don't have any questions.
- 25 Let me see if my colleagues have anything.

- 1 MR. GAINES: Yeah. I do, if I could.
- MS. COHEN: Yes. Mr. Gaines.
- 3 MR. GAINES: Thank you, Ms. Renati.
- 4 Can you indicate where we stand in terms of
- 5 new hires, and are there new retirements?
- 6 MS. RENATI: I don't have -- I know we have
- 7 some retirements coming up. I don't have the exact
- 8 number.
- 9 MR. GAINES: Okay.
- 10 MS. RENATI: As far as new recruits, we did
- 11 not make any new -- did not have a new recruit.
- MR. GAINES: Okay.
- MS. RENATI: We had one person accept, and
- 14 then decline the position. So it's a net zero.
- MR. GAINES: Okay. All right. Thank you.
- MR. SCHAEFER: I had a comment.
- MS. COHEN: Please.
- MR. SCHAEFER: Ms. Renati, when you have a
- 19 retirement, you give us a resolution of the person's
- 20 service, and the discussion is 100 percent BOE, of what
- 21 he or she has done with the BOE.
- I would like to, if the person has any
- 23 humanistic experiences, like maybe a family, or maybe
- they played the violin, or went to UC Berkeley, or
- 25 something like that, outside of their workday with us,

- 1 I'd like to see that added to the resolutions.
- MS. RENATI: Thank you for the suggestion,
- 3 Vice Chair.
- 4 MS. COHEN: All right. Seeing that there are
- 5 no other questions, is there more to your presentation?
- 6 MS. CICHETTI: Yep.

7

8 ITEM K1c

- 10 MS. CICHETTI: The next item on the agenda is
- 11 Other Administrative Matters, Executive Director's
- 12 Reporter, K1c, Proposition 19 Implementation Project:
- Report on the status of the agency's Proposition 19
- 14 Implementation Project.
- This matter will be presented by Ms. Renati.
- MS. RENATI: Again, Lisa Renati, Chief Deputy
- 17 Director.
- I will provide an update on our Prop. 19
- 19 Implementation Project. A high-level implementation
- 20 plan is attached to today's agenda.
- I'm happy to report the status of the
- implementation of Prop. 19 is green, meaning no issues
- 23 to report.
- The BOE has a dedicated web page to Prop. 19,
- which can be accessed through our homepage. That web

- 1 page does include updated guidance, frequently asked
- 2 questions, related legislation, and any other resources
- 3 that we've come across to assist our taxpayers.
- As of this October -- as of this past Monday,
- our Prop. 19 web page has received approximately 407,490
- 6 unique external page views since we launched the page in
- 7 November 2020. So two years, about 400 -- we can round
- 8 up to 408,000. This includes an additional 9,093 unique
- 9 page views since last Board Meeting.
- This concludes my presentation on the topic.
- 11 I'm available to answer any questions.
- MS. COHEN: Any questions on this side?
- 13 Schaefer?
- 14 Gaines?
- MR. SCHAEFER: No.
- MS. COHEN: None?
- 17 Thank you.
- MS. RENATI: Thank you.
- MS. CICHETTI: I'm going to go out to the AT&T
- 20 moderator on this. It concludes the Administrative
- 21 Matters.
- 22 AT&T operator, could you please let us know if
- there's anyone on the line who would like to make a
- 24 public comment regarding this item?
- 25 AT&T MODERATOR: Ladies and gentlemen, for

- 1 comment, please press one, zero at this time.
- 2 Again, please press one, zero for comment.
- Madam Chair, we have no one in queue at this
- 4 time.
- 5 MS. CICHETTI: Thank you.

6

7 **ITEM K2a**

- 9 MS. CICHETTI: The next item on the agenda is
- 10 Other Administrative Matters, Taxpayers' Rights
- 11 Advocate's Office Report; K2a, Operational Update:
- 12 Update on the activities of the Taxpayers' Rights
- 13 Advocate Office, including Proposition 19, education and
- outreach, and other matters.
- This matter will be presented by Ms. Wing.
- MS. WING: Good morning, Chair Cohen and
- 17 Honorable Board Members.
- I am Margie Wing, the Senior Specialist in the
- 19 Taxpayers' Rights Advocate office.
- I'm here to provide an update on the
- 21 activities of the Taxpayers' Rights Advocate Office and
- 22 Proposition 19 education and outreach to keep you
- 23 informed.
- Our agency's advocate, Lisa Thompson, extends
- 25 her apologies for being unable to attend today, as she

- 1 is out of the office.
- 2 First, I would like to share with you some
- 3 statistics on the number of taxpayer cases completed by
- 4 the Taxpayers' Rights Advocate Office, and provide some
- 5 insight on the types of cases it consisted of.
- 6 Attached to this month's Public Agenda Notice
- 7 is a memorandum from our office to the Executive
- 8 Director reporting the number of completed and resolved
- 9 cases, itemized by Board Member District, further
- 10 distinguished between the administrative versus the
- 11 valuation categories, and by topic area within those
- 12 categories.
- In October 2022, we completed 27 cases; eight
- 14 were in Board Member Gaines' District One; nine were in
- 15 Board Member Cohen's District Two; three were in
- 16 Board Member Vazquez' District Three, and seven were in
- 17 Board Member Schaefer's District Four.
- Of the 27 cases completed, eight were from the
- 19 administrative category, and 19 were from the valuation
- 20 category.
- The administrative category includes topics
- 22 such as creating and mailing tax bills, refunds, penalty
- 23 cancellation, defaulted and delinquent taxes, access to
- 24 data, specialist assessments or direct levees on the
- 25 property tax bill.

- 1 The valuation category includes topics such as
- 2 change in ownership, declines in value, appraisal
- 3 methodology, exclusions, exemptions, new construction,
- 4 actual enrollment of values, general property taxation
- 5 and assessment appeals.
- 6 With respect to the administrative category
- 7 and its eight cases in total, four pertained to
- 8 delinquent or defaulted taxes, one pertained to filing a
- 9 claim for refund, and three involved other concerns,
- 10 such as pass-through expenses from a landlord to a
- 11 tenant, and legal ownership.
- 12 With respect to the valuation category and its
- 13 19 cases in total, five pertained to actual enrollment
- of values, one case concerned appraisal methodology, two
- cases pertained to assessment appeals, two cases
- 16 involved change in ownership, five cases pertained to
- 17 exclusions from reassessment, two involved exemptions,
- and two cases involved general property taxation.
- To provide some additional insight on the
- 20 specific type of exclusion exemption of cases, I offer
- 21 this further breakdown.
- 22 For the five cases involving exclusions from
- reassessment, two pertained to the parent-child
- 24 exclusion, three pertained to base year value transfers
- for persons aged 55 and older.

- 1 Of the two parent-child exclusion cases, one
- 2 fell under prior law, Proposition 58, since the
- 3 transfers occurred before the February 16, 2021
- 4 effective date of Proposition 19, and one fell under the
- 5 current laws of Proposition 19's intergenerational
- 6 exclusion provisions.
- 7 With respect to the three cases pertaining to
- 8 base year value transfers, one case was under the prior
- 9 law of Proposition 60, as the transfer occurred before
- 10 April 1, 2021, while the other two cases involved
- 11 transfers that occurred under current laws of
- 12 Proposition 19.
- 13 For the two exemption cases, one pertained to
- 14 the Disabled Veterans' Exemption, and one pertained to
- 15 Historical Aircraft Exemption.
- 16 To provide an additional insight on the nature
- 17 of cases that our office works on to assist taxpayers, I
- offer an example of a case our office worked on in
- 19 October to help the taxpayer resolve his concern.
- This example case involved a taxpayer's
- 21 request for a base year value transfer from one county
- to another county under Proposition 19.
- The taxpayer contacted our office after the
- 24 base year value transfer had been granted, because he
- 25 was concerned that the new tax bill on his replacement

- 1 home indicated an assessed value greater than the
- 2 assessed value on his original home in the year that he
- 3 sold it.
- 4 The taxpayer thought it was an error, because
- 5 the market value of his original property was greater
- 6 than the market value of his replacement property. So
- 7 there should not have been any excess value added to the
- 8 transferred value.
- 9 Additionally, both transactions occurred
- 10 within a month of each other. So there was no need to
- 11 adjust the transferred value for the California Consumer
- 12 Price Index, as our agency's guidelines and LTA 2022/009
- explains for interim periods when the replacement is
- 14 purchased after the original property is sold.
- And this is also clarified in our agency's
- 16 Property Tax Rule 462.50 -- 540 subdivision (c)(3).
- Our office reached out to the county
- assessor's office to obtain information on what the
- original property's factored base year value was prior
- 20 to the sale, and its market value at the time of its
- 21 sale that was reported to its office on Certification of
- 22 Value, form BOE-19-C.
- When a taxpayer applies for a base year value
- transfer in a county different from where the original
- 25 property was located, the county assessor's office,

- 1 where the replacement property is located requests
- 2 completion of BOE-19-C, Certification of Value, from the
- 3 county assessor's office where the original property is
- 4 located.
- 5 As you are aware, our agency prescribes forms
- for county assessors to use statewide. The
- 7 certification of value form is one of those forms
- 8 developed by our agency after the passage of
- 9 Proposition 19.
- The form provides key information needed to
- 11 determine the replacement property's new taxable value.
- Our office researched public information on
- the taxpayer's original property for its original
- 14 purchase date and purchase price, its base year value,
- and calculated the factored base year value up to the
- date that the taxpayer sold it. So 19 years later.
- 17 We confirmed that it was consistent with the
- 18 property's factored base year value reported by the
- 19 assessor on the Certification of Value form.
- 20 We explained to the taxpayer that the assessed
- 21 value on its original property at the time of the sale
- 22 was actually not the factored base year value. Instead,
- the property was assessed under a decline in value
- 24 status, also known as a Prop. 8 value, where the market
- value of the property is less than its factored base

- 1 year value.
- 2 We helped the taxpayer understand that the
- 3 assessor was following the law by transferring the
- 4 factored base year value of the original property and
- 5 enrolling that value, rather than the Prop. 8 assessed
- 6 value that was identified on the assessor's most recent
- 7 property tax bill for the original property.
- In this case, the factored base year value was
- 9 approximately 40,000 higher than its Prop. 8 value. And
- 10 we provided support that the law specified it is the
- 11 factored base year value that is transferred, with
- resources to Revenue and Taxation Code Section 69.6, LTA
- 13 2022/009, and Property Tax Rule 462.540.
- 14 Since the purchase price of the replacement
- 15 home is substantially higher than their transferred
- 16 factor base year value, the taxpayer still benefitted
- from the base year value transfer for persons aged 55
- and over under Proposition 19.
- 19 Additionally, for this taxpayer, we assisted
- 20 him with the Disabled Veterans' Exemption by
- 21 coordinating with the assessor's office on expediting
- the processing of his claim, so that it can be reflected
- on his property tax bill before the deadline to pay the
- 24 first installment for fiscal year 2022-23.
- 25 The next item I would like to report on to

- 1 keep the Members informed is our work associated with
- 2 Proposition 19, education and outreach for taxpayers.
- 3 As reported in last month's meeting, our
- 4 office completed its work on eight information sheets to
- 5 help taxpayers understand property tax laws and
- 6 exclusions available to them.
- 7 Specifically, these information sheets
- 8 targeted the provisions for base year value transfers
- 9 for seniors and disabled persons, and for parent-child
- 10 and grandparent-child exclusions.
- 11 That completed our update to four information
- sheets that we published from July 2018 and June 2020 to
- 13 reflect the changes due to passage of Proposition 19,
- 14 and the development of our four new information sheets
- published earlier this year from June to August to
- 16 reflect the new laws of Proposition 19.
- 17 The information sheets are under the
- 18 Publication 800 Series, and are available from the BOE's
- main website and on the TRA web page.
- To announce the availability of the
- 21 information sheets on the agency's website, Letter To
- 22 Assessor's No. 2022/051 was released on October 28th,
- 23 2022, which included copies of the eight information
- 24 sheets.
- Assessors will be able to direct taxpayers to

- 1 the LTA -- or the TRA website in their efforts to
- 2 provide education to taxpayers regarding base year value
- 3 transfers and intergenerational transfer exclusion.
- 4 Lastly, we are pleased to announce that the
- 5 information sheets for the parent-child and
- 6 grandparent-child exclusions under the current laws of
- 7 Proposition 19, as well as the prior law under
- 8 Proposition 58, are now available in Spanish on our
- 9 agency's website. They were posted just last week.
- The information sheets can be accessed through
- our agency's main publications web page and our TRA's
- web page.
- The Communications Officer, Peter Kim, will be
- 14 promoting them on social media shortly.
- 15 At future Board Meetings, the TRA office will
- 16 provide further updates on the activities of the TRA
- office to keep you informed.
- 18 That concludes my update.
- 19 Thank you.
- MS. COHEN: Thank you.
- 21 Colleagues, any questions?
- 22 Mr. Vazquez.
- MR. VAZQUEZ: Ms. Wing, first of all, thank
- 24 you for that in-depth report.
- 25 And just wanted to congratulate you and

- 1 Mr. Moon and your staff, or, actually, I guess it was
- 2 Mr. Kim, Peter Kim, for finally putting this thing in
- 3 Spanish as well.
- 4 MS. WING: Right.
- 5 MR. VAZQUEZ: Appreciate it.
- 6 MS. WING: Thank you.
- 7 MR. GAINES: Question, if I could.
- 8 MS. COHEN: Yes. Mr. Gaines.
- 9 MR. GAINES: Yes.
- Just -- you referenced there was a refund. Do
- 11 you have any detail on that?
- MS. WING: I'm sorry, refund?
- MR. GAINES: Yeah. One of the administrative
- 14 cases indicates a refund.
- MS. WING: Oh.
- MR. GAINES: And I'm just curious as to
- 17 what -- what would be the nature of a refund?
- MS. WING: I'm sorry, I don't have the
- 19 specific details here with me.
- MR. GAINES: Okay.
- MS. WING: But we can get back to you.
- MR. GAINES: Yeah, if you could. Just general
- 23 terms. I'm not looking for any -- I just wanted the
- 24 nature of what a refund would be.
- MS. WING: Okay.

- 1 MR. GAINES: And what would -- yeah. And what
- 2 would spur that inquiry.
- MS. WING: We will get back to you on that.
- 4 MR. GAINES: Great. Thank you.
- 5 MS. WING: You're welcome.
- 6 MS. COHEN: That's it. Thank you.
- 7 MS. WING: Thank you.
- 8 MS. CICHETTI: We normally had scheduled on
- 9 the agenda to break for lunch at this time.
- 10 You know what, before we go forward, I forgot
- 11 to go to the moderator.
- MS. COHEN: Right.
- MS. CICHETTI: Let me do that first.
- 14 AT&T moderator, could you let us know if
- there's anyone on the line who would like to make a
- 16 public comment regarding this item?
- 17 AT&T MODERATOR: Ladies and gentlemen, to make
- 18 public comment, please press one, zero at this time.
- Once again, for comment, please press one,
- 20 zero.
- 21 And we have no callers in queue.
- MS. CICHETTI: Thank you.
- MS. COHEN: Could we go to Item K?
- MS. CICHETTI: We can, yes.
- MS. COHEN: Thank you.

1	ITEM K4a
2	
3	MS. CICHETTI: We're going to move to item
4	K4a, Property Tax Deputy Director's Report,
5	Operational Updates: Report on the status of pending and
6	upcoming projects, activities, and departmental issues,
7	including Prop. 19 Implementation Actions and Guidance,
8	Letters to Assessors, Appraisal Training and
9	Certification, and State-Assessed Properties.
10	This item will be presented by Mr. Yeung and
11	his team.
12	MR. YEUNG: Thank you.
13	Good morning, Chair Cohen and Honorable
14	Members of the Board.
15	My name is David Yeung, for the record. I'm
16	the Deputy Director of the Property Tax Department.
17	And with me today, I have Ms. Glenna Schultz.
18	And she will be presenting part of the updates.
19	And Mr. McCool, which is not quite here yet.
20	So we will go ahead and move forward.
21	So first for you I have an update on the
22	implementation of Prop. 19. With the Board's earlier
23	action in the Agenda Item C, it represents our winding
24	down the rulemaking process.
25	So far we have done three rounds of

- 1 rulemaking: The initial rules, emergency rules, and
- 2 this is to make the emergency rules permanent.
- 3 So with that, our implementation part of
- 4 Prop. 19 is starting to wind down. Staff is shifting
- 5 focus to more of the daily operational needs of
- 6 Prop. 19.
- We're continuing, of course, answering
- 8 inquiries from stakeholders, taxpayers and assessors.
- 9 We are also -- we are also focussing on our
- 10 administrative role, as in our clearinghouse functions.
- 11 We do have a clearinghouse function for the base year
- 12 transfers, that we keep track of a three-time limit for
- each one of those base year transfers.
- 14 And we're also doing -- we're continuing our
- own internal processes of educating and updating our
- 16 staff. And so we -- of course we continue looking at
- 17 our existing guidance, and monitoring the need for
- 18 additional guidance as it comes up with the assessors or
- 19 with the stakeholders.
- 20 So our -- we're doing a slow transition out of
- 21 the implementation and more into the daily
- 22 administration of Prop. 19. It is consistent with our
- 23 plan. We had projected our implementation process to
- 24 basically start winding down by the end of this year.
- 25 So we are on target.

- 1 So thank you. That concludes my presentation
- for Prop. 19 updates. I'm available for any questions
- 3 you may have.
- 4 MS. COHEN: Let's see. Questions?
- 5 MR. YEUNG: No? Okay.
- 6 MS. COHEN: Thank you.
- 7 MR. YEUNG: Thank you very much.
- And without questions, I will turn over to
- 9 Ms. Glenna Schultz for the next presentations on Letters
- 10 to Assessor.
- MS. COHEN: Thank you.
- MS. SCHULTZ: Good morning, Chair Cohen and
- 13 Honorable Board Members.
- 14 I'm Glenna Schultz, Principal Property
- 15 Appraiser in the County-Assessed Properties Division.
- Today I will provide you with a brief report
- on Letters to Assessors.
- 18 Attached to the agenda this month is a memo on
- 19 Letters to Assessors, which provides a list of the LTAs
- that have been issued since our last Board Meeting.
- In addition, it provides a link to the Board's
- 22 website, where a list of all LTAs can be found that have
- 23 been issued to date.
- As of the date of the attached memo, the Board
- 25 staff have issued a total of 51 LTAs for calendar year

- 1 2022, and four of those LTAs have been issued since our
- 2 last Board Meeting.
- 3 Those four LTAs are summarized as follows:
- An LTA to issue an assessment practices survey
- 5 report for Napa County, an LTA on 2022 property tax
- 6 legislation, an LTA that announces the 2023 calendar for
- 7 the valuation of public utilities and railroads, and as
- 8 Ms. Wing just finished discussing, an LTA that announced
- 9 updated information sheets on Proposition 19, our
- 10 Taxpayers' Rights Advocate Office.
- 11 This concludes my report on Letters to
- 12 Assessors. I'm available to answer any questions you
- may have.
- 14 MS. COHEN: Mr. Vazquez has a question.
- MR. VAZQUEZ: First, before I forget, thank
- 16 you, Mr. Yeung, for your efforts, and basically your
- 17 staff. I know they worked really hard on Prop. 19, and
- they really rose to the occasion, given the confusions
- 19 we still have.
- And, I mean, it's a shame to hear, for all
- 21 this, it's still not going to really meet the goal in
- terms of the finance part.
- But, Ms. Schultz, thank you for your work as
- 24 well. Especially with your department on the Taxpayers'
- 25 Rights Advocates with the LTAs, the information that

- 1 you've worked on, especially the information sheets, I
- 2 think, are invaluable. We've been -- I've been passing
- 3 them out and using it within my district. Really wanted
- 4 to thank you for that, and your staff.
- 5 MS. SCHULTZ: You're welcome.
- 6 MS. COHEN: Okay. Anyone else?
- 7 MS. SCHULTZ: I will now provide a brief
- 8 report on the Board's Appraisal Training and
- 9 Certification Program.
- 10 Since our last Board Meeting, we have taught
- 11 five more classes of our most-requested courses. So
- 12 far, during calendar year 2022, we have taught
- 13 20 classes, and trained a total of 513 students.
- 14 During 22-23 we have scheduled 33 classes,
- both in person and virtual. In addition to these
- 16 classes, we plan on hosting two three-hour workshops,
- one on mineral property, and one on taxable possessory
- 18 interests.
- These workshops will be hosted via Teams, and
- 20 should be able to accommodate several hundred students.
- 21 We will also continue to offer existing online
- training courses available through American River
- 23 College and California State University, Sacramento, as
- 24 well as our online courses available on the BOE's
- 25 website, plus our self-study training sessions, also

- 1 available on the BOE's website.
- 2 With this combination of different types of
- 3 teaching formats being offered, and utilizing more staff
- 4 from other sources, we anticipate being able to far
- 5 surpass the number of courses offered and the number of
- 6 students taught in recent years.
- 7 This concludes my report on training and
- 8 certification. I'm available to answer any questions
- 9 you may have.
- 10 MS. COHEN: Thank you.
- 11 Let's see.
- 12 Mr. Vazquez.
- MR. VAZQUEZ: Once again, thank you,
- 14 Ms. Schultz.
- 15 But I was just wondering on this -- the
- 16 capacity, especially since we're doing some of these
- 17 classes online. And I know, for example, the two
- three-hour workshops can accommodate like 100 students.
- 19 And I was just wondering, is there a limit when you're
- 20 doing it through Teams?
- Or is it just an issue of maybe the instructor
- finds it overwhelming when they're doing more than that?
- MS. SCHULTZ: We do have a limit. We do the
- 24 courses during Teams, so that the instructor can -- is
- able to answer the student's questions, and deal with

- 1 the students better.
- 2 MR. VAZQUEZ: Yeah. So I imagine that's a
- 3 challenge. Because I know, in speaking to some of the
- 4 assessors when I left the conference a few days ago
- 5 here, they were expressing their concerns, and, you
- 6 know, their frustration that they're -- they just need
- 7 more of this.
- And I think doing it online obviously helps, I
- 9 think, a little bit. But, one, I guess it makes it
- 10 easier for them to participate. But I was just
- 11 wondering if there was a way to maximize it as possible,
- but at the same time, I know the issue becomes, you
- 13 know, how do you do justice to all the students.
- 14 MR. YEUNG: No, you're absolutely correct.
- 15 We have -- there's a -- there is a little bit
- of a distinction between some of our classes themselves
- 17 and our webinar, our workshops. Our webinar and
- workshops are more of an informational meeting where we
- 19 give them a lot of information, the opportunity for a
- whole lot of dialogue and questions, and answering
- 21 questions. It's a little bit smaller.
- When we have a class, there's a lot of
- engagement with the students and the person and the
- instructor. So that one on one, that type of learning
- 25 where it's very active by its very nature, kind of sets

- 1 a little bit of a limit on how many people can be in
- 2 there.
- 3 So while you can give a webinar to many
- 4 people, in this case we're hoping to be several hundred,
- 5 it's less of a two-way learning opportunity. The
- 6 classrooms are really our two-way learning type venues.
- 7 So there's a little bit of a limit.
- And we're finding, at least for us in the
- 9 subject matter we teach, somewhere around the mid 30s,
- 10 35 to 40, is probably our upper end where that
- 11 interactive learning starts to fall off a little bit.
- MR. VAZQUEZ: I know that's a challenge when
- 13 you're -- especially I know as a former teacher, when
- 14 you're trying to create the dialogue --
- MR. YEUNG: Yeah. Absolutely.
- MR. VAZQUEZ: -- you don't want the, in this
- 17 case they call it the subject, the student, to be just
- 18 sitting there and just you're kind of dumping all this
- 19 information on them.
- MR. YEUNG: Yeah. Yeah.
- 21 MR. VAZQUEZ: Kind of like the banking theory
- they used to say, right?
- MR. YEUNG: Exactly.
- MR. VAZQUEZ: At the end of the day, I know
- 25 that's -- it's a tough one.

- 1 MR. YEUNG: Yeah.
- 2 MR. VAZQUEZ: But I appreciate all the work
- 3 you're doing on that.
- 4 MR. YEUNG: Of course.
- 5 MR. GAINES: Yeah, if I could.
- 6 MS. COHEN: Mr. -- go ahead.
- 7 MR. GAINES: So just -- are we -- sounds like
- 8 we're able to meet the demand, though?
- 9 MS. SCHULTZ: I believe we are at this point.
- 10 MR. GAINES: Yeah.
- MS. SCHULTZ: Because our -- while our virtual
- 12 classes are full, the in-person classes have not been
- 13 filled to capacity.
- MR. GAINES: Yeah. Okay. All right.
- Well, keep up the good work.
- Thank you.
- MS. SCHULTZ: Thank you.
- MS. COHEN: All right. Thank you.
- MR. YEUNG: If nothing else, Mr. McCool is up
- 20 next for the State-Assessed Properties Division.
- MR. McCOOL: Thank you.
- 22 Good morning, Chair Cohen and Honorable
- 23 Members.
- My name is Jack McCool, Chief of the
- 25 State-Assessed Properties Division.

- 1 Today I will be providing information on the
- 2 status of upcoming work in our division.
- 3 SAPD staff continue to work diligently on
- 4 state-assessed appeals. Later today, the Board is set
- 5 to act on five petitions.
- 6 Additionally, the final round of appeals
- 7 conferences took place last week, and staff are
- 8 currently working to review material that was requested
- 9 as a result of those conferences.
- The final group of petitions will be presented
- 11 before the Board at the December Board Meeting.
- 12 SAPD staff are also currently preparing the
- annual newsletter mailed to each state assessee.
- 14 This newsletter provides key information
- 15 regarding how to file annual property statements,
- 16 provides key dates and deadlines, and also provides a
- detailed listing of key staff to contact for specific
- 18 topic areas.
- In addition to being mailed to each state
- 20 assessee, under -- the annual newsletter is also posted
- 21 to our website.
- Our staff are also busy updating the annual
- 23 property statement forms and instructions. This
- 24 involves collaboration with the Forms and Publications
- 25 Unit at CDTFA.

- The final electronic version of the forms and
- 2 instructions will be placed on our website and will be
- 3 made ADA accessible.
- 4 Each assessee will be mailed a hard copy of
- 5 their applicable forms and instructions in late
- 6 December, with the forms being due next March 1st.
- 7 That concludes my report, and I'm available to
- 8 answer any questions.
- 9 Thank you.
- MS. COHEN: Comments?
- 11 Mr. Vazquez.
- MR. VAZQUEZ: Just a quick one.
- I know we're trying to get to that point where
- 14 we're 100 percent paperless. And I know it's a little
- 15 bit tough. And this also came up with some of the
- 16 assessors.
- And I was just wondering, as we're doing more
- of this, and we're promoting it, what we can do to kind
- 19 of push that forward.
- 20 Because even -- I know I did run across one
- 21 assessor that I quess is still kind of the old school,
- where he wasn't real excited about pushing paperless.
- 23 Because they still want that tangible piece. And I know
- 24 we can't enforce that, but obviously we can encourage
- 25 it.

- 1 MR. McCOOL: Sure.
- 2 MR. VAZQUEZ: And I'm just wondering, perhaps,
- 3 as we move forward, is there some way that we can
- 4 possibly, I guess make it more inviting and less
- 5 threatening for some of the these folks that we have
- 6 that are -- you know, it's tough to move them from the
- 7 whole modernization piece, right? I get that piece.
- MR. McCOOL: Yeah. And that's why we provide
- 9 both options.
- 10 So I would -- I don't have specific
- 11 percentages, but I will say the number of assessees that
- 12 will file the electronic versions of the forms with us
- increases every year.
- 14 But we do provide the hard copy version for
- 15 those that continue to want to file with the hard
- 16 copies.
- You know, there's conversations on modernizing
- our technology on a longer term. And it would be our
- 19 hope to incorporate further electronic options for those
- 20 that wish to take advantage of those.
- 21 MR. VAZQUEZ: Yeah. I was just wondering what
- 22 we can do to kind of put aside some of those fears that
- 23 some of these older folks have.
- MR. McCOOL: Sure.
- MR. VAZQUEZ: And I'm one of them.

- 1 You know, still it's a challenge, as things
- 2 become more and more modernized, and technology is
- 3 taking over. It's a challenge.
- 4 All right. Thanks.
- 5 MR. McCOOL: You're welcome.
- 6 MS. COHEN: All right. Anyone down on this
- 7 end.
- 8 No? No?
- 9 Okay.
- Thanks, Mr. McCool.
- MR. McCOOL: Thank you.
- MR. YEUNG: Thank you.
- 13 That concludes our presentation.
- 14 MS. CICHETTI: Let's go to the AT&T moderator.
- AT&T moderator, is there anyone on the line
- who would like to make a public comment regarding this
- 17 matter at this time?
- 18 AT&T MODERATOR: Ladies and gentlemen, to make
- 19 a public comment on this matter, please press one, then
- 20 zero.
- Once again, for comments, please press one,
- 22 zero, please.
- 23 And we have no callers queueing up for
- 24 comment.
- MS. CICHETTI: Thank you.

- 1 MS. COHEN: Thank you.
- 2 We will take up the legislative matter after
- 3 lunch. We're going to break for lunch.
- 4 Thank you so much.
- 5 We will be back. We will reconvene in one
- 6 hour at 1:00 p.m.
- 7 Thank you.
- 8 (Whereupon the lunch break was taken.)
- 9 MS. COHEN: Good afternoon, ladies and
- 10 gentlemen. It's 1:13. We are going to reconvene our
- 11 Board of Equalization Meeting.
- 12 Ms. Cichetti, could you please call the --
- 13 please call the roll, and then just acknowledge that we
- 14 have our -- our house has changed.
- 15 MS. CICHETTI: Yes. It would be wonderful to
- 16 call the roll again.
- 17 Chair Cohen.
- MS. COHEN: Present.
- MS. CICHETTI: Vice Chair Schaefer.
- MR. SCHAEFER: Present.
- MS. CICHETTI: Member Gaines.
- MR. GAINES: Present.
- MS. CICHETTI: Member Vazquez.
- 24 MR. VAZQUEZ: Present.
- 25 MS. CICHETTI: Controller Yee.

- 1 MS. YEE: Here.
- MS. COHEN: Thank you. Appreciate that.
- 3 Okay. Please call the item.
- 4 MS. CICHETTI: I need to make an announcement
- 5 before we start this afternoon.
- 6 We are having issues with our
- 7 closed-captioner. They will be on in a few minutes.
- 8 But we ask anyone who needs that service to please use
- 9 the Youtube service on the live stream for a period of
- 10 time.
- 11 You'll see the closed-captioner service that
- we provide will come up momentarily.
- Just wanted to make sure that.

14

15 **ITEM D**

- 17 MS. CICHETTI: The first item this afternoon
- is D, Tax Program Nonappearance Matters Consent; D2,
- 19 Property Tax Matters.
- 20 Contribution Disclosure forms are not required
- 21 pursuant to Government Code 15626.
- The first item on the agenda is Petition for
- 23 Reassessment of Unitary Value: A) Phillips 66 Pipeline,
- 24 LLC (0480), SAU22-007.
- 25 This is a constitutional function.

- 1 Contribution Disclosure forms are not required pursuant
- 2 to Government Code Section 15626.
- 3 This matter will be presented by Mr. McCool.
- 4 MR. McCOOL: Thank you.
- 5 Good afternoon, Chair Cohen and Honorable
- 6 Members of the Board.
- 7 My name is Jack McCool, Chief of the
- 8 State-Assessed Properties Division.
- 9 Before you today for your consideration and
- 10 adoption is one petition for reassessment of unitary
- 11 value.
- 12 In this matter, SAPD staff and representatives
- for the petitioner were able to work collaboratively to
- 14 resolve the issue raised in the petition.
- The petitioner was cooperative during the
- 16 process, and provided staff with additional information
- 17 and data that was requested.
- As a result, SAPD staff and the petitioner are
- in agreement on the recommendation before you. And I
- 20 ask for your adoption.
- 21 Thank you.
- MS. COHEN: Thank you.
- Colleagues, any questions or comments for
- 24 Mr. McCool?
- 25 Anyone? No?

Okay. Thank you.

MR. McCOOL: Thank you.

MS. CICHETTI: Motion?

MS. COHEN: Yes. I'll make a motion.

MR. SCHAEFER: I'll second.

MS. COHEN: Thank you so much. I appreciate that.

MS. CICHETTI: I guess, what is the motion?

MR. VAZQUEZ: Adoption.

MS. COHEN: Yes. I'll make a motion to adopt.

But before we do that, do we need to take public comment, Ms. Cichetti?

MS. CICHETTI: Yes, we can.

MS. COHEN: Okay.

MS. CICHETTI: AT&T moderator, is there anyone on the line who'd like to make a public comment regarding this item?

AT&T MODERATOR: If you would like to make a public comment, you may press one, zero at this time.

And at this time, there's no one in queue.

MS. CICHETTI: Thank you.

MS. COHEN: All right. So motion to accept, second by Mr. Schaefer.

Let's call the roll.

MS. CICHETTI: Call the roll.

2 MS. COHEN: Aye. MS. CICHETTI: Vice Chair Schaefer. 3 MR. SCHAEFER: Aye. 4 5 MS. CICHETTI: Member Gaines. 6 MR. GAINES: Aye. 7 MS. CICHETTI: Member Vazquez. 8 MR. VAZQUEZ: Aye. 9 MS. CICHETTI: Controller Yee. 10 MS. YEE: Aye. 11 MR. McCOOL: Thank you. 12 MS. CICHETTI: The motion passes. 13 MS. COHEN: Thank you. 14 Thank you, Mr. McCool. 15 MR. McCOOL: Thank you. 16 17 ITEM E3 18 19 MS. CICHETTI: The next item on the agenda is 20 E, Tax Program Nonappearance Matters - Adjudicatory; E3, 21 Legal Appeals Property Tax Matters. 22 There are four items. Petition for reassessment of unitary value. 23 2.4 I'm going to read all of them, but we're going 25 to take each of the adjudicatory items up separately.

Chair Cohen.

- Central Valley Gas Storage (0104), Wild Goose
- 2 Storage, LLC (0195), Lodi Gas Storage, LLC (0198), and
- 3 Gill Ranch Storage (0121).
- 4 Contribution Disclosure forms are required
- 5 pursuant to Government Code Section 15626. Board
- 6 Proceedings has received Contribution Disclosure forms
- 7 from the parties, agents and participants.
- 8 Of the Contribution Disclosure forms filed in
- 9 this matter, no disqualifying contributions were
- 10 disclosed. All parties, agents and participants are on
- 11 the memorandum provided to your office.
- This is a constitutional function.
- These matters will be presented by Ms. Yim,
- who will be presenting remotely.
- MS. COHEN: Hello, Ms. Yim.
- MS. YIM: Hello. Good afternoon, Chair Cohen
- 17 and Honorable Members of the Board.
- 18 My name is Sonia Yim, the Appeals Attorney for
- 19 the State Board of Equalization.
- 20 And I serve as a neutral factfinder on behalf
- of the Board in the cases before you.
- Before I dive into the first petition, I'd
- like to give you a general overview of the four cases
- 24 before you today.
- 25 All four petitioners own gas storage

- 1 facilities in California. And for each petition, I have
- 2 submitted a summary decision for your consideration.
- In all four of these cases, the parties are in
- 4 agreement. The parties have also waived their
- 5 appearances before the Board, and they're requesting
- 6 that the Board decide the petitions on the basis of the
- 7 written record.
- Because the parties reached agreement after
- 9 the appeals conferences occurred, the rules do not allow
- 10 the item to appear on the consent calendar, and must be
- 11 adjudicated.
- So with that, I'll proceed with the first
- 13 petitioner on the agenda, as Ms. Cichetti has called,
- 14 which is Central Valley Gas Storage.
- 15 Petitioner is a natural gas storage facility
- 16 located in Northern California.
- 17 Petitioner has raised four primary issues
- 18 within their 2022 Board-adopted unitary value.
- 19 One, whether the income shortfall analysis
- 20 recognizes an appropriate level of economic obsolescence
- 21 in determining the reproduction cost less depreciation,
- or cost approach value indicator, whether -- two,
- 23 whether respondent failed to account for the appropriate
- level of economic obsolescence in determining the value
- of petitioner's Pad Gas in the cost approach; three,

- 1 whether the four years of prior revenues and expenses
- 2 submitted in the petition is more reliable than a
- 3 three-year average used in the 2022 Board-adopted value
- 4 to calculate the CEA or income value indicator; and,
- 5 four, whether respondent incorrectly reconciled the
- 6 value indicators by placing 50 percent reliance each on
- 7 the cost of income value indicators.
- Based on the written record, and as reflected
- 9 in greater detail within my summary decisions submitted
- in this case, I'm recommending that the Board partially
- grant this petition as to issue two, and deny the
- 12 petition as to all other issues.
- As noted, both SAPD and petitioner have
- expressed that they're in agreement with this
- 15 recommendation.
- I ask for the Board's adoption of my
- 17 recommendation.
- MS. COHEN: Thank you very much.
- 19 Colleagues, do we have any questions?
- No? Okay.
- MR. GAINES: Motion to approve.
- MS. COHEN: Mr. Gaines has made a motion to
- 23 adopt.
- MR. GAINES: Or adopt.
- 25 MS. COHEN: Is there a second?

- 1 Mr. Schaefer has seconded that motion.
- MS. CICHETTI: I'm going to go out to the AT&T
- 3 moderator.
- 4 AT&T moderator, can you please tell us if
- 5 there's anyone on the line who would like to make a
- 6 public comment regarding this item?
- 7 AT&T MODERATOR: If you would like to make a
- 8 public comment, you may press one, then zero.
- 9 And we have no one in queue.
- MS. COHEN: Thank you.
- 11 MS. CICHETTI: Thank you.
- Member Gaines made a motion to adopt staff
- 13 recommendation, with Mr. Schaefer seconding.
- 14 I'll call the roll.
- 15 Chair Cohen.
- MS. COHEN: Aye.
- MS. CICHETTI: Vice Chair Schaefer.
- MR. SCHAEFER: Aye.
- MS. CICHETTI: Member Gaines.
- MR. GAINES: Aye.
- 21 MS. CICHETTI: Member Vazquez.
- MR. VAZQUEZ: Aye.
- MS. CICHETTI: Controller Yee.
- MS. YEE: Aye.
- MS. CICHETTI: Motion passes.

1	ITEM E3c
2	
3	MS. CICHETTI: The next item is E3(c), Wild
4	Goose Storage, LLC.
5	MS. YIM: Thank you, Ms. Cichetti.
6	Chair Cohen and Honorable Members of the
7	Board, we'll now move onto our next petition, Wild Goose
8	Storage.
9	Petitioner is a natural gas storage facility
10	located in Northern California.
11	Petitioner has raised three primary issues
12	within their 2022 Board-adopted unitary value.
13	One, whether respondent failed to account for
14	the appropriate level of economic obsolescence in
15	determining the value of petitioner's Pad Gas in the
16	cost approach; two, whether SAPD incorrectly excluded
17	lease expenses in its income shortfall study; and,
18	three, whether respondent incorrectly reconciled the
19	value indicators by placing 50 percent reliance each on
20	the cost to income value indicators.
21	Based on the written record, and as reflected
22	in greater detail within my summary decision submitted
23	in this case, I'm recommending that the Board partially
24	grant this petition as to issue one, and deny the
25	petition as to all other issues.

- 1 As noted, both SAPD and the petitioner have
- 2 expressed that they're in agreement with this
- 3 recommendation.
- I ask for the Board's adoption of my
- 5 recommendation.
- 6 MS. COHEN: Thank you.
- 7 Let's see if there's any discussions,
- 8 questions.
- 9 No?
- 10 All right. Is there a motion to adopt the
- 11 Appeals Attorney summary decision?
- MR. SCHAEFER: So moved.
- MS. COHEN: All right. I'll make that motion,
- 14 second by Mr. Schaefer.
- This is a motion to adopt the summary
- decision.
- MS. CICHETTI: Let's go out to the AT&T
- 18 moderator.
- 19 AT&T moderator, is there anyone on the line
- 20 who would like to make a public comment regarding this
- 21 matter?
- 22 AT&T MODERATOR: If you would like to make a
- 23 public comment, you may press one, then zero at this
- 24 time.
- 25 At this time, there's no one in queue.

MS. CICHETTI: Member Cohen has made a motion 1 2 to adopt staff recommendation, with Member Schaefer 3 seconding. I'm going to take the roll. 4 5 Chair Cohen. MS. COHEN: Aye. 6 7 MS. CICHETTI: Vice Chair Schaefer. 8 MR. SCHAEFER: Aye. 9 MS. CICHETTI: Member Gaines. 10 MR. GAINES: Aye. MS. CICHETTI: Member Vazquez. 11 12 MR. VAZQUEZ: Aye. 13 MS. CICHETTI: Controller Yee. 14 MS. YEE: Aye. 15 The motion passes. 16 MS. COHEN: Thank you. 17 18 ITEM E3d 19 20 MS. CICHETTI: The next item is E3d, Lodi Gas 21 Storage, LLC (0198). 22 MS COHEN: All right. 23 MS. YIM: Thank you, Ms. Cichetti. 24 MS. COHEN: Continue. 25 MS. YIM: Sure.

- 1 Thank you, Chair Cohen and Honorable Members
- of the Board. We'll now move onto our next petition,
- 3 Lodi Gas Storage.
- 4 Petitioner is a natural gas storage facility
- 5 located in Northern California. Petitioner has raised
- 6 two primary issues within their 2022 Board-adopted
- 7 unitary value.
- 8 One, whether respondent failed to account for
- 9 the appropriate level of economic obsolescence in
- 10 determining the value of petitioner's Pad Gas in the
- 11 cost approach; and, two, whether respondent incorrectly
- reconciled the value indicators by placing 50 percent
- 13 reliance each on the cost to income value indicators.
- 14 Based on the written record, and as reflected
- in greater detail within my summary decision submitted
- in this case, I'm recommending that the Board partially
- 17 grant this petition as to issue one, and deny the
- 18 petition as to the other issue.
- As noted, both SAPD and the petitioner have
- 20 expressed they're in agreement with this recommendation.
- I ask for the Board's adoption of my
- 22 recommendation.
- MS. COHEN: All right. Let's see if there's
- 24 any questions.
- None? None?

- 1 All right. Thank you.
- 2 I'll make a motion to adopt.
- 3 MR. SCHAEFER: Second.
- 4 MS. COHEN: Second by Mr. Schaefer.
- 5 MS. CICHETTI: AT&T moderator, please let us
- 6 know if there's anyone on the line who would like to
- 7 make a public comment regarding this matter.
- 8 AT&T MODERATOR: If you would like to make a
- 9 public comment, you may press one, then zero at this
- 10 time.
- And we have no one in queue.
- MS. CICHETTI: Member Cohen has made a motion
- 13 to adopt staff recommendation, with Member Schaefer
- 14 seconding.
- 15 I'm going to take roll.
- 16 Chair Cohen.
- MS. COHEN: Aye.
- MS. CICHETTI: Vice Chair Schaefer.
- MR. SCHAEFER: Aye.
- MS. CICHETTI: Member Gaines.
- MR. GAINES: Aye.
- MS. CICHETTI: Member Vazquez.
- MR. VAZQUEZ: Aye.
- MS. CICHETTI: Controller Yee.
- MS. YEE: Aye.

1 MS. CICHETTI: The motion passes. 2 MS. COHEN: Thank you. 3 4 ITEM E3e 5 6 MS. CICHETTI: The final petition is Gill 7 Ranch Storage, LLC (0121). 8 MS. YIM: Thank you, Ms. Cichetti. 9 Chair Cohen and Honorable Members of the 10 Board, we'll now move onto our final petition, Gill 11 Ranch Storage. 12 Petitioner is a natural gas storage facility located in Fresno, California. 13 14 Petitioner has raised four primary issues 15 within their 2022 Board-adopted unitary value. One, whether respondent failed to account for 16 the appropriate level of economic obsolescence in 17 18 determining the value of petitioner's Pad Gas in the 19 cost approach; two, whether respondent incorrectly failed to apply an income shortfall obsolescence factor 20 21 to the cost approach value indicator; three, whether 22 respondent must adjust petitioner's 2022 income or CEA 23 value indicator based on an updated five-year income forecast submitted during the 2022 appeal; and, four, 24 25 whether respondent incorrectly reconciled the value

- 1 indicators by placing 50 percent reliance each on the
- 2 cost to income value indicators.
- 3 Based on the written record, and as reflected
- 4 in greater detail within my summary decisions submitted
- 5 in this case, I'm recommending that the Board partially
- 6 grant this petition as to issue three, and deny the
- 7 petition as to all other issues.
- As noted, both SAPD and the petitioner have
- 9 expressed that they're in agreement with this
- 10 recommendation.
- I ask for the Board's adoption of my
- 12 recommendation.
- MS. COHEN: All right.
- Any discussion, colleagues? Questions?
- 15 Clarifications?
- Thank you for the presentation.
- I'll make a motion to adopt the summary
- 18 decision.
- 19 MR. SCHAEFER: I second.
- MS. COHEN: Seconded by Mr. Schaefer.
- MS. CICHETTI: We're gonna out to the AT&T
- 22 moderator to see if there's anyone on the line who would
- 23 like to make a public comment regarding this item.
- 24 AT&T MODERATOR: If you would like to make a
- 25 public comment, you may press one, then zero at this

1	time.
2	And we have no one in queue.
3	MS. COHEN: Thank you.
4	MS. CICHETTI: Thank you.
5	Member Cohen has made a motion to adopt staff
6	recommendation, with Member Schaefer seconding.
7	I'm going to take roll.
8	Chair Cohen.
9	MS. COHEN: Aye.
10	MS. CICHETTI: Vice Chair Schaefer.
11	MR. SCHAEFER: Aye.
12	MS. CICHETTI: Member Gaines.
13	MR. GAINES: Aye.
14	MS. CICHETTI: Member Vazquez.
15	MR. VAZQUEZ: Aye.
16	MS. CICHETTI: Controller Yee.
17	MS. YEE: Aye.
18	MS. CICHETTI: Motion passes.
19	MS. COHEN: Thank you very much.
20	Please call the next item.
21	
22	ITEM K5a
23	
24	MS. CICHETTI: The next item on the agenda is
25	Legislative, Research and Statistics Division Chief's

- 1 Report; K5a, Agency's 2023 Legislative Proposals.
- 2 The Board will consider suggested proposals
- 3 from the Legislative, Research and Statistics Division
- 4 for legislation to be sponsored by the Board of
- 5 Equalization in the first year of the 2023-24
- 6 Legislative Session.
- 7 The 2023 Legislative Proposal: Alcoholic
- 8 Beverage Tax. K5a(1), Amend Section 32387 of the
- 9 Revenue and Taxation Code. Amend to authorize
- 10 electronic service of levies under the Alcoholic
- 11 Beverage Tax program.
- This item will be presented by Mr. Weatherby.
- MR. WEATHERBY: So good afternoon, Chair
- 14 Cohen, Vice Chair Schaefer, and Honorable Members of the
- 15 Board.
- This is Dustin Weatherby, Chief of the
- 17 Legislative, Research and Statistics Division.
- 18 So attached to the Public Agenda Notice, I
- 19 provided the Board with three legislative proposals, and
- 20 the respective analyses for consideration for the Board
- 21 into the inclusion of the BOE's 2023 legislative
- 22 package.
- So for proposals that are approved by the
- Board, I will begin the process of working with the
- 25 Legislature to secure authors and assist with moving the

- 1 Board sponsors proposals through the legislative
- 2 process.
- 3 So for each proposal I am presenting today, I
- 4 will summarize the proposed legislation, provide
- 5 background on why the proposal is necessary, and state
- 6 any fiscal impacts -- any fiscal effects the proposed
- 7 change will have. So each of these proposals will be
- 8 discussed separately and presented separately.
- 9 So the first legislative proposal amends
- 10 Revenue and Taxation Code Section 32387 to authorize
- 11 electronic service levies to collect delinquent tax
- 12 liabilities under the Alcoholic Beverage Tax program.
- 13 So current statute allows levies under the ABT
- 14 program to be only sent via first-class mail or
- 15 personally served by an individual.
- So this proposal would increase efficiency and
- 17 administration of the ABT program. It does not have any
- 18 fiscal impacts.
- 19 So this will conclude my presentation on this
- 20 proposal, and I'm available to take any questions.
- MS. COHEN: Thank you.
- I have no questions.
- Do you have one?
- MR. VAZQUEZ: Just a quick one.
- 25 First of all, thank you for the report,

- 1 Mr. Weatherby.
- I am very supportive of this proposal. I was
- 3 just curious if, you know, on the refund process that
- 4 you are proposing here, to do it very quickly, can you
- 5 briefly clarify the public process, how that's going
- 6 to -- how it works?
- 7 MR. WEATHERBY: So thank you for that
- 8 question, Board Member Vazquez.
- 9 That's actually going to be proposal No. 2 on
- 10 refunds and cancelations.
- 11 MR. VAZQUEZ: Oh, I'll wait.
- MS. COHEN: Great. Thank you.
- MS. CICHETTI: So we're going to take a vote
- on each one to see if you guys want to go forward with
- 15 these.
- We're first going to go out to the AT&T
- 17 moderator.
- AT&T moderator, do we have anyone on the line
- 19 who would like to make a public comment regarding this
- 20 item?
- 21 AT&T MODERATOR: Ladies and gentlemen, to
- 22 comment on this item, please press one, zero at this
- 23 time.
- Once again, for public comment, please press
- one, zero, please.

- 1 We have no callers in queue.
- 2 MS. CICHETTI: Thank you.
- MS. COHEN: No callers in queue.
- 4 Thank you.
- 5 Let's see. No questions for the colleagues?
- 6 All right. Let's keep going.
- 7 MS. CICHETTI: Take a motion?
- 8 MS. COHEN: Yes.
- 9 MS. CICHETTI: We'd like to take a vote if in
- 10 fact we'd like Mr. Weatherby to go forward with this.
- 11 Mr. Weatherby, we'll take a -- I'll take a
- 12 motion.
- 13 Is there a second for us to move forward?
- 14 Second by Mr. Schaefer.
- 15 We will move forward. Please continue.
- MS. CICHETTI: Take a vote.
- MS. COHEN: Thank you.
- MS. CICHETTI: Member Cohen made a motion for
- 19 Mr. Weatherby to move forward on this proposal as
- 20 presented.
- Chair Cohen.
- MS. COHEN: Aye.
- MS. CICHETTI: Vice Chair Schaefer.
- MR. SCHAEFER: Aye.
- MS. CICHETTI: Member Gaines.

- 1 MR. GAINES: Aye.
- 2 MS. CICHETTI: Member Vazquez.
- 3 MR. VAZQUEZ: Aye.
- 4 MS. CICHETTI: Controller Yee.
- 5 MS. YEE: Aye.
- 6 MS. CICHETTI: Motion passes.
- 7 MR. WEATHERBY: Okay. Board Members, moving
- 8 on to the second item. The second legislative proposal
- 9 amends RTC Sections 32401 and 32440 to require any
- 10 determinations or cancellations made by the Board under
- 11 the Alcoholic Beverage Tax program.
- There are an excess of \$50,000 to be made
- available to the public for at least ten days after the
- 14 effective date of the determination or cancellation,
- 15 rather than ten days prior.
- So this applies to tax penalty or interest
- that have been paid more than once, have been
- 18 erroneously or illegally collected or computed.
- This proposal will increase efficiency in
- 20 administration of ABT program, and allows taxpayers who
- 21 overpaid their tax, or had amounts erroneously
- 22 calculated, to receive their refund or cancellation
- 23 earlier. So this proposal has no fiscal impact.
- This will conclude my presentation on this
- 25 item. I'm available to take any questions.

- 1 MS. COHEN: Any questions?
- 2 MR. VAZQUEZ: I'm sorry. Go ahead.
- MS. COHEN: Mr. Schaefer, do you want to go
- 4 first?
- 5 MR. SCHAEFER: Yes.
- 6 Dustin, how many determinations or
- 7 cancellations do we do with the Board of -- under the
- 8 Alcoholic Beverage Tax program? Is it several a year or
- 9 less?
- 10 MR. WEATHERBY: Thank you for that question,
- 11 Vice Chair Schaefer.
- I don't have the exact numbers in front of me.
- 13 For this particular proposal, this only effects any
- items that are greater than 50,000. And to my
- knowledge, there have not been any refunds, or, I mean,
- any cancellations or determinations greater than that in
- 17 at least the last five years.
- 18 MR. SCHAEFER: Thank you.
- MR. WEATHERBY: You're welcome.
- MS. COHEN: Mr. Vazquez.
- 21 MR. VAZQUEZ: Just a quick one.
- I was asking earlier, and it's more just if
- you could briefly clarify to the public that's listening
- 24 here, how this is going to -- or how is it going to
- 25 expedite this?

- 1 MR. WEATHERBY: So, for example, if a taxpayer
- 2 had accidentally overpaid their tax, so let's say they
- 3 paid the tax twice. And let's just assume it's \$55,000.
- 4 They could go back to collections and, you know, prove
- 5 that they've overpaid twice.
- And once the collections approves that their
- 7 determination was, yeah, they overpaid twice
- 8 accidentally, or in the instance if, you know, the
- 9 agency incorrectly assessed a tax on them greater than
- 10 50,000, then that taxpayer would then receive that
- 11 refund.
- 12 Under current statute, the way it works is if
- it's greater than 50,000, the agency -- the Board would
- 14 make a determination, and then that determination
- 15 becomes public record. It gets put into a binder that's
- held by agency staff. And then that will sit in that
- 17 binder for ten days. Then after ten days, then the
- 18 taxpayer would receive their refund.
- This proposal would essentially expedite that
- 20 process and move the timeline to ten days after the
- 21 refund or the determination or cancellation is made.
- 22 So once that determination is made, the
- taxpayer would then get the refund, and then that would
- 24 be held in public record for ten days after.
- 25 Because once these determinations are made,

- 1 there's no way for the agency to recoup the money, if
- 2 need be. The only way the agency could get the money
- 3 back would be the State Controller would have to
- 4 essentially file suit in court to then claw back the
- 5 money.
- 6 So this really just assists taxpayers in
- 7 getting the money back to them earlier, rather than
- 8 having to wait when there's really no sort of process
- 9 for the agency to get that money back anyways.
- 10 MR. VAZQUEZ: And if it's an error on our
- part, we provide with interest, or we don't?
- MR. WEATHERBY: No, we don't.
- MS. COHEN: All right. Great. Thank you.
- 14 MS. CICHETTI: AT&T moderator, is there anyone
- on the line who would like to make a public comment
- 16 regarding this matter?
- 17 AT&T MODERATOR: Currently none in queue.
- 18 Ladies and gentlemen, to comment, please press
- 19 one, zero.
- And we have no callers queueing up to comment.
- MS. COHEN: Okay. Thank you.
- Let's continue.
- MS. CICHETTI: Motion to --
- MS. COHEN: Yes. Accept.
- Is there a motion to accept?

- 1 MR. SCHAEFER: Second.
- MS. COHEN: All right. I'll make the motion,
- 3 second by Mr. Schaefer.
- 4 MS. CICHETTI: Member Cohen made a motion to
- 5 move forward with the proposal as presented by staff,
- 6 seconded by Mr. Schaefer.
- 7 Taking roll.
- 8 Chair Cohen.
- 9 MS. COHEN: Aye.
- 10 MS. CICHETTI: Vice Chair Schaefer.
- MR. SCHAEFER: Aye.
- MS. CICHETTI: Member Gaines.
- MR. GAINES: Aye.
- MS. CICHETTI: Member Vazquez.
- MR. VAZQUEZ: Aye.
- MS. CICHETTI: Controller Yee.
- MS. YEE: Aye.
- MS. CICHETTI: Motion passes.
- MS. COHEN: Great. Thank you.
- Thank you.
- MR. WEATHERBY: Thank you.
- 22 And the final proposal is a proposal to amend
- 23 RTC Section 62.1, 62.5 and 69.4 to include references to
- 24 Revenue and Taxation Code Section 63.2, and,
- additionally, amend Section 69.4 to include reference to

- 1 Revenue and Taxation Code 69.6.
- So, Board Members, SB 539, as you know, is the
- 3 Proposition 19 implementation bill that was signed in
- 4 2021, added Revenue and Taxation Code 63.2 relating to
- 5 the intergenerational transfer exclusion, and Revenue
- 6 and Taxation Code 69.6 related to the over 55, severely
- 7 disabled, or disaster base year value transfer.
- 8 Currently, the statute does not reference
- 9 these sections, so this is a technical proposal that
- incorporates changes made by SB 539 into the RTC code.
- 11 This does not have any fiscal impact.
- 12 And this will conclude my presentation on this
- 13 proposal. And I'm happy to take any questions.
- MS. COHEN: Thank you.
- 15 Let's see if there's any questions.
- I don't see any. Thank you.
- MS. CICHETTI: AT&T moderator, is there anyone
- on the line who would like to make a public comment
- 19 regarding this matter?
- 20 AT&T MODERATOR: Once again, for public
- 21 comment on this matter, please press one, zero.
- One, zero for comment, please.
- And, again, we have no callers in queue.
- MS. COHEN: Thank you.
- 25 I'll make a motion to adopt. And a --

- 1 MR. SCHAEFER: Second.
- MS. COHEN: -- second by Mr. Schaefer.
- 3 MS. CICHETTI: Member Cohen makes a motion to
- 4 move forward on the proposal as presented by staff, with
- 5 a second from Mr. Schaefer.
- Take the roll.
- 7 Chair Cohen.
- 8 MS. COHEN: Aye.
- 9 MS. CICHETTI: Vice Chair Schaefer.
- MR. SCHAEFER: Aye.
- MS. CICHETTI: Member Gaines.
- MR. GAINES: Aye.
- MS. CICHETTI: Member Vazquez.
- MR. VAZQUEZ: Aye.
- 15 MS. CICHETTI: Controller Yee.
- MS. YEE: Aye.
- MS. CICHETTI: Motion passes.
- MS. COHEN: Great. Thank you very much.
- 19 Thank you for your presentation.
- MR. WEATHERBY: Thank you, Board Members.
- MS. COHEN: All right. Colleagues, what I'd
- 22 like to do at this point is go back to -- make a motion
- 23 to revisit the item Ila that was deferred from earlier
- 24 this morning.
- 25 Is there a second?

- 1 MR. VAZQUEZ: Oh, we need a second?
- I'll second if we need a second. I thought it
- 3 was automatic. I'm sorry.
- 4 MS. CICHETTI: I'm not quite sure.
- 5 MS. COHEN: It's not automatic.
- 6 MR. NANJO: It requires a second.
- 7 And just for clarification, this is a motion
- 8 to un-table the matter I1 from earlier this morning.
- 9 As I understand it, Chair Cohen made the
- 10 motion, and it sounds like Member Vazquez seconded.
- MR. VAZQUEZ: Yes.
- MS. CICHETTI: All right. We have a motion on
- 13 the table to un-table Item I1a, made by Ms. Cohen, and
- 14 seconded by Mr. Vazquez.
- 15 I'm going to take the roll.
- 16 Chair Cohen.
- MS. COHEN: Aye.
- MS. CICHETTI: Vice Chair Schaefer.
- MR. SCHAEFER: Aye.
- MS. CICHETTI: Member Gaines.
- MR. GAINES: Aye.
- MS. CICHETTI: Member Vazquez.
- MR. VAZQUEZ: Aye.
- MS. CICHETTI: Controller Yee.
- MS. YEE: Aye.

1	MS. CICHETTI: Back on the
2	
3	ITEM I1a
4	
5	MS. COHEN: We're back on it. Thank you.
6	Thank you.
7	So, colleagues, right before we took our lunch
8	break, Mr. Epolite had read into the record some
9	changes.
10	And so what I'd like to do is to accept his
11	proposed change.
12	This is in proposed change B, page 13,
13	subsection 8. This is the Board Chair and Vice Chair
14	section, section A, Election of Board Chair and Vice
15	Chair.
16	Remove I'd like to remove in the second
17	line, in the second latter part of the sentence, "or
18	earlier if there is no December meeting."
19	I'm going to remove that, because state
20	statute requires us to act accordingly.
21	And then also I'd like to remove portions of
22	language that I was proposing earlier. The portions
23	that I'd like to remove are, quote, "During an election
24	year, the Chair will continue to serve as Chair until
25	the election of new officers was set and approve the

- 1 agenda in December for the subsequent January Board
- 2 Meeting.
- If the Chair is termed out, not re-elected, or
- 4 decides not to run for re-election, the Vice Chair will
- 5 serve as Chair.
- If both Chair and Vice Chair are termed out,
- 7 not re-elected, or decides not to run for re-election,
- 8 the Executive Director will have the Controller call the
- 9 first meeting in order, pending the election of
- 10 officers."
- 11 So, again, I'm advocating for the removal of
- this language. And I am attempting to address just the
- 13 election of the Chair and the Vice Chair.
- Is there any discussions?
- 15 Member -- Controller Yee.
- MS. YEE: Thank you, Madam Chair.
- 17 Can you maybe just read the paragraph now as
- 18 it stands, reflecting your --
- MS. COHEN: My changes?
- MS. YEE: Yes.
- MS. COHEN: Yes.
- 22 The Board shall -- this is again, A, Election
- of the Board Chair and the Vice Chair.
- The Board shall automatically place on the
- agenda an election to take place in December for the

- 1 offices of Chair and Vice Chair of the Board.
- 2 The Chair and Vice Chair shall serve one full
- 3 year term, which shall begin January 1st of the
- 4 following year, and will end on December 31st, with the
- 5 exception of an election year.
- There is no limit on serving consecutive
- 7 terms. If there is a tied vote, the currently serving
- 8 Chair or Vice Chair, as the case may be, shall continue
- 9 to serve.
- 10 MS. YEE: So thank you for clarifying.
- So with respect to the exception of an
- 12 election year, are we clarifying what happens in an
- 13 election year with that second sentence in the
- 14 paragraph?
- 15 MS. COHEN: The second sentence in the
- 16 paragraph. "During an election year, the Board shall
- defer," is that what you're meaning, that sentence?
- MS. YEE: Yes.
- MS. COHEN: Yes.
- MS. YEE: Okay. So we're keeping that
- 21 sentence?
- MS. COHEN: Correct.
- MS. YEE: Because that would make sense if
- you're calling out the exception, right?
- MS. COHEN: Yes.

- 1 MS. YEE: Okay. And can we clarify that it's
- during a gubernatorial election year? I mean, since
- 3 it's --
- 4 MS. COHEN: Yeah, we could clarify that.
- 5 MS. YEE: We could have elections every year.
- 6 MS. COHEN: That's a good point.
- 7 I just want to make sure our Legal team is
- 8 following these note changes. A gubernatorial year,
- 9 election year.
- 10 MR. NANJO: So --
- MS. COHEN: So it's --
- 12 MR. NANJO: Just -- just so I'm following
- 13 along. Excuse the interruption, Chair Cohen.
- 14 I'm understanding that we are talking about on
- 15 the item that is attached to the PAN, proposed change,
- letter B. And this is language with the exception of
- 17 the, "or earlier if there is no December meeting," being
- 18 struck out, and specifying that we're referring to a
- 19 gubernatorial election year; is that correct?
- MS. COHEN: That's correct.
- MR. NANJO: Okay. That's the changes I have
- 22 so far. Thank you.
- MS. COHEN: That's -- that's what we just
- 24 discussed.
- 25 MR. NANJO: Just want to make sure I'm

- 1 tracking. Appreciate it.
- MS. COHEN: You're tracking correct.
- 3 Yes.
- 4 MR. VAZQUEZ: So just point of clarification.
- 5 So this sounds different than what you were
- 6 mentioning earlier. So are we still going to agendize
- 7 the election in December?
- MR. NANJO: As I understand the change, it is
- 9 what Member Cohen -- excuse me -- Chair Cohen had
- 10 suggested earlier.
- 11 So in this case, because we are in a
- 12 gubernatorial election year, it would be deferred. And
- according to her language, it would be deferred to
- 14 January.
- MR. VAZQUEZ: Oh, then I'm opposed to that.
- 16 I think it should happen -- we should agendize it like
- 17 we originally had in the governance in December.
- And if for some reason there's not a
- 19 consensus, then I would go to your recommendation to
- 20 defer to January, if your -- if that's friendly.
- MS. COHEN: Controller Yee.
- MS. YEE: So is the intent here to have -- so
- 23 during a gubernatorial election year, the election of
- 24 the Chair and Vice Chair would be deferred until after
- 25 the duly-elected Board Members are sworn in.

- Okay. I see. So you want the -- you want the
- 2 new Board Members to have an ability to participate in
- 3 the election of the Chair and Vice Chair at the same
- 4 time. Okay.
- 5 And, Mr. Vazquez, your objection?
- 6 MR. VAZQUEZ: And my -- my position is, like
- 7 in this case, we -- it just so happens that our Chair is
- 8 already going to be gone in December, right? She'll be
- 9 leaving us.
- 10 MS. YEE: She'll be leaving in January.
- MR. VAZQUEZ: Yes. So rather than -- and in
- talking to staff, and maybe staff can come up, it's my
- 13 understanding, if we have the opportunity to elect a
- 14 Chair, if there's a consensus on the Board, for example,
- 15 in December, to elect a Chair, that we should do it, and
- 16 give that person the opportunity to work with the Chair
- or the staff to make sure that everything is in line in
- 18 January.
- And in this case, we would have a vacancy
- 20 basically between December -- we would be Chair-less, I
- 21 quess, between December and January.
- MS. YEE: No, you wouldn't.
- MS. COHEN: No.
- MS. YEE: No. Member Cohen, or
- 25 Controller-elect will not be assuming office of

- 1 Controller until January 2nd. So she would Chair this
- 2 Board through December.
- MR. VAZQUEZ: Right. Which they do anyways,
- 4 right?
- 5 MS. YEE: Yeah.
- 6 MR. VAZQUEZ: I'm just saying, if there's an
- 7 opportunity, if there's a consensus, for example --
- 8 MS. YEE: Uh-huh.
- 9 MR. VAZQUEZ: -- that in December, since
- 10 it's -- the way the governance is written now, we're to
- 11 agendize it every December.
- 12 And actually looking at the minutes back, the
- original conversation, I believe it was you that
- 14 mentioned if we could do it earlier, it's even better.
- Just to give time for staff and the new leadership to
- 16 prepare --
- MS. YEE: For a transition, yeah.
- 18 MR. VAZQUEZ: Right.
- 19 So that's why I was kind of -- and now, but
- let's say, for example, there isn't a consensus in
- 21 December. Then you're right, it would just roll back to
- us until January when, in this case, we would have one
- 23 new Board Member to weigh in.
- 24 MS. YEE: Yeah. And I remember when this
- 25 first came up, and I --

- 1 MR. VAZQUEZ: And, actually, you know, if we
- 2 wanted to separate it, and say just the Chair, and then,
- 3 you know, and wait for the new Board Member, in this
- 4 case, to come on in January for the Vice Chair, I
- 5 would -- I'm okay with that.
- MS. YEE: I don't think I'm okay with that.
- 7 I think the organization of the Board should
- 8 be an action that is a complete one for consideration of
- 9 a leadership of this Board.
- 10 And I apologize. I had not contemplated when
- 11 we did the original Governance Policy. Because I think
- it was shortly after all of you were elected.
- MR. VAZQUEZ: Right.
- 14 MS. YEE: So I wasn't even thinking that far
- 15 ahead. But it seems to me it makes sense for whoever
- 16 the incoming Board Member -- Board Member, singular, is
- 17 going forward should have the ability to participate in
- the vote on the organization of the Board, because
- that's who they're going to be serving with.
- Yeah. I had not contemplated that aspect of
- 21 it when we had that original Governance Policy. Because
- 22 I think we were just so concerned about the timing when
- 23 we would do the organization of the Board at that time.
- But I see Ms. Cohen's point about, you know,
- 25 not precluding the opportunity for a Board Member-elect

- 1 to actually then participate in the organization of the
- 2 Board once sworn in. Since that person will be probably
- 3 then a bona fide member of this body.
- 4 MS. COHEN: Okay. Mr. Gaines, you had also
- 5 expressed some consternation about this. Do you have
- 6 anything?
- 7 MR. GAINES: I just don't think there's any
- 8 reason to change it.
- 9 MR. VAZQUEZ: Yeah.
- 10 MR. GAINES: We've set a policy. And I'm not
- 11 convinced that the decision has to be made in January.
- We would have the same situation in four
- 13 years, we're going to have a majority leave this Board.
- 14 So Mr. Vazquez and Mr. Schaefer and myself will be
- 15 termed out.
- And, you know, I just don't -- in terms a
- changing of a new member who hasn't been sworn in yet,
- 18 so I'm not sure why that individual should be weighing
- 19 in on the decision for the Board in terms of who the
- 20 Chair is of the Board.
- We are Members that have served here for a
- 22 term. We've been re-elected for a second term. So I
- 23 don't understand the rationale.
- MR. VAZQUEZ: Neither do we.
- I mean, at the end of the event, I mean, if we

- 1 agendize it in December, and for some reason there's not
- 2 a consensus, then I would say, "Yeah, let's move it to
- 3 January," is what I would propose. But I don't know how
- 4 other people feel.
- 5 MS. COHEN: Well, I think that what I would
- 6 like to do is maybe just kind of use an example.
- 7 On November 8th voters voted to elect new
- 8 members in the House of Representatives. And if an
- 9 election were held among the current members,
- 10 Nancy Pelosi would be the elected Speaker. And this
- 11 would not reflect the results of the election.
- 12 That's why the new speaker will be elected by
- 13 the new House meeting in January.
- 14 And what we are tempting to do here at the
- 15 Board of Equalization should support this democratic
- 16 tradition of having newly-elected members select their
- 17 leader.
- 18 We followed this policy when I was at the
- 19 San Francisco Board of Supervisors. It follows the
- 20 House of Representatives. And I think that it should
- 21 follow the same democratic principles here at the Board.
- This is not about individual Board Members.
- 23 It's not about -- it's really about respecting voters.
- 24 And that their will be expressed at the ballot box.
- 25 And the new Member, yes, she will be new, but

- 1 she will be representing ten million people, one-fourth
- 2 of the state of California.
- 3 And so I think that we should take and welcome
- 4 this opportunity to -- to make this correction. I think
- 5 that Controller Yee, when she was putting forth the
- 6 governance document, was a policy to guide us, and quite
- 7 honestly has done a great job. It's done exactly that
- 8 this entire year, last year as well. It has helped us
- 9 steer through some murky areas and has brought us
- 10 clarity.
- So I think that we are just going to be at an
- impasse. And we've got some folks -- two Members at
- 13 least that are not in agreement to -- to what is being
- 14 proposed here.
- 15 I'm going to make a motion to adopt the
- 16 changes to the Governance Policy.
- 17 And is there a second for this motion?
- MS. YEE: I'll -- I'll second the motion.
- MS. COHEN: Seconded by Controller Yee.
- Thank you.
- Could you please -- let's see. We took public
- 22 comment earlier, but maybe we should take it again.
- MS. CICHETTI: We'll take it again on this
- 24 motion.
- 25 MR. VAZQUEZ: Madam Chair, I'd like to make a

- 1 substitute motion.
- 2 I'd like to make a substitute motion that we
- 3 leave the document as it is in terms of the Chair and
- 4 the Vice Chair for December.
- 5 And if for some reason there's no consensus,
- 6 because -- in December, then we roll it into January.
- Because as you were mentioning, you know, this
- 8 new person represents ten million. We have three other
- 9 Members that represent 30 million that were just
- 10 re-elected.
- 11 So I don't see that as being undemocratic. I
- see it more -- it's more -- for me, it's more of an
- issue of just a smoother transition.
- 14 And in talking to staff, and correct me if I'm
- wrong, Executive Director, for you, I think it makes --
- 16 it makes it an easier transition if you know who the
- 17 Chair is in December that you're going to be working
- 18 with in January, correct?
- MS. STOWERS: Thank you, Member Vazquez, for
- 20 that question.
- It would make it easier as we're setting up
- 22 our agenda and making the plans.
- 23 And I'm tracking what Chair Cohen is saying as
- 24 well, as far as in the gubernatorial year, like this
- 25 year, the current Chair will help set the agenda in

- 1 December for the January meeting.
- 2 That's fine. But when I'm looking at the
- 3 calendar in the process of that, I have a December
- 4 meeting scheduled for December 13th and 14th, and it's
- 5 going to be a full calendar.
- And then I have a January meeting scheduled
- 7 for January 25th. So that -- and then factor in
- 8 holidays. I think for this particular year, to try to
- 9 get the January agenda approved by December 31st or
- January 2nd, would be a heavy lift for all parties.
- So I don't think it's feasible. I think --
- and recognizing what everybody is saying, the need for
- 13 all incoming -- all Members to have an opportunity to
- select the leadership of the Board.
- 15 May I offer that we don't do an election in
- 16 December. We wait until January. And we could either
- 17 wait until January 25th when we have our first scheduled
- 18 meeting, or currently, the current Chair can go ahead
- 19 and schedule a special meeting to take place earlier in
- 20 January just for that sole purpose of the election of
- 21 the Chair and Vice Chair.
- 22 And from that time period where the current
- 23 Chair would then be the Controller and sworn in, we
- 24 won't have a Chair in place, but our current Governance
- 25 allows for the Vice Chair to step in.

- MS. COHEN: Right. So there's still --
- there's still leadership here.
- 3 MS. STOWERS: Yes.
- 4 MS. COHEN: I appreciate a third option. And
- 5 I think that's a fair compromise to have a second -- a
- 6 second -- a special election in earlier parts of
- 7 January. I'm inconsequential to that.
- 8 Maybe we can take up that matter after. We
- 9 need to bring closure on the open motion now.
- MS. STOWERS: I agree.
- MS. COHEN: But I agree that that is an
- 12 opportunity that would -- might satisfy his concerns.
- MS. YEE: Madam Chair, I have a question to
- 14 Ms. Stowers.
- 15 I'm sorry. I missed the whole thread about
- why the need for a specially-noticed meeting generally?
- MS. STOWERS: I was just thinking if we wanted
- 18 to get the Chair and Vice Chair in place as soon as
- 19 possible. Because we don't have our first meeting until
- 20 January 25th.
- MR. VAZQUEZ: At the end of the month.
- MS. STOWERS: At the end of the month.
- MS. YEE: Right.
- MS. STOWERS: But we could -- we don't have to
- 25 have a special meeting. We could just, business as

- 1 usual, don't vote in December, Vice Chair Schaefer will
- 2 be the acting -- by Governance will be --
- 3 MS. COHEN: Will be the Chair.
- 4 MS. STOWERS: -- the Chair, and will lead the
- 5 meeting in January. Will approve the agenda, and lead
- 6 the meeting. And the first thing on the calendar for
- 7 the meeting could be the organization of the Board.
- MS. COHEN: Correct. There's no leadership
- 9 gaps.
- MS. STOWERS: No.
- 11 MS. YEE: Yeah. Okay. I see. Thank you.
- MS. COHEN: Okay. There's been a motion
- that's been made. It's been second.
- 14 Ms. Cichetti, do we need to take public
- 15 comment again on this particular item?
- MS. CICHETTI: Yes.
- 17 MR. GAINES: Well, wait a second. We had a
- 18 substitute motion.
- MR. VAZQUEZ: I had a substitute motion.
- 20 Was there a second on it, though?
- MR. GAINES: I'll second it.
- MR. VAZQUEZ: And there was a second. So I
- 23 guess the substitute motion goes first.
- MS. COHEN: No. Does it?
- MS. YEE: Yeah. It got a motion, a second.

- 1 Yes.
- MS. COHEN: No, I don't think so. I think
- 3 the --
- 4 MR. NANJO: It has to be voted on.
- 5 MS. COHEN: Yeah. Thank you.
- 6 MR. NANJO: The substitute motion has to be
- 7 voted on. If it's voted on and approved, then it
- 8 takes --
- 9 MR. VAZQUEZ: But that's what I'm saying.
- 10 MS. YEE: Yeah. It's on the floor.
- MR. VAZQUEZ: But it's on the floor.
- MS. COHEN: It's on the floor. So then we
- 13 can -- so we're going to call the substitute motion.
- 14 But first I think we need to make sure we have
- public comment. Because there's a lot of information
- 16 going on.
- 17 MR. NANJO: Correct.
- MS. CICHETTI: I'm going to read the
- 19 substitute motion.
- That we leave the document as it is in terms
- 21 of the Chair and the Vice Chair for December, and if for
- some reason there's no consensus, because -- in
- 23 December, then we roll it into January.
- MR. VAZQUEZ: Or we can do it early January.
- MR. NANJO: And just -- sorry to be technical.

- 1 But just so that we're all clear, when you mean
- 2 consensus, you mean a majority vote for Chair or Vice
- 3 Chair.
- 4 MR. VAZQUEZ: Right. We need a majority for
- 5 it to go forward.
- 6 MR. NANJO: Right. I -- well, "consensus" can
- 7 note something a little different. So --
- 8 MR. VAZQUEZ: I appreciate the clarification.
- 9 MR. NANJO: Thank you, sir.
- MS. CICHETTI: So the motion was given by
- 11 Mr. Vazquez, and was seconded by Mr. Gaines.
- MS. COHEN: Correct.
- MS. CICHETTI: So I can call the roll on that
- 14 one.
- MS. COHEN: Yes.
- MS. CICHETTI: I believe I need to go out to
- 17 the AT&T moderator first.
- 18 AT&T moderator, is there anyone on the line
- who would like to make a public comment regarding this
- 20 motion?
- 21 AT&T MODERATOR: Ladies and gentlemen, to make
- 22 a comment on this motion, please press one, zero at this
- 23 time.
- And we have no callers queueing up.
- MS. CICHETTI: Thank you.

- 1 I'm going to call roll.
- 2 Chair Cohen.
- 3 MS. COHEN: No.
- 4 MS. CICHETTI: Vice Chair Schaefer.
- 5 MR. SCHAEFER: No.
- 6 MS. CICHETTI: Member Gaines.
- 7 MR. GAINES: Aye.
- 8 MS. CICHETTI: Member Vazquez.
- 9 MR. VAZQUEZ: Aye.
- MS. CICHETTI: Controller Yee.
- MS. YEE: No.
- MS. CICHETTI: The motion does not pass.
- MS. COHEN: Okay. Thank you.
- 14 The motion fails. The substitute motion
- 15 fails.
- You might recall that we have another motion
- 17 that was also on the floor that was seconded.
- MS. CICHETTI: The original motion, yes.
- MS. COHEN: Right.
- MS. CICHETTI: And the motion was, that I have
- is to adopt the changes to the Governance Policy as
- 22 outlined by Ms. Cohen. I believe -- let's see --
- MR. NANJO: I can help a little bit.
- It is the one that was published, proposed
- change, letter B, as in boy, with the exception of the

- 1 clause at the end of the first sentence, which states,
- 2 "or earlier if there is no December meeting," is struck.
- 3 And the word "gubernatorial" is put in front of the
- 4 election year.
- 5 MS. YEE: Mr. Nanjo, may I ask through the
- 6 Chair, will you just read the paragraph as revised --
- 7 MS. CICHETTI: Yeah. I have it.
- 8 MS. YEE: So we're not trying to draw arrows
- 9 all over the place.
- Just read the entire paragraph, please.
- MS. COHEN: Would you like me to read it?
- MS. CICHETTI: I have one question.
- What was your statement, Mr. Nanjo?
- 14 MR. NANJO: The "during an election year" was
- 15 put back in. So that's part --
- 16 MS. COHEN: And it's been put back to a
- 17 qubernatorial election year. I'll read it. I'll read
- 18 it.
- 19 Ladies, let me do it.
- 20 COHEN: The Board shall automatically place on
- 21 the agenda an election to take place in December for the
- offices of Chair and Vice Chair of the Board.
- During a gubernatorial election year, the
- 24 Board shall defer the election of the Chair and Vice
- 25 Chair until after the duly-elected Board Members are

- 1 sworn into office, and such instances the Board will
- 2 place on the agenda an election to take place in January
- 3 for the offices of Chair and Vice Chair on the Board.
- 4 There is no limit on serving consecutive
- 5 terms. There is -- if there is a tie vote, the
- 6 currently serving Chair or Vice Chair, as the case may
- 7 be, shall continue to serve.
- MS. YEE: So preserving the last two sentences
- 9 in the paragraph.
- MS. COHEN: Yes, that's right.
- Okay. So that's the motion that's on the
- table that's been made. It's been seconded by
- 13 Mr. Schaefer.
- 14 Let's call the roll.
- MS. CICHETTI: I have it that it was by you,
- 16 and Ms. Yee seconded it.
- MS. COHEN: Excuse me.
- MS. CICHETTI: Just wanted to make sure.
- MS. COHEN: That is correct.
- Thank you.
- 21 MS. CICHETTI: I'm going to take the roll.
- 22 Chair Cohen.
- MS. COHEN: Aye.
- MS. CICHETTI: Vice Chair Schaefer.
- MR. SCHAEFER: Aye.

- 1 MS. CICHETTI: Member Gaines.
- 2 MR. GAINES: No.
- 3 MS. CICHETTI: Member Vazquez.
- 4 MR. VAZQUEZ: No.
- 5 MS. CICHETTI: Controller Yee.
- 6 MS. YEE: Aye.
- 7 MS. COHEN: Thank you very much.
- 8 Appreciate --
- 9 MS. CICHETTI: The motion passes.
- 10 MS. COHEN: Appreciate the motion passing.
- 11 Thank you.
- Okay. It's a little bit after 2:00 o'clock.
- MR. NANJO: Chair Cohen.
- MS. COHEN: Yes.
- MR. NANJO: I'm sorry. There was a couple
- 16 more changes that was suggested. I didn't know if you
- 17 wanted to address that.
- MS. COHEN: Okay.
- MR. NANJO: One was the change adding, H,
- 20 Board Work Group Policy and Charter. That's part of the
- 21 documents that were distributed and attached to the PAN.
- 22 And the other change was -- on the very end
- was adding a clause to that paragraph that we just
- 24 edited regarding the Work Group and Work Group Chair.
- MS. COHEN: Yeah.

- 1 MR. NANJO: So I didn't know if you wanted
- 2 to --
- MS. COHEN: The changes you read earlier.
- 4 MR. NANJO: Yes. Yes.
- 5 MS. COHEN: I'm supportive of those changes.
- 6 Mr. Epolite was here for that part of the
- 7 conversation.
- 8 Controller, do you want a chance of caucus
- 9 with him, or are you prepared to vote?
- MS. YEE: I'm okay.
- MS. COHEN: You're okay?
- MS. YEE: Yeah.
- MS. COHEN: Okay. All right. Perfect.
- 14 Could someone remind me, did we take action?
- Did we make a motion to accept these changes? No?
- MR. NANJO: Not yet.
- MS. COHEN: Okay. Thank you.
- I'll make a motion to accept the changes to
- 19 the Work Group policy.
- MR. VAZQUEZ: Second.
- MS. COHEN: Second by Mr. Vazquez.
- Let's go to the roll.
- Excuse me. Let's go to public comment.
- MS. CICHETTI: AT&T moderator, is there anyone
- on the line who'd like to make a public comment

- 1 regarding this motion?
- 2 AT&T MODERATOR: For public comment on this
- 3 motion, please press one, zero.
- And we have no callers in queue to comment.
- 5 MR. NANJO: And just for clarity, for those
- 6 people who are following in, we are talking about
- 7 making, through this motion, the changes in the first
- 8 suggestion or proposal and the last proposal. Which are
- 9 both having to do with the Work Group language.
- 10 MS. CICHETTI: All right. I'm going to take
- 11 roll.
- 12 Chair Cohen.
- MS. COHEN: Aye.
- MS. CICHETTI: Vice Chair Schaefer.
- MR. SCHAEFER: Aye.
- MS. CICHETTI: Member Gaines.
- MR. GAINES: Aye.
- MS. CICHETTI: Member Vazquez.
- MR. VAZQUEZ: Aye.
- MS. CICHETTI: Controller Yee.
- MS. YEE: Aye.
- MS. CICHETTI: Motion passes.
- MS. COHEN: Thank you.
- Thank you, Mr. Nanjo.
- MR. NANJO: Thank you.

1 MS. COHEN: Ms. Stowers, thank you. 2 Let's call the next item, please. 3 MS. CICHETTI: I'm not quite sure what we're 4 doing on the next item. 5 MS. TAYLOR: Are we calling M2? 6 MS. CICHETTI: Yes. We're gonna call -- okay. 7 We're gonna go -- not in order here. We're gonna go to 8 м, мз. 9 10 ITEM M3 11 12 MS. CICHETTI: Public Policy Hearing, M3, 13 Possessory Interest: What constitutes a possessory 14 interest in housing units owned and leased by a joint powers authority, JPA? Who is the interest assigned to, 15 16 and how are such interests valued and assessed? 17 MS. COHEN: Thank you. 18 (Whereupon Deputy Controller Epolite took the 19 seat of Controller Yee.) 20 MS. COHEN: All right. So, colleagues, at 21 this time we will hear -- okay. Thank you. 22 All right. Colleagues, so at this time we're 23 going to hear presentations on possessory interest. And specifically I've asked our Legal team to start this 24 25 discussion by highlighting for the public, one, what

- 1 constitutes a possessory interest in general, before our
- 2 Legal team dives into the subject matter today.
- 3 So if you could just give us a high-level
- 4 definition of possessory interest. Okay. Then they
- 5 will present on the following two specific -- following
- 6 specific items, what constitutes a possessory interest
- 7 in housing units owned and leased by a joint powers
- 8 authority?
- 9 Also, you'll hear the term "JPA" thrown around
- in today's discussion. That stands for joint powers
- 11 authority.
- 12 Who is interested -- who is the interest
- assigned to, and how are such interest -- and how are
- 14 such interests valued and assessed?
- So let me read that again.
- Our Legal team is going to talk to us first
- about what constitutes as a possessory interest in
- 18 general before the discussion, and then they're going to
- 19 present on what constitutes as a possessory interest in
- 20 housing units owned and leased by a joint powers
- 21 authority, who or where the interest is assigned, and
- 22 how such interest valued and assessed -- how are such
- interest valued and assessed.
- And I'm sure you guys are all aware that we
- 25 initially placed this item on the agenda during our

- 1 annual meeting of the Board of Equalization, and the
- 2 county assessors meeting, which was held last month.
- 3 And after discussions with the California Assessors'
- 4 Association, it was removed from the agenda, and
- 5 publicly stated that we would provide an opportunity for
- 6 our conversation, a public discussion of the issue at
- 7 our next Board Meeting, which is what we are doing here
- 8 today.
- 9 This issue has been percolating over the last
- 10 year, and we need to get some clarity on it.
- 11 Specifically the efforts pursued by local governments to
- 12 address the housing crisis in their respective
- communities by purchasing market-rate developments
- through a joint powers authority, and using a property
- 15 tax savings to provide middle-income housing has brought
- 16 us to this point.
- 17 And as the constitutional body responsible for
- administering the \$85 billion dollar property tax
- 19 system, it's proper for us to start this discussion of
- 20 this issue and determine whether we, as a body, should
- 21 take necessary steps to convene an interested parties
- 22 process on a specific issue.
- We should also begin conversations around
- seeking a legislative solutions providing guidance when
- and where appropriate, or simply just to allow the issue

- 1 to further develop and determine a pathway forward, just
- 2 at a later time.
- 3 So there are many pathways that we can take.
- 4 This conversation is high level for us to begin this
- 5 conversation, so that people will understand that they
- 6 are aware that we know where the stakeholders are, and
- 7 that they are a part of this as we move forward.
- 8 So this is -- we will remain mindful of the
- 9 housing crisis that we're facing. We know for a fact
- from our previous housing hearings that we need to
- increase our housing supply by more than 2.5 million
- 12 homes over the next eight-year cycle, with no less than
- one million of those homes having some level of
- 14 affordability.
- So with that said, I want to just acknowledge
- 16 the California Assessors' Association for first bringing
- 17 this issue to my attention, and for their efforts to
- educate me and my team about the challenges and the
- 19 opportunities associated with this issue.
- I also want to thank Executive Director
- 21 Stowers, Chief Counsel Henry Nanjo, Tax Counsel Richard
- 22 Moon, and Deputy Director of Property Tax Division, Dave
- Yeung, for their time they spent on this issue.
- It's a lot of time invested, and I see a lot
- 25 more time being invested in the future.

- 1 And last but not least, I want to thank the
- 2 taxpayers and the businesses and the counties and the
- 3 cities, as well as the CAA and other stakeholders for
- 4 their schedule to present today as well. So I will
- 5 leave my remarks there.
- Does anyone else have any opening remarks?
- 7 Mr. Gaines.
- 8 MR. GAINES: Yeah.
- 9 Would this be the appropriate time to make
- some comments about my meeting with my assessors?
- MS. COHEN: Hold on.
- 12 Any other comments?
- Be my guest.
- MR. VAZQUEZ: On this issue?
- MS. COHEN: On this issue.
- MR. VAZQUEZ: Yes. Yes.
- MS. COHEN: Okay. Well, we'll hear from
- 18 Mr. Gaines, and then we'll turn to you.
- MR. GAINES: So -- yeah, my comments are
- 20 related to the meeting that I had. So --
- MS. COHEN: Okay. So then we will hear it at
- 22 the end when all the different districts report out --
- MR. GAINES: Okay. That's fine.
- MS. COHEN: -- on what's transpired.
- MR. GAINES: Great. Thank you.

- 1 MS. COHEN: Go ahead.
- 2 MR. VAZQUEZ: Thank you.
- I agree, first of all, with what the legal
- 4 opinion states, that the same position held in prior
- 5 court cases, and the prior legal opinions for the past
- 6 27 years. I understand. And I am on the same page with
- 7 my assessor in LA, Jeff Prang, on this, regarding this
- 8 issue.
- 9 And I'm just wondering -- and -- if we can get
- 10 into -- I guess -- the way I'm seeing it, the
- 11 possible -- I guess there's a couple options here. And
- the BOE position, correct me if I'm wrong here, has
- been, one, that buildings owned by JPAs or local
- 14 governments that are used for local public housing are
- 15 taxable possessory interest.
- 16 And then, two, however individual units in the
- 17 buildings that are leased to low-income occupants at
- 18 80 percent AMI should not be taxed by the assessors,
- 19 since low-income tenants would otherwise qualify for the
- 20 Section 214 Welfare Exemption; is that correct?
- MR. NANJO: Generally correct, yes.
- 22 So with that -- can I start, or was there more
- 23 questions?
- MS. COHEN: Yes, please.
- No, let's go ahead and get started.

- 1 MR. NANJO: My apologies if this is a little
- 2 dry. I wanted to provide kind of a common ground,
- 3 especially for those who may be listening in as to some
- 4 of the language that has been used.
- 5 So, Chair Cohen, Vice Chair Schaefer,
- 6 Honorable Members of the Board, thank you for this
- 7 opportunity.
- 8 Again, Henry Nanjo, Chief Counsel.
- 9 Let me just dive right in.
- 10 For reference, a joint powers association or
- 11 agency, or JPA, is an entity created under the Joint
- 12 Exercise of Powers Act, a law which allows two or more
- public agencies to exercise common powers. They're also
- 14 referred to as joint powers authority.
- The question as to what constitutes a
- 16 possessory interest in housing units owned and leased by
- 17 a joints powers authority starts with Revenue and Tax
- 18 Code 103, which provides that property includes all
- 19 matters and things real, personal, mixed, capable of
- 20 private ownership.
- 21 Real property includes the possession of,
- 22 claim to, ownership of, or right to the possession of
- 23 land. And it has long been held that a class of
- 24 property subject to property taxation are those
- 25 privately held possessory interests in publicly-owned

- 1 property.
- 2 Generally speaking, a possessory interest
- 3 includes the right of a private individual or
- 4 corporation to use government-owned tax-exempt land or
- 5 improvements. And this right is considered a private
- 6 interest taxable by the state and its taxing agencies.
- 7 Thus, a possessory interest is a property
- 8 interest separate and apart from fee ownership of the
- 9 property.
- 10 Section 107 of the RTC, subdivision 1, defines
- 11 a possessory interest as possession of, claim to, or
- 12 right to the possession of land or improvements that are
- independent, durable, and exclusive of rights held by
- 14 others in the property, except when coupled with
- ownership of the land or improvements in the same
- 16 person.
- 17 Property Tax Rule 20, subdivision B, provides
- that taxable possessory interest is a possessory
- interest in publicly-owned real property.
- 20 Rule 20, subdivision C3, provides that a right
- 21 or claim to right to the possession of real property
- 22 means the right claim to a right the actual -- or the
- 23 actual physical occupation of real property.
- It also states that the right or claim to a
- 25 right to the possession of real property may exist as a

- 1 result of a possessor having or claimed to have a
- 2 leasehold estate, regardless of how the interest may be
- 3 identified in a deed, lease, or other document.
- 4 So that generally is the legal definition of a
- 5 possessory interest.
- Now, if the property is owned by a JPA and
- 7 leased to individual tenants for housing under a lease
- 8 contract, a taxable possessory interest is created if it
- 9 meets the definition of the RTC.
- 10 A right to possession of real property that is
- independent, durable and exclusive, and provides a
- 12 benefit.
- And those are more technical terms and gets
- into other statutes, which I won't read here.
- 15 If the lease gives the right of possession to
- 16 a particular unit in the building owned or operated by a
- JPA, the leases create a right to a possession of
- 18 property under Rule 20.
- 19 That right is considered independent, durable,
- 20 exclusive and provides a private benefit.
- 21 So who is this interest assigned to?
- On BOE's Assessors' Handbook on possessory
- interest, it discusses who the interest is assigned to.
- Which party should be assessed is largely in the
- 25 assessor's discretion.

- 1 Section 405 provides that the assessor shall
- 2 assess all taxable property in the county, except
- 3 state-assessed property, to the persons owning,
- 4 claiming, possessing, or controlling it on the lien
- 5 date.
- 6 The section does not limit the assessor to
- 7 either the holder of the taxable possessory interest,
- 8 i.e., the master lessee, or the holder of the
- 9 sub-leasehold interest, i.e., the sub-lessee, instead,
- 10 the statute authorizes an assessment to either party or
- 11 both.
- The California Constitution and Revenue and
- 13 Tax Codes require all property in the state to be taxed,
- 14 unless otherwise provided by law.
- Possessory interest at issue are taxable real
- 16 property, and we are aware of no constitutional or
- 17 statutory exemption thereof.
- The local government exemption exempts all
- property owned by a local government for property
- 20 taxation, but it does state that property owned by a
- 21 local government, except as otherwise provided in
- 22 section 11a, is exempt from taxation.
- It is well settled that property tax exemption
- from public property is to be liberally construed, and
- 25 possessory interest created when publicly-owned housing

- 1 is leased to private lessees are not considered owned by
- 2 the public entity. They are owned by the private
- 3 lessee, the tenants; thus, even the most liberal
- 4 construction of local government exemption cannot
- 5 encompass these possessory interests.
- Further, the public entity's use of property
- 7 to increase affordable housing is irrelevant to whether
- 8 or not the posessory interest is exempt.
- 9 Finally, the fact that the tenant's use of
- 10 possessory interest may accomplish a government purpose
- is also irrelevant, since there's no exemption for
- merely using property owned by a private person for a
- 13 governmental purpose.
- 14 While some courts have held possessory
- interests are not taxable based upon their use, those
- 16 cases involve possessory interest created in college and
- 17 welfare exempt properties.
- This is significant, since unlike the local
- 19 government exemption, the college and welfare exemptions
- 20 are based on use.
- 21 Prior BOE opinions have concluded that the
- 22 imposition of possessory interest tax on low-income
- 23 tenants would frustrate the state's interest in
- 24 providing affordable and low-cost public housing, and,
- 25 thus, no possessory interest tax should be assessed.

- 1 However, it should be noted that these
- 2 conclusions were based primarily on an extension of
- 3 welfare exemption case law, and declarations of
- 4 legislative intent articulated in the state housing
- 5 policy to the exemption of taxable possessory interest,
- 6 held by specifically low-income tenants in low-cost
- 7 public housing.
- 8 However, even if it is true that possessory
- 9 interest tax on public housing tenants lease may
- 10 frustrate the state's interest in providing affordable
- 11 housing, that fact alone neither exempts the taxable
- 12 possessory interest tax, or invalidates the tax.
- 13 So that is kind of -- unfortunately, it is a
- 14 very complicated system, if you will. And there are a
- 15 lot of issues. But generally speaking, that's how
- 16 possessory interest tax is applied to JPAs.
- 17 And then as to how the possessory interests
- are valued, I turn to my colleague, Mr. Yeung.
- MS. COHEN: Thank you.
- MR. YEUNG: Of course.
- Thank you, Henry.
- Chair Cohen, Honorable Members of the Board,
- 23 the valuation of possessory interest is spelled out in
- 24 Rule 21, our Property Tax Rule 21.
- 25 There are three basic ways in which to value a

- 1 possessory interest. One of them is by the sales
- 2 comparison method, the second one is by the income
- 3 approach, and the third is by cost approach.
- So the first two are -- there's -- there's
- 5 actually two components to it. There's the direct, the
- 6 indirect for each one of those.
- 7 So if you were to value a possessory interest,
- 8 you can take a look at what that possessory interest,
- 9 that one, or one very similar to it would sell for in
- 10 the private market, and you would basically look and see
- 11 how -- what they're selling for, and that would give you
- 12 a good or reasonable indicator of value.
- 13 That's the direct.
- 14 The indirect is, because of possessory
- interest, you're only valuing its analogous to a
- leasehold interest. You can look at the full fee value,
- 17 and then subtract out a residual.
- So you're only looking at the value of what
- 19 the holder has, you're taking out at the end with the
- 20 residual is what belongs to the government. So that's
- one method. That's under the sales approach.
- 22 Under the income approach, it's basically the
- 23 same parallel construction. You can do a direct
- 24 approach. You can figure out what this type of property
- is being leased for, or what kind of rent they would

- 1 command. You would capitalize it by turning that income
- 2 stream into a present indicator of value. And you would
- 3 figure out that's -- what it's worth if you were just to
- 4 buy it for its income.
- 5 The indirect method of the income approach,
- 6 you would do exactly the same thing, but you would do it
- 7 for a full fee value. And then you would subtract out
- 8 basically the remainder, what the government holds.
- 9 So there's -- there's the -- as with any other
- 10 property, there's the sales, income, and a cost
- 11 approach. The cost approach is the last one. You would
- independently figure out what the land is worth.
- 13 You would also figure out what it would cost
- 14 to do a replacement value of it, depreciate it, and then
- subtract out a residual to come up with what the actual
- 16 holder of that right is, and what their value is. And
- you would not tax the government part of it.
- So that's basically the three general methods
- 19 that is prescribed in our Rule 21.
- 20 We also have, if you want to delve deeper into
- it, we actually have an Assessors' Handbook. It's the
- Handbook 510. And it treats the many aspects, and goes
- into many examples of actually how to value a possessory
- 24 interest.
- MS. COHEN: That's a lot.

- 1 Anyone have any questions?
- MR. VAZQUEZ: That's not an easy one.
- 3 MR. YEUNG: No.
- 4 MS. COHEN: Okay. Please continue.
- I don't think we have any questions.
- 6 MR. NANJO: That's basically -- we were asked
- 7 to kind of tee up the issues. That's basically it.
- 8 Suffice it to say, the Board of Equalization
- 9 has a lot of guidance, as Mr. Yeung eluded to, on
- 10 possessory interest.
- 11 Unfortunately, it is a very complex area.
- 12 There's a lot of nuances. And, candidly, there's a lot
- of discretion on the part of the assessors.
- 14 You know, I -- when something is complicated,
- my advice is always to go back to the basics. And the
- 16 basic is, under the laws of the state of California and
- 17 the Constitution, all property in California is taxable
- 18 unless otherwise exempt. They were very narrow
- 19 exemptions. Unfortunately, public housing is not one of
- 20 them.
- So, consequently, you know, the guidance is
- 22 all in the vain of what do you do with the various
- 23 nuances.
- One of the challenges, as you probably heard
- from your assessor partners, is that the JPAs all set up

- 1 a little bit differently. There's no one size that fits
- 2 all. So, consequently, a lot of times the assessors,
- 3 and many people in the affordable housing community,
- 4 reach out to the Board of Equalization to get guidance
- 5 on, okay, this is how we've set it up, what's the tax
- 6 implications on what we've done?
- 7 And we try to direct them to the guidance we
- 8 have along those lines.
- 9 MR. GAINES: Question of clarification, if I
- 10 could.
- MS. COHEN: Yes, please. Go ahead.
- MR. GAINES: Because you mentioned exceptions
- for possessory interest. Can you tell us some of those?
- 14 I think we've had some discussions about
- possessory interest that's on state property, whether it
- 16 was a state park or things of that nature. And it seems
- 17 like there were some exceptions in some of those cases.
- 18 I'm wondering if you could outline those.
- 19 MR. NANJO: There's -- I think the -- the one
- 20 I want to be careful about is there are property tax
- 21 exemptions. And those are statutorily and/or
- 22 constitutionally set forth.
- MR. GAINES: Okay.
- MR. NANJO: So there are those.
- 25 Dave, do you want to go over some of those?

- 1 MR. YEUNG: For --
- 2 MR. NANJO: Generally.
- 3 MR. YEUNG: For general exemptions?
- Well, for somebody to be exempt for property
- 5 taxation purposes, it has to basically fall under
- 6 California Constitution, either section three or section
- 7 four. And what they are is one provides an exemption
- 8 for property that is typically owned by government.
- 9 That's the big, broad category. Those are not --
- 10 basically are not taxable.
- The other ones are exemptions for use. And
- that is where usually the Welfare Exemption falls under.
- MR. GAINES: Okay.
- 14 MR. YEUNG: And so for those, under certain
- charitable uses, either charitable, scientific,
- hospital, or religious, then, if they're used for that
- and follow basically 214 of the Rev. and Taxation Code,
- then you can apply for and be eligible for an exemption.
- MR. GAINES: Okay.
- 20 MR. YEUNG: So there's a little bit of a
- 21 difference between what is taxable and what is --
- MR. GAINES: Thank you.
- MR. YEUNG: -- exempt by use.
- MR. GAINES: I think we had a constituent that
- 25 raised the question about possessory interest relating

- 1 to public property. And I don't know if you were a
- vendor, and maybe you're using state property at a
- 3 county fair, or state fair, or something of that nature.
- 4 There was an exemption, I believe.
- 5 MR. YEUNG: There -- there -- for state fairs
- 6 and fairs in general there is a very narrow exemption.
- 7 And that is if your possessory interest is less than
- 8 \$50,000, then the -- the county has the option of
- 9 adopting an ordinance so that they can -- it's low-value
- 10 ordinance. They don't have to enroll it.
- MR. GAINES: Okay. Okay. So you could have a
- 12 cart and serve ice cream at a county fair, and that
- would be exempt.
- MR. YEUNG: Correct. Yes.
- MR. GAINES: Okay.
- MR. YEUNG: So there -- and most counties do
- 17 actually have a low-value ordinance.
- 18 MR. GAINES: Okay.
- 19 MR. YEUNG: And if the actual assessment falls
- 20 below a certain point, they have the option of not
- 21 enrolling.
- MR. GAINES: Okay. And then I guess the
- 23 bigger question is, as a matter of policy, you know,
- 24 could we change the -- I don't know if it would be
- 25 statute, or what, or regulation, to provide that

- 1 exemption in cases that Member Vazquez is bringing
- 2 forward as it relates to an exemption for housing?
- 3 MR. NANJO: So if you're talking about an
- 4 exemption that doesn't currently exist, the question
- 5 would be, does it fall under one of the constitutionally
- 6 available exemptions, if you will.
- 7 If it doesn't, then you would be talking about
- 8 a constitutional amendment to add such an exemption in.
- 9 MR. GAINES: Okay. All right. And you're
- 10 going to provide clarity on that today, is that what
- we're asking?
- 12 MR. NANJO: I don't -- I don't -- I think
- 13 that's part two maybe.
- But the other thing to keep in mind is, as you
- 15 know, taxation in -- in the world is kind of -- we have
- an ecosystem going, as has been brought out in your
- 17 prior public hearings regarding affordable housing, you
- 18 know, to the extent that we create a new exemption, and
- 19 we don't charge property taxes, that creates a hole for
- local revenues, if you will, and you create a backfill
- 21 situation.
- So you're kind of dealing with an ecosystem,
- 23 if you will.
- MR. GAINES: Yes.
- 25 MR. NANJO: And one change to the ecosystem

- 1 results in other changes.
- 2 MR. GAINES: Yeah.
- 3 MR. NANJO: So that's what makes the whole
- 4 subject rather complicated, if you will.
- 5 MR. GAINES: Right. We've been hearing from a
- 6 lot of those interests.
- 7 MR. NANJO: Absolutely.
- 8 MR. GAINES: Yeah. Thank you.
- 9 MS. COHEN: Mr. Nanjo, is Mr. Moon going to be
- 10 presenting?
- MR. NANJO: Is Mr. Moon on?
- MS. CICHETTI: We can call him.
- MR. NANJO: Yeah, if you could.
- MS. COHEN: Let's call him.
- MS. CICHETTI: Mr. Moon, would you please turn
- 16 your camera on for your presentation.
- MS. COHEN: Good. Thank you.
- How are you, Mr. Moon?
- MR. MOON: Good. Good afternoon.
- MS. COHEN: We'd love to hear from you at this
- 21 time.
- MR. MOON: I don't really have anything to add
- 23 to what Mr. Nanjo and Mr. Yeung said.
- 24 If the Board has any questions or would like
- 25 clarification on anything, I'd be more than happy to

- 1 provide it.
- MS. COHEN: Thank you very much.
- 3 Okay. Mr. Yeung, Mr. Nanjo, and Mr. Moon, we
- 4 appreciate your presentation. We're going to keep
- 5 moving forward.
- 6 MR. NANJO: Absolutely.
- 7 And Mr. Moon, I asked him to be available if a
- 8 question does come up as well to assist the Board. So
- 9 feel free to call upon him.
- MS. COHEN: Okay.
- 11 MR. NANJO: Thank you, Richard.
- MS. COHEN: Mr. Nanjo, is it possible, in your
- opinion, for you to speak on a potential legislative
- 14 solution, which is not a constitutional amendment? Can
- 15 you share?
- MR. NANJO: I don't believe I have enough
- 17 facts to --
- MS. COHEN: Okay.
- 19 MR. NANJO: -- determine whether or not it
- 20 would -- whether such -- I guess it depends on the
- 21 details. The devil is in the details, as they say.
- Depending on what we are looking at, or the
- Board's contemplating, we can let you know if it's
- 24 something that can be done legislative or
- 25 constitutionally.

- If we're looking at a legislative fix, if you
- 2 will, what -- and Dave can correct me if I'm wrong, the
- 3 challenge is we're going to have to find something that
- 4 fits in the existing exemptions or exceptions that
- 5 already exist in the Constitution.
- And that's not -- that's why we need the
- 7 details, if you will. And that's one of the things that
- 8 makes trying to give a general piece of advice to the
- 9 JPAs challenging, because it really depends on what the
- 10 circumstances are for that specific project, if you
- 11 will.
- 12 MS. COHEN: Okay. All right. Good.
- Well, in your remarks, you had referenced a
- 14 legislative fix. So I didn't --
- MR. NANJO: Yeah. I -- I just didn't want to
- say you have to do a constitutional. There might be
- 17 something that could be legislative. But, again --
- MS. COHEN: But we just don't know what it is.
- MR. NANJO: Exactly.
- MS. COHEN: I understand. All right. That's
- 21 fair.
- Thank you.
- MR. NANJO: Thank you very much.
- MS. COHEN: Yes. So next we're going to hear
- from the Honorable Jeff Prang, assessor of LA County.

- 1 Is he coming in remote or in person?
- MS. TAYLOR: Yeah. Remote.
- MS. CICHETTI: Remote.
- 4 MS. COHEN: Remote. Okay.
- 5 MS. CICHETTI: Thank you, Mr. Moon.
- 6 Mr. Prang, would you like to please turn your
- 7 camera on.
- 8 MR. PRANG: I'm going to decline to turn my
- 9 camera on. I'm driving a car, and I'm not presentable.
- 10 MS. CICHETTI: Okay.
- MR. PRANG: But also, your timing was
- 12 impeccable. I am just now driving into a place where I
- 13 always lose a signal. So if I lose you, you'll have to
- 14 forgive me.
- MS. COHEN: All right. Mr. Prang, take it
- 16 away while we still have you.
- MR. PRANG: Okay.
- I'm Jeff Prang, LA County assessor.
- 19 I'm here on behalf of the California
- 20 Assessors' Association in my capacity as Chair of the Ad
- 21 Hoc Committee -- inaudible -- on matters.
- I am joined by Brian Donnelly, who is the
- 23 Director of Operations for major appraisals from LA
- 24 County. He is a subject matter expert on possessory
- 25 interest.

- 1 We are -- the Assessors' Association is very
- 2 cognisant of the affordable housing principal --
- 3 inaudible -- that there are new innovative and creative
- 4 strategies being considered and employed to try to
- 5 expedite the development of new affordable housing
- 6 opportunities.
- 7 One thing that we assessors are discovering is
- 8 the occasions when these new strategies are --
- 9 inaudible -- tactics that the current law does not
- 10 anticipate. And that makes it very difficult for
- 11 assessors to evaluate and to apply consideration that
- would be anticipated with such affordable housing
- 13 opportunities.
- 14 We have sought quidance from the Board of
- 15 Equalization. And you're aware of the October 11th
- quidance that we received from the Board regarding
- 17 possessory interests.
- 18 There are some assessors who believe that
- there are other options that may be available, things
- that we are considering. The association just assembled
- 21 this committee yesterday to analyze all the different
- issues that we're -- that we're in trouble with. We're
- going to be meeting over the next couple of months to
- see if we can -- inaudible.
- MS. COHEN: Brian Donnelly, are you also on

- 1 the line?
- 2 MR. DONNELLY: Yes, I am.
- 3 MS. COHEN: Can you pick up?
- 4 MR. DONNELLY: I can pick up, certainly.
- 5 MS. COHEN: Thank you.
- 6 MR. DONNELLY: I can pick up from where Jeff
- 7 is heading.
- 8 I'm Brian Donnelly. I'm Director with LA
- 9 County Assessor.
- 10 And what Jeff was heading towards is we just
- finished our CAA meeting just yes -- just this morning
- 12 actually, and we did reconstitute our Possessory
- 13 Interest Ad Hoc Committee to discuss this very topic.
- 14 And we just did that yesterday. We have some counties
- 15 assigned to it. And we'll be meeting to talk about it
- 16 some more.
- We really appreciate -- assessors always
- appreciate the guidance that the BOE provides, and the
- 19 letter from October 11th that was sent out to five of
- 20 the assessors and shared with the rest of the CAA
- 21 provides a lot of quidance.
- But as Jeff noted, other counties are thinking
- there's other ways to approach this issue, and we'll be
- 24 discussing those soon.
- MS. COHEN: Okay. All right. Got it.

- 1 Thank you. Thanks for stepping in.
- 2 MR. DONNELLY: No problem.
- MS. COHEN: Is there anything else that you
- 4 wanted to share with us that Jeff didn't mention?
- 5 MR. DONNELLY: I think that's the gist of what
- 6 Jeff was heading towards on that.
- 7 MS. COHEN: Okay. Let me see if my colleagues
- 8 have questions.
- 9 No questions on the left?
- 10 Anything on the right?
- 11 Nothing on the right.
- 12 All right. Mr. Donnelly, thank you for
- 13 stepping in.
- And we are going to go to our next speaker,
- the Honorable Ernie Dronenburg, who is the assessor from
- 16 the County of San Diego.
- 17 Mr. Dronenburg, are you there?
- MS. CICHETTI: I don't believe he's on the
- 19 line, no.
- MS. COHEN: Okay. We will move on.
- 21 We will hear from the Honorable Joaquin Torres
- from the city of San Francisco.
- MR. TORRES: Working on the camera here.
- MS. COHEN: There you are. We see you.
- 25 MR. TORRES: Good afternoon. Thank you for

- 1 the opportunity.
- Joaquin Torres, Assessor-Recorder, City and
- 3 County of San Francisco.
- I associate myself with the comments of
- 5 Jeff Prang and Los Angeles County Assessor's Office.
- One of the -- one of the questions that we
- 7 have that requires some further deliberation on our part
- 8 internally with our Mayor's Office of Housing is how
- 9 some of the mixed-income developments, specifically in
- 10 relationship or proximity to our public housing
- 11 developments in San Francisco, could be affected by this
- workforce housing that might fall above the AMI
- threshold, as currently proposed and written.
- 14 These are some of the questions that we need
- 15 to delve into more specifically.
- If there is a tax benefit, the general
- 17 principle, from my perspective, is that if there's going
- to be a tax benefit for a developer to benefit from the
- 19 use of an innovative practice to help meet some of our
- 20 goals, we want to ensure that the onus does not fall
- 21 upon the individuals that we are seeking to serve, and
- the application and distribution of a possessory
- interest bill that will fall on a low-income person.
- I say that in California, San Francisco terms.
- 25 To ensure that individuals are not adversely impacted

- 1 when the onus, perhaps, should fall with the developers
- 2 themselves, aka, the JPA itself. I think that requires
- 3 some more due diligence on our part to determine how
- 4 this may affect that AMI level household.
- A teacher, for example, an entry-level nurse,
- 6 for example, a Nurse Practitioner, where would they --
- 7 where would they be impacted, and how would they be
- 8 impacted based on how these rules eventually play out?
- 9 There will be additional commentary that we'll
- 10 have in writing together with the CAA to present to the
- 11 Board in further conversations. But I think that's good
- for me for right now, unless there's any questions I can
- 13 answer.
- 14 MS. COHEN: All right. Thank you very much.
- I was wondering if you had -- you know what,
- 16 that's okay.
- 17 Thank you, Mr. Torres. I appreciate your
- 18 presentation.
- 19 Colleagues, do you have any questions for
- 20 Mr. Torres? No?
- Okay. Thank you.
- 22 MR. TORRES: If not -- if not, I just have
- 23 one --
- MS. COHEN: Sure.
- MR. TORRES: Two general considerations that

- we're going to need more specificity around low-income
- 2 housing and public housing to ensure that that is
- 3 explicitly codified in statute, or if there's another
- 4 method to do that to ensure that we understand where the
- 5 thresholds are.
- 6 We want to explore that area so that we can
- 7 exempt those individuals from being impacted from that
- 8 possessory interest bill.
- And then, you know, how do we think about the
- 10 next income threshold between the 80 percent and
- 11 150 percent AMI. That's that workforce moderate-income
- 12 area as well.
- 13 Again, even though they're existing at a
- 14 higher level of income, that's relative. Especially
- 15 given where we are in San Francisco.
- And, again, it begs a larger question of who
- 17 are we seeking to benefit here? Who will be harmed?
- MS. COHEN: Thank you, assessor.
- 19 You are -- you are -- I think you're on the
- 20 right path in raising the question of who's going to
- 21 benefit and who's harmed. Most importantly who's
- 22 harmed.
- 23 All right. I don't see any other questions.
- What -- do you have any parting advice on
- defining our challenges and our issues, Mr. Torres?

- 1 MR. TORRES: No. Just that these are the
- 2 issues that we are going to want to delve into more
- 3 fully. I think it's really asking to whom does the cost
- 4 ultimately rest with.
- 5 MS. COHEN: Okay.
- 6 MR. TORRES: And based on the benefits
- 7 provided, I want to ensure that both from an operational
- 8 perspective, as well as from an equity perspective, that
- 9 we are not having individuals who we are ultimately
- 10 trying to support be negatively impacted by a bill that
- 11 has not been expected by them, that has not been
- budgeted for, while others might be in a more favorable
- 13 financial position, and, therefore, able to pass that
- 14 benefit onto others when they should be assuming it.
- MS. COHEN: Got it. Thank you.
- 16 All right. Our next speaker is going to be
- 17 Mr. Sean Rawson from Waterford Property Company.
- 18 Why don't you come on up and have a seat here
- 19 behind the microphone.
- Thanks for joining us again in this chamber.
- It's good to see you.
- MR. RAWSON: Good to see you too.
- MS. COHEN: You may begin when you're ready.
- MR. RAWSON: Thank you.
- Thank you, Madam Chair and Board Members.

- 1 Thank you for inviting me today.
- 2 My name is Shawn Rawson, and I'm the cofounder
- 3 of Waterford Property Company, a California-based
- 4 affordable housing developer and investor with over
- 5 6,000 units in our portfolio.
- I had the pleasure of addressing this Board in
- 7 July to discuss the compelling merits of an innovative
- 8 financing tool that allows affordable housing developers
- 9 to partner with the joint powers authority to issue tax
- 10 exempt governmental revenue bonds and qualify the
- 11 property for tax exemption.
- To receive the property tax exemption, all
- 13 properties are required to have a regulatory agreement
- 14 recorded that income restricts rents to ranges between
- 15 50 percent and 120 percent of the area median income,
- and caps future rents at the lesser of AMI growth, or
- 17 four percent.
- To date, there have been approximately
- 19 42 transactions, totalling just over \$8 billion dollars
- 20 of new investment to help solve California's affordable
- 21 housing crisis.
- This investment has created over 13,000 units
- of new income-restricted housing, and has touched the
- lives of over 35,000 tenants.
- 25 The investors in these projects are the

- 1 largest municipal bond investors in the world, and are
- 2 the same investors that buy the state of California's
- 3 bonds.
- 4 Prior to the JPA structure, municipal bond
- 5 investors have never invested in California affordable
- 6 housing.
- 7 If California is serious about solving its
- 8 housing crisis, it is essential to have new investment
- 9 at a diversity of income categories for new -- to
- 10 provide housing for burdened California households.
- 52 percent of California renters are housing
- burdened, which means they spend more than 35 percent of
- 13 their monthly income on housing.
- 14 One of the most difficult segments of the
- population we provide housing for is the missing middle.
- 16 These are individuals that make too much to qualify for
- 17 low and very low income housing, that are spending an
- inordinate amount of their monthly income on housing.
- This group is comprised of California's public
- 20 safety employees, their teachers, members of labor,
- 21 government employees, and nonprofit employees.
- This segment of the population
- 23 disproportionately includes communities of color as
- 24 well.
- 25 Unlike low and very low income housing that

- 1 has dedicated state and federal funding sources to
- 2 provide funding mechanisms for housing production,
- 3 there's never been a dedicated funding source to provide
- 4 housing for California's missing middle.
- 5 The JPA financing program was established to
- 6 fill this need and create a new funding source that does
- 7 not compete for low and very low income housing funding.
- 8 To date, the success of the program has been
- 9 tremendous. In our portfolio alone, which has just over
- 4,000 units, we're seeing a weighted average discount of
- over 20 percent to our tenants. This equates to an
- 12 average annual savings of 70 -- excuse me -- 7,800 per
- household and \$650 monthly.
- 14 For families that are making between 48,000
- and 110,000, this type of savings is life-changing. As
- 16 part of our tenant outreach, we have met with all of our
- 17 income-restricted tenants. And I cannot impress upon
- 18 you enough how powerful their stories are, and how
- 19 thankful they are for this program.
- 20 A criticism of the JPA program has been that
- 21 the public benefit of these communities is not
- 22 commensurate with the property tax losses. I can
- 23 conclusively state that is not the case.
- The affordability savings per unit are
- 25 significant when compared to the per-unit tax loss.

- 1 Moreover, at the end of the bond term, once the bonds
- 2 are completely paid off, all the residual equity reverts
- 3 to the host city and to the taxing agencies.
- 4 This will result in hundreds of millions of
- 5 dollars per asset for local governments. No other form
- of affordable housing -- excuse me. No other form of
- 7 affordable financing of housing financing provides this
- 8 type of equity for local governments.
- 9 A second criticism of the program has been
- 10 that this form of housing is unregulated. This is
- incorrect. All projects have a regulatory agreement
- 12 that is recorded on title, that locks in the
- affordability levels of the asset, and ensures
- 14 compliance.
- 15 In addition, the bonds issued to finance JPA
- 16 transactions are social impact bonds, which require ESG
- 17 compliance, and compliance with the regulatory
- 18 agreement, and all the bond covenants associated.
- 19 Lastly, a third criticism of the program is
- 20 that local governments did not realize what they signed
- 21 up for by approving these transactions.
- This is incorrect. All 42 transactions
- required a discretionary approval by their host city
- council, which included joining the JPA, and approving
- 25 the public benefit agreement, which memorializes the

- 1 repayment of all property tax lost to the local taxing
- 2 agencies, and a distribution of all equity to the local
- 3 government.
- For example, in Los Angeles County, Waterford
- 5 is the project administrator on four projects in the
- 6 city of Pasadena, totalling just over 1,000 units.
- 7 The city was so impressed with the
- 8 effectiveness of the program and the affordability
- 9 levels that they invited us back for multiple projects.
- In 2021, Assemblymember Ward introduced
- 11 AB 1850 to put certain regulatory mechanisms on a
- 12 program. The JPA community worked with Assemblymember
- Ward and all the bill sponsors to try and craft
- 14 legislation that met their goals while still allowing
- for the financial feasibility of the projects to move
- 16 forward.
- 17 Unfortunately, after months of negotiations,
- that did not happen. AB 1850 ended up dying in
- 19 committee. But if the bill would have passed, all JPA
- financing would have been completely unfeasible in
- 21 perpetuity, effectively ending the program.
- In closing, I would like to state that I
- 23 cannot speak to the legal merits of possessory interest
- for tenants in these projects, as I'm not an attorney.
- 25 Meyers Nave represents all the JPAs in this

- 1 program, and has written tax opinions on these projects.
- 2 Which have been provided to BOE staff.
- 3 Meyers Nave has made an eloquent argument that
- 4 they do not believe that there is a posessory interest
- 5 tax associated with these projects.
- 6 So even though I cannot speak to the legal
- 7 merits, what I can speak to is the practical application
- 8 for applying possessory interest would be financially
- 9 catastrophic to tenants and bond investors in these
- 10 projects.
- 11 As previously stated, there are over 35,000
- tenants in all 42 projects. These tenants united and
- 13 became -- excuse me -- a unifying force in opposition to
- 14 AB 1850, and would not -- and would not be in favor of
- 15 possessory interest.
- Thank you for allowing me to speak today, and
- 17 I'm happy to answer all questions.
- MS. COHEN: All right. Thank you.
- 19 Are there any points that you read that you
- 20 want to re-highlight again that you want us to focus on?
- 21 MR. RAWSON: Yeah. You know, I think -- I
- 22 know the conversation today is based on the legal merits
- of possessory interest. And as I mentioned, I'm not an
- 24 attorney, but our legal counsel has talked to BOE legal
- 25 counsel.

- 1 What I can say is that from a practical
- 2 standpoint, as one of the project administrators of the
- 3 program, as I mentioned, we have just over 4,000 units
- 4 in the program. The success of this program is
- 5 unprecedented.
- 6 You know, we -- we do traditional affordable
- 7 housing development in our state. And I can tell you
- 8 that we need more funding coming in to solve the state's
- 9 housing crisis.
- And even though we would love to go to deeper
- 11 affordability in some of these projects, the amount of
- 12 savings that we're providing families, real families,
- and the difference that we're making, I can tell you
- 14 that I'm proud to be associated with this program.
- MS. COHEN: That's good to hear. Thank you.
- 16 Testament to a small victory.
- 17 Thank you very much.
- Okay. Mr. Vazquez.
- 19 MR. VAZQUEZ: Just a quick question.
- You just mentioned that you would love to
- 21 provide more affordability. What stops you from doing
- 22 that?
- MR. RAWSON: So great question.
- So I will tell you, this program was set up to
- 25 provide affordability for really 60 to 120 percent of

- 1 the area median income.
- We do have projects, one in particular where
- 3 we went down to 50 percent of the area median income,
- 4 all the way up to 120 percent. But the only funding
- 5 source that comes into one of these projects is the
- 6 property tax abatement.
- 7 Unlike -- because we do traditional, you know,
- 8 tax credit development, where we'll do extremely low
- 9 income, low income and low income. And, typically,
- 10 we'll get local funding sources. We'll get state tax
- 11 credits. We'll get federal tax credits. And then
- 12 potentially either, you know, other buckets of funding
- 13 through HCD and other state agencies.
- 14 And these transactions, there's only one
- funding source besides the bonds, it's the tax
- 16 abatement. So there's only a certain -- it's just a
- 17 math equation. There's only a certain level of
- 18 affordability that we can go to to still allow these
- 19 transaction to be financially feasible.
- MR. VAZQUEZ: I also hear from some
- 21 developers, and maybe you can confirm this, that the
- 22 state probably is not helping either, because of the
- time that you're sitting on this money that you're
- 24 paying interest on while you're waiting for approvals.
- 25 Which sometimes goes two, three, four, five years.

- 1 Is that correct?
- 2 MR. TORRES: The -- for tax credit projects,
- 3 and, you know, state staff, they do a great job. But
- 4 there is -- it's heavily impacted.
- And so, to be clear, so we have a project in
- 6 the city of Irvine that's a traditional low and very low
- 7 income project that we need state and federal tax
- 8 credits. And we need bond approval through CDLAC.
- And that project, we've been working on it, we
- 10 closed on the land in January of 2020. We're hopeful
- 11 that we'll get an allocation this round, which would be
- 12 by the end of this year.
- But by the time we build it, you know, we'd be
- 14 in 2025. By the time we're leasing it, you know, we're
- really in 2026. You're talking about a six-year wind up
- 16 to be able to build a --
- MR. VAZQUEZ: And you're paying interest those
- 18 6 years.
- MR. TORRES: Correct. We bought the land.
- 20 MR. VAZQUEZ: Yeah, I know.
- 21 MR. TORRES: So we're carrying the land.
- 22 So this funding source that we're talking
- about here, these are not private activity bonds. So
- they do not compete for bond allocation from traditional
- 25 affordable housing projects.

- And so, you know, really, when you think about
- 2 it, there's been \$8 billion dollars of additional
- 3 investment into California affordable housing that's
- 4 additive. It's not taking away from the deeper
- 5 affordability levels.
- And so that's what I really want to harp on is
- 7 that to solve our state's housing crisis, we need
- 8 investment at all levels. And this is additive funding.
- 9 It does not compete for traditional low and very low
- 10 income housing. So we don't have the waiting period for
- 11 tax credits nor for bond allocation for CDLAC.
- MR. VAZQUEZ: And streamlining, obviously, at
- our end, at the state level, I'm sure would help quite
- 14 a bit.
- MR. RAWSON: Correct.
- MR. VAZQUEZ: Because if you went from six to,
- 17 let's say, three years, that'd be huge.
- MR. RAWSON: Yes. Whatever we can do to make
- 19 the approval process quicker. That's true.
- MR. VAZQUEZ: Thanks.
- MS. COHEN: Any other questions?
- MR. GAINES: If I could.
- MS. COHEN: Any other questions?
- Yes, Mr. Gaines.
- 25 MR. GAINES: Thank you for your presentation.

- 1 I really appreciate it.
- 2 I'm just trying to clarify in my mind that in
- 3 the event that you got -- if I understand this clearly,
- 4 JPA exempted possessory interest. If you were able to
- 5 get that approved, you could build dramatically more
- 6 affordable units, so you could go lower in terms of the
- 7 income median?
- 8 MR. RAWSON: Absolutely.
- 9 MR. GAINES: Yeah. Okay. Very well.
- Thank you.
- MS. COHEN: Mr. Schaefer.
- MR. SCHAEFER: Do you have any contact with
- 13 Irvine -- do you have any contact with the Irvine
- 14 Company who, you know, used to own the whole county I
- 15 think?
- MR. RAWSON: We've done -- yes. We've had
- 17 conversations with the Irvine Company, and I know folks
- 18 from the Irvine Company.
- MR. SCHAEFER: Are they supportive of
- affordable housing?
- MR. RAWSON: They are. They're -- we've
- 22 actually partnered with them in the past, where we've
- essentially developed affordable housing in one of their
- 24 master plan communities.
- MR. SCHAEFER: Thank you.

- 1 MR. RAWSON: Thank you.
- MS. COHEN: Anything else? No?
- 3 Okay. Thank you very much.
- Is there anything else you want to share with
- 5 us?
- 6 MR. RAWSON: That's it.
- 7 MS. COHEN: All right. Okay. Thank you.
- 8 Thanks for coming up.
- 9 Ben Barker, are you here?
- 10 Is he online?
- 11 MR. BARKER: I'm online.
- MS. COHEN: Oh, fantastic. All right. It's
- 13 nice to see you. I was expecting to see you in the
- 14 chamber. I'm surprised that you were so busy and
- 15 couldn't come join us.
- MR. BARKER: I didn't want to bring my kid's
- 17 COVID into the chamber. So I elected to isolate myself
- 18 here this time.
- MS. COHEN: Yeah. Good idea to keep that at
- 20 home.
- MR. BARKER: So I do regretfully that I wasn't
- 22 able to be there, and I'm keeping the COVID to myself
- 23 here.
- MS. COHEN: Okay.
- MR. BARKER: So good afternoon.

- 1 Ben Barker. I'm the Financial Advisor to the
- 2 California Municipal Finance Authority, or the CMFA.
- 3 The CMFA is the largest affordable housing
- 4 issuer in the state of California. And the CMFA has
- 5 issued over 573 bonds for affordable housing projects.
- 6 And, currently, we have about 170-plus projects in our
- 7 queue.
- 8 The current appetite for affordable housing,
- 9 just with the CMFA alone, would take up potentially
- 10 three years' worth of bond allocation and tax credits.
- And, unfortunately, we're limited, because the IRS
- dictates the amount of affordable housing that we can
- 13 do.
- 14 So I only lay this out to show that we're
- 15 committed to providing affordable housing in the state
- 16 of California. And unlike other state agencies, the
- 17 CMFA actually has to coordinate with local cities and
- 18 counties for public hearings.
- We coordinate and attend well over 100-plus
- 20 cities and counties per year. And this has actually
- 21 been very insightful. Because we hear from cities and
- counties, and they call us routinely asking if we can
- 23 bring middle-income housing projects to their city or
- 24 county.
- We haven't approached anyone on this. It's

- just, you know, we're asked all the time if there's
- 2 anything we can do to bring middle-income projects to
- 3 their locals.
- So in that, you know, when we're going through
- 5 the process, I'll skip part of my presentation. Because
- 6 Sean went over that. But these offerings, they're all
- 7 publicly-offered deals. There's been 42 of them done.
- 8 They're publicly offered, and they have thousands of
- 9 pages of bond documents that follow a strict federal,
- 10 state, and local regulations, and also have very
- 11 stringent government oversight.
- This process has been very transparent and
- 13 time-tested, and it ensures accountability. And I think
- 14 that's one of the reasons the local cities and counties
- have continually come to us and asked for more
- 16 middle-income housing.
- 17 The essential or middle-income housing program
- 18 can provide much needed affordable housing to cities and
- 19 counties and their residents at much lower costs to
- 20 taxpayers, compared to programs using tax credits.
- 21 Which provide a huge public subsidy of typically 30 to
- 22 70 percent of the project cost.
- The only subsidy that Sean went over is in the
- 24 middle-income housing program is the property tax
- 25 exemption. And we do this purposely, so that we're not

- 1 dipping into the LIHTC or tax credit deals. And we're
- 2 not taking subsidy away from those very low income
- 3 housing projects.
- 4 As far as the topics that have been presented
- 5 today, I'm not an attorney. But our counsel, Meyers
- 6 Nave, has given legal opinions to the public offerings,
- 7 and has provided some rebuttals to the most recent
- 8 memos.
- 9 I am an affordable housing practitioner. I've
- 10 probably done more affordable housing than, you know, on
- 11 par with anybody in the state. So I feel like I can
- speak to the public policy in regards to affordable
- 13 housing.
- 14 The CMFA is an owner of seven essential
- 15 housing projects or middle-income housing projects. I
- believe, like Sean had stated, we really just have a
- 17 math issue here.
- 18 Tax credits -- so tax credit projects have
- 19 subsidies from federal, state, local and grants.
- 20 Middle-income housing projects only have tax
- 21 abatements to subsidize the projects. The county tax
- 22 assessor's position is to tax the tenants, then we don't
- really get any of the that tax abatement, and there's no
- 24 more middle-income housing program. There's no way we
- 25 can subsidize these units, and we can't provide

- 1 financing any longer.
- 2 So I read the BOE memo. I'm concerned from
- 3 the parts -- it seems like a little bit standing from
- 4 the tax credit and how things have gone. But I do fear
- 5 there will be some ramifications that are not
- 6 necessarily intended.
- 7 I believe the San Francisco county assessor
- 8 really laid that out. The MIT program and some of these
- 9 other programs that are financed by housing authorities
- 10 and governmental agencies could have unintended
- 11 consequences.
- But really, my big concern is this program has
- gone amazingly well. I know there's a number of callers
- 14 that want to speak to the project specific. I just want
- to speak to the CMFA deals that we've done. It's gone
- 16 much better than anticipated. The biggest drawback
- we've really seen is the turnover has not been as quick
- 18 as we wanted.
- But really, the worst public policy I can
- 20 think that would come out of this -- all these hearings
- 21 is to send tax bills to local -- to residents that live
- in governmental housing.
- I think this would be a huge nightmare. And I
- can't imagine the ramifications of sending tax bills to
- 25 the residents there.

- 1 As always, I'm open to conversations about
- 2 providing middle-income housing, ways to improve the
- 3 program, and really the CMFA doing anything we can do to
- 4 help the state in providing affordable housing.
- 5 Unfortunately, the only mechanisms that I've
- 6 seen so far really take away from the tax credit deals
- 7 and affordable housing deals, and I believe Mr. Vazquez
- 8 kind of hit on that topic, is there is a limit to
- 9 affordability that you can do here.
- 10 And if you want to drop down much lower,
- 11 there's all kinds of programs. There are federal,
- 12 state, local grants. All kinds of moneys to dip into
- 13 that 60 percent below AMI level.
- 14 And me being, you know, an affordable housing
- guy, done 500 of them, I've grown up in affordable
- 16 housing. You know, I don't want to dip into the moneys
- 17 that are provided to the LIHTC deals. That's why this
- program has been established this way. It's really
- focussing on the 60 percent, up to 120 percent AMI.
- The other thing that has been talked about a
- 21 little bit is this is -- if you're looking at affordable
- 22 housing, there's no way for these people to transition
- out of affordable housing into market-rate housing, and
- 24 to be able to go into a like unit. So these projects
- 25 really provide transition for people to move up at

- 1 economic scale.
- 2 The other things that have been talked on is
- 3 that through the CMFA program, on each of the projects
- 4 that we've done, once the project hits the life and the
- 5 bonds have been paid off, the CMFA repays all the lost
- 6 property taxes to the cities and counties, and any of
- 7 the tax assessors -- or to any of the taxing agencies.
- 8 And then, unlike other typical affordable
- 9 housing projects, these projects will be retained by the
- 10 local authority.
- 11 So Sean Rawson just got up and spoke. After
- the bonds are paid off, he doesn't get any of the equity
- 13 upside like you would in any other financing mechanism
- to finance multifamily housing.
- 15 After the project's financed and paid off and
- 16 all the taxes have been repaid, the project is then --
- you're reverted over to the city or county of the host
- 18 jurisdiction.
- And so that's one of the very benefits of this
- 20 project that I don't really think is taken into light by
- 21 some of the memos that have been put forward, is there
- is repayment of taxes. It's delayed. And the benefit
- is always to the city or county at the end of the deal.
- And so with that, I'd be happy to take any
- 25 questions. But, you know, thank you for having me once

- 1 again. And I'm sorry I can't be there in person.
- MS. COHEN: That's okay, Mr. Barker.
- 3 Thanks for your presentation.
- 4 Let me see if my colleagues have any questions
- 5 or comments.
- 6 Yes, Mr. Gaines.
- 7 MR. GAINES: Thank you for your presentation.
- 8 You had mentioned that tax revenues are paid
- 9 back to the local jurisdiction at the end, I guess, when
- 10 the loans are paid off.
- MR. BARKER: Yeah. So usually the mechanism
- of how this works are the bonds are paid off, and really
- the project is the city or county. The JPA is just
- 14 holding it there for them.
- The city or county can direct the CMFA to just
- sell the project, turn it into a market-rate project.
- 17 If they do that, the first -- right off the top, the
- 18 proceeds will go back to repaying cities and counties,
- or any of taxing agencies that lost taxes.
- 20 And then all excess funds would go to the city
- or county. Or the city can just say, "Hey, you know
- 22 what? We want to keep this and turn it into an
- 23 affordable project, a LIHTC or tax credit deal."
- It could be restructured that way. Or the
- 25 city or county could just say, "Hey, make this -- redo

- 1 the financing and turn this into another middle-income
- 2 housing project."
- 3 It's really the local agencies that can direct
- 4 the joint powers authorities or governmental agencies on
- 5 how -- what outcome they want with this project.
- And no time in the financing mechanism is the
- 7 CMFA or the project sponsors receive some kind of equity
- 8 upside in these financing, like you would a regular
- 9 market-rate deal, or even a tax credit deal.
- MR. GAINES: Sure.
- MR. BARKER: You know, year 15 in the tax
- 12 credit deals, they received -- they can sell the
- 13 projects, and you can receive cash-out equity. There's
- 14 not an opportunity to do this in this mechanism.
- MR. GAINES: Okay.
- What is the bonding period? So what would be
- 17 that timeframe when the revenue would come back to the
- 18 city or the county?
- MR. BARKER: So at year 15 through -- through
- some of the financing documents, the city really
- 21 controls the project.
- The bonds, though, have been typically -- have
- 23 had a maturity of 30 to 37 years. So that's been the
- 24 typical of the 42 deals that have gone out about that
- 25 time.

- 1 MR. GAINES: Okay. And if you've got the JPA
- 2 exempted possessory interest, how many more units could
- 3 be built in California? Do you have a sense?
- 4 MR. BARKER: Well, you know, I think through
- 5 this discussion, and we're looking at trying --
- 6 everybody is looking frantically at doing new
- 7 construction.
- And so Sean went over new construction through
- 9 bond allocation. And like I said, six years, five to
- 10 six years, depending on the local, some locals are, you
- 11 know, closer to ten years.
- MR. GAINES: Okay.
- 13 MR. BARKER: If this mechanism can just
- 14 continue to move forward, and we can break this code to
- do new construction, you know, there's still -- you have
- 16 zoning and permits in process, but the financing can
- 17 really -- can actually really be done very quickly.
- 18 Within a few months you can get up and running and
- 19 create new constructed units.
- Or, the same thing is, I think the message
- 21 that has not been out there is there is these
- 22 market-rate projects that have sold to the JPAs, where
- 23 we've immediately capped the rents. And I know some of
- 24 my project sponsors want to get on and talk about that,
- and brag about how well their projects have done that

- 1 they're managing.
- 2 But these rents have been discounted, and some
- 3 of these \$1,000 compared to the market rate. And so
- 4 going out and instead of having these investors come in
- 5 and buy a market-rate project, throw a little lipstick
- on it, flip it, and jack up the rents.
- We're doing the same thing. We're buying the
- 8 project, rehabbing the project, and we're fixing the
- 9 rents so they can't continue to escalate like they would
- 10 in San Diego.
- 11 San Diego has gone up 18 percent this year.
- 12 Our projects are fixed and cannot go higher than four
- percent in a year. So we're seeing, on some of these
- projects, a 14 percent Delta just by this mechanism
- 15 alone.
- MR. GAINES: Okay. With the exemption?
- MR. BARKER: Yeah. Exactly.
- MR. GAINES: Yeah. Okay. Great. Thank you.
- MR. BARKER: Yeah. Thank you for asking.
- 20 MS. COHEN: Anything on this side?
- 21 All right. We have no other question for you,
- 22 Mr. Barker. Thank you.
- MR. BARKER: Thank you for your time.
- MS. COHEN: Of course.
- 25 All right. That -- I think we should go to

- 1 public comment.
- MS. CICHETTI: Okay. Just want to remind
- 3 everyone from our announcement at the beginning of the
- 4 meeting, if you're going to make a public comment, we
- 5 ask that you keep it at a three-minute limit.
- 6 AT&T moderator, please let us know if there's
- 7 anyone on the line who would like to make a public
- 8 comment regarding this matter at this time.
- 9 AT&T MODERATOR: Ladies and gentlemen, if you
- 10 haven't already done so, press one, zero to get into the
- 11 queue for your public comment.
- 12 Again, press one, zero.
- We do have one queued up. This is
- 14 Jennifer Ott.
- Jennifer Ott, please go ahead.
- MS. OTT: All right. Can you hear me?
- 17 MS. COHEN: Yes.
- MS. OTT: Okay. Great.
- 19 I'm Jennifer Ott. I'm the Assistant City
- 20 Manager of the City of Hawyard in Alameda County.
- 21 And we have a JPA project in our city that
- 22 provides not only below market-rate rent to over 300 low
- or moderate-income households set a cap on rents that
- 24 prevents displacement of our residents.
- 25 For those of you who aren't familiar with

- 1 Hawyard, we're a predominantly minority community,
- 2 84 percent non-white. And the city council not only is
- 3 committed to finding innovative ways to address the
- 4 housing crisis, but also to create housing stability for
- 5 its existing diverse communities.
- 6 We -- I personally would use this model
- 7 carefully, along with our housing staff, and disclose
- 8 all of the tax impacts to our council when they decide
- 9 to participate in this, that we were well aware and
- 10 studied it very carefully. Well aware of the impacts to
- 11 our property tax, and we decided to participate in this
- 12 innovative solution.
- 13 I'm here speaking before you, because we were
- 14 informed by our county assessor that our -- over 300
- households would be receiving a property possessory
- interest tax bill, and we are very concerned that they
- 17 will be displaced.
- 18 We not only think that -- not only concerned
- 19 about displacement, but concerned that this is
- 20 frustrating the state housing crisis, and our ability to
- 21 meet set state housing laws and comply with the Housing
- 22 Community Development Department. Regional Housing
- Needs Allocation is one of the few ways that we've been
- 24 able to find to actually meet this need.
- I am heartened by some of the comments that I

- 1 hear. And I hope local governments are included in some
- of these conversations going forward. I'm happy to
- 3 participate in a working group of any kind to try to
- 4 find solutions.
- 5 And I just hope that really that we have those
- 6 conversations to find creative solutions to this
- 7 before -- and please make sure that we do not displace
- 8 tennants in the meantime while, you know, while we can
- 9 focus on the weeds. But the forest is that people are
- 10 going to be displaced.
- So I really hope that as we move forward and
- have these working groups, I'm happy to participate on
- finding creative solutions to figure out the way to
- 14 comply with tax law. That it does not come at the
- 15 expense of our low-income and diverse residents.
- 16 Thank you very much.
- MS. COHEN: Thank you.
- 18 AT&T MODERATOR: And we have a comment next
- 19 from Shaun Bradley.
- 20 Please go ahead.
- MR. BRADLEY: Yes. Good afternoon.
- My name is Shaun Bradley. I'm with HomeFed
- 23 Corporation. And we work with CMFA as one of their
- 24 sponsors and project administrators in implementing this
- 25 program.

- 1 I think Mr. Rawson did a great job of giving a
- 2 comprehensive overview of the mechanics of the program,
- 3 and a lot of the statistics to date, and the resounding
- 4 success that has been recognized.
- 5 I'd like to just touch on one example in
- 6 particular that we completed around this time last year.
- 7 It was the first deal that was put into the program in
- 8 the county of San Diego, 519 unit, class B apartments in
- 9 Escondido.
- 10 It was actually just what Mr. Barker had
- 11 referenced. It was a property that was purchased and
- improved with the sole intent of raising rents for, you
- know, an exit at a higher value than they originally
- 14 purchased the property for.
- We were able to step in and buy the property,
- 16 and give them their exit. But instead of continuing
- 17 forward with their business plan of raising rents on
- 18 lease renewals of ten percent on existing residents, or
- over 15 percent on new residents, we were able to step
- in and immediately provide a public benefit by averaging
- 21 a lowered rent of 17 percent across the property.
- This program was very much appreciated by
- existing residents, and has such a demand for future
- residents that it currently has a waiting list of 2,200
- 25 people. I think that is a true testament to the value

- of this program. And it really addresses the missing
- 2 middle.
- 3 The missing middle, which has been long
- 4 overlooked from a subsidy standpoint. I mean, most of
- 5 the -- I know Ben touched on most of the subsidies going
- 6 to the lower-income bans, which those projects
- 7 notoriously become impacted with very little motivation
- 8 for the residents benefitting from those -- at those
- 9 properties to do better for themselves, to move on and
- 10 move up.
- 11 This program really facilitates or acts as a
- 12 bridge for those lower-income bans properties to
- market-rate housing, which has just -- just in the past
- 14 year alone, I think California witnessed 20 percent rent
- 15 growth. I do not know how the workforce can keep up
- 16 with that.
- So I do really emphasize the merit to this
- 18 program, and would like to see it continue. And
- 19 certainly appreciate your support.
- MS. COHEN: Thank you.
- 21 Are there any other speakers?
- 22 AT&T MODERATOR: We have a comment next --
- yes, ma'am. We have a comment next from Guy Penini.
- 24 Please go ahead.
- 25 MR. PENINI: Hi. Thanks for your time.

- 1 My name is Guy Penini. I'm with BLDG
- 2 Partners. We're an owner and operator of affordable
- 3 housing across the country, and here in California,
- 4 where we help house low and middle-income families and
- 5 seniors.
- 6 We're based in Los Angeles. And so we manage
- 7 two middle-income properties under this bond program,
- 8 306 units in Orange, California, and 282 units in the
- 9 city of Paramount. And it's been our honor to work
- 10 closely with CMFA as our JPA with public officials and
- 11 community stakeholders to implement this program.
- 12 And as with people in the communities across
- 13 California, our tenants have always faced incredibly
- 14 high housing costs that weren't just tough for housing,
- but also limited their ability to provide for their
- 16 families and plan for their futures.
- 17 With just about a year of operation under our
- 18 belt, I'd like to share just some perspective from the
- 19 day to day. And that is really two specifics.
- One, our communities are essentially 100
- 21 percent or 99 percent full with wait lists. And I think
- that reflects the success and desirability of this
- 23 opportunity and how critical it is.
- And what's been touched on by some other
- comments, our tenants are seeing about 30 to 35 percent

- 1 relief from market rent.
- 2 And it's this kind of relief that helps keep
- 3 people in their homes, families in their homes in their
- 4 communities close to their jobs and schools.
- 5 And especially in a period where we keep
- 6 seeing rising rents in the market, this program really
- 7 provides a significant stabilizing force for our cities
- 8 and counties.
- 9 I firmly believe that many of our tenants, who
- in many cases have long been residents of these cities,
- would have been forced out of the community. And these
- 12 are places where they work, where they spend, where they
- invest, and where they study. And they would have been
- forced to move out of the market because of housing
- 15 costs.
- So I would really like to say that we never
- would have been able to provide this program, but for
- the innovative bond program that has been implemented
- over the last few years. It's a really unique approach
- 20 that meets the challenges of a high-cost housing market
- 21 here in California.
- 22 And it also works significantly outside of the
- 23 traditional affordable housing finance structures that
- 24 we have in the state. And we're able to tap new
- investors and new resources, and help preserve

- 1 California's efforts to help low-income households and
- 2 meet the challenge for our middle-income households as
- 3 well.
- 4 Thank you for your time.
- MS. CICHETTI: AT&T moderator, do we have
- 6 anyone else on the line who would like to make a public
- 7 comment?
- 8 AT&T MODERATOR: Yes, ma'am.
- 9 Our next comment comes from Matt Avital.
- 10 Please go ahead.
- MR. AVITAL: Hi, everybody.
- My name is Matt Avital. I'm the Principal and
- 13 Founder of Ascenda Capital.
- 14 We are an owner, operator, and developer of
- 15 affordable housing nationwide. We own and operate about
- 9,000 units right now. We are the project administrator
- for Latitude 33 Apartments in Escondido.
- 18 And, again, I -- as Shaun mentioned, I also am
- 19 not an attorney, and cannot speak on the, you know, the
- 20 mechanics or, you know, the legal merit of possessory
- 21 interest. But I can tell you from a practical
- 22 standpoint our story, a little bit about our project.
- We helped CMFA facilitate the purchase of
- Latitude 33, the 198-unit class A community.
- This was a property in which the previous

- 1 owner was raising rents ten percent per the emergency
- 2 order. But if they could, they would have raised rents
- 3 30 percent.
- 4 Once we took over, we met a lot of tenants and
- 5 heard a lot of stories of tenants that were actually
- 6 planning on moving because they were rent burdened so
- 7 much, and they thought they were getting a rent
- 8 increase. They ended up qualifying for one of our
- 9 income qualifications to your 80, 100, 120, and we
- 10 actually reduced their rent.
- 11 So it's been really cool to be a part of this
- 12 program that really impacts people's lives. And I think
- a possessory interest to these tenants would really be
- 14 detrimental after getting the good news from us that
- their rents are going down. Now having a tax that they
- have to pay will really hurt them and impact them.
- So we think this is a great program. We want
- to see it continue, and hopefully a decision made to
- 19 prevent that from happening.
- Thank you.
- MS. COHEN: Thank you.
- MS. CICHETTI: Do we have anyone else on
- 23 the --
- 24 AT&T MODERATOR: We have no additional
- 25 comments in queue.

- 1 MS. COHEN: All right. Thank you.
- 2 So public comment is over. And as you can
- 3 see, this is just the beginning of a much-needed
- 4 conversation and dialogue.
- 5 I just wanted to highlight my intent again
- 6 that before our next meeting, I'm going to be meeting
- 7 with the Executive Director, the leadership of the CAA,
- 8 to determine options that we may consider to explore
- 9 further.
- 10 As I stated in my opening remarks, we also may
- want to consider convening an interested parties
- 12 process, so that there's transparency on this, and so
- 13 that we're able to get everyone that's interested in
- 14 discussing this topic to the table, and explore a
- 15 legislative solution.
- Also maybe provide guidance, and simply allow
- 17 other issues to further develop and determine a pathway
- 18 forward.
- 19 Unfortunately, we don't have a lot of time --
- 20 much more time today to dive into this issue. But we
- 21 will be mindful of the associated challenges and
- 22 opportunities around this matter.
- So, again, thanks for listening.
- Thank you to everyone that participated.
- 25 I appreciate the public comments that called

- 1 in.
- 2 And also, colleagues, if you have any further
- 3 questions or comments, we can take them now. If not,
- 4 we're going to keep moving.
- 5 Mr. Gaines, do you have something?
- 6 MR. GAINES: Share comments at the end.
- 7 MS. COHEN: Right. Okay.
- 8 Okay. Great.
- 9 Ms. Cichetti, let's call the next item,
- 10 please.
- 11 MS. CICHETTI: The next item -- could we take
- 12 a quick five-minute break for the staff?
- MS. COHEN: Oh, sure. Of course. We'll take
- 14 a 5-minute break. Yes.
- MS. CICHETTI: Thank you.
- 16 MS. COHEN: It's 3:15 now.
- 17 (Whereupon a break was taken.)
- MS. COHEN: Let's get started. We only have a
- 19 few more items to go.
- 20 Ms. Cichetti, where did we leave off on the --
- 21 where did we leave off on the agenda?
- MS. CICHETTI: We're gonna go back to the
- 23 Litems.
- MS. COHEN: Yes, the L items.

25

1	ITEM L1a
2	
3	MS. CICHETTI: Item L, Board Member Requested
4	Matters, Lla.
5	MS. COHEN: Yes.
6	MS. CICHETTI: New Matters.
7	MS. COHEN: Yes. Lla, New Matters.
8	And so, Mr. Gaines, this is where we will hear
9	the report from your assessor meetings.
10	And we will start. And then also want to let
11	you know we are pulling off the agenda L2a and L3a.
12	Are we all on the same page, Ms. Cichetti?
13	Does that sound right to you?
14	MS. CICHETTI: That you've announced L2a is
15	off, and L3a was removed yesterday.
16	MS. COHEN: That's right.
17	So let's get through Lla.
18	And go ahead.
19	MS. CICHETTI: Report from Each Board Member
20	on their District County Assessors Meeting Held During
21	the Annual Meeting of the Board of Equalization and the
22	County Assessors.
23	Issues raised and possible recommendations for
24	each District's County Assessors during the meeting.

MS. COHEN: All right.

- Bear with me, I'm trying to get to my notes.
- Okay. So at this time, I want to just
- 3 publicly report out on the District Two breakout
- 4 sessions during the 2022 annual meeting for the Board of
- 5 Equalization and the County Assessors' Association
- 6 county assessors held on October 19th, 2022.
- 7 Deputy Controller Stowers made the suggestion
- 8 last year to provide an opportunity for public
- 9 stakeholders in our entire Board to learn more about
- 10 priority issues facing each district.
- 11 Smart. Because it allows us to consider the
- 12 role of the Board in its entirety when we're making and
- 13 addressing priorities.
- 14 So while the concerns raised by our respective
- assessors may not be universal to each and every county,
- I also believe that if its prudent to publicly present
- them, present their respective reports, so that we all
- 18 know what's going on.
- So I want to know what's going on in the rural
- 20 counties that Gaines represents, and as well as the rest
- of you throughout the entire state of California.
- It's possible that some of the issues that are
- raised in our respective break-out meetings are also
- issues faced by other counties and other county
- assessors' offices in other equalization districts.

- 1 So this is the best vehicle that we have to
- 2 bring these issues to light to provide us an opportunity
- 3 to ensure that the tax administration practices continue
- 4 to result in a statewide guidance, as well as service to
- 5 all 58 county assessors.
- 6 So with that said, I'll begin my presentation.
- 7 I provided you all a memo -- a memorandum that provides
- 8 background on my report out this afternoon.
- 9 And at the Board of Equalization second
- 10 district break-out session on our annual meeting, the
- 11 assessors expressed interest in pursuing new proposals
- to address ongoing challenges that impact the property
- 13 tax administration in their office.
- And also we had some dialogue around
- 15 continuing to work on previously raised issues that
- 16 still remain outstanding.
- So where I want to begin is by highlighting
- 18 the new issues that were raised. Okay. First,
- 19 effectively managing the future of work. So as you are
- aware, the pandemic put us in a position to examine in
- 21 realtime the viability of remote work to ensure the
- 22 continuity of government services.
- And as a result, government realized that the
- 24 many benefits associated with remote work, and that
- 25 includes work/life balance, commute miles saved,

- 1 emissions reductions, and business-related cost savings.
- 2 Government also acknowledged challenges
- 3 associated with leading a remote work environment and
- 4 providing realtime supervision, mentoring, coaching and
- 5 support for our workforce.
- It's been suggested that the BOE explore
- 7 training opportunities to assist local county assessors,
- 8 BOE leadership and mid-level management in fostering
- 9 remote work environments that will promote an engaged
- 10 workforce with measurable productivity and
- 11 high-performance teams.
- The second point that is new was we heard a
- request to partner with the Board and the agency to
- 14 ensure that the agency has sufficient staffing and
- resources to carry out its role and responsibilities.
- And so what do I mean by that?
- Well, since the passage of AB 102, the Second
- 18 District assessors acknowledged that the agency doesn't
- 19 have the staffing and the resources that they need to
- 20 operate at an optimal capacity.
- 21 And so a suggestion has come through that the
- 22 agency identify its staffing and resource gaps, and also
- 23 acknowledge that the California Assessors' Association
- 24 will partner with the Board and the Legislature to
- 25 ensure that the BOE, the agency, has the resources that

- 1 it needs to constitutionally carry out -- or carry out
- 2 its constitutionally-mandated roles.
- 3 Of course we welcome any kind of partnership,
- 4 acknowledging that this specific partnership would be
- 5 aligned with our own strategic plan.
- Two additional issues that were raised but
- 7 that are not new that I will just briefly touch on is,
- 8 first, recruitment pipeline development and leadership
- 9 training.
- 10 We know about that. We know that we're moving
- 11 forward. Lisa Renati is doing a fantastic job in
- 12 helping us get there.
- 13 And then the second point is to ensure that
- 14 the financial technology system, technology investment
- by the administration and the Legislature is properly
- 16 executed to benefit all counties and -- and to benefit
- 17 all counties.
- So we just want to make sure our technological
- 19 investments are on par.
- You guys may remember that last year we worked
- 21 with Director Fleming to partner with the association to
- 22 ensure that the -- the enhanced funding for the state
- 23 supplementation for county assessors program.
- This is a widely-regarded program that really
- 25 benefited a lot of counties, particularly the rural

- 1 counties, in getting them the resources that they need
- 2 to help with backlog, to help with technology
- 3 improvements.
- 4 So you are also aware that this most recent
- 5 budget included a \$30 million dollar technology
- 6 investment over three years to local county assessors to
- 7 assist them in performing property assessment.
- And that is it in terms of a high-level report
- 9 out. If you have any specific questions, you can
- 10 contact me in the office, and we can work with you one
- on one if you want a more detailed report.
- But just in the essence of time, I want to
- give some time to Mike Schaefer to report out.
- 14 Then we will hear from Mr. Gaines, and then
- we'll hear from Mr. Vazquez.
- Mr. Schaefer, anything you want to share?
- MR. SCHAEFER: Well, I just want to say
- 18 District Four is alive and well.
- 19 I've had the chance to meet with my assessors,
- 20 of which we have five.
- 21 Ernie Dronenburg, who is the icon, who is
- retiring, he is succeeded by Jordan Marks who just won
- the election for assessor. And Jordan shared with me
- 24 today some of the activities. That Amazon has invested
- 25 millions of dollars in buying border property. That's

- 1 property in San Diego County that is on the Mexican
- 2 border. And they're finding a lot of warehouse
- 3 development down there. So there's a lot of new
- 4 challenges and valuation challenges.
- 5 And Jordan Marks brings decades of devoted
- 6 public service in his background to the office.
- 7 Claude Parrish and his wife Noel were at the
- 8 conference yesterday and had a nice visit. I talked to
- 9 some of Claude's constituents, and they're very
- impressed at how attentive he is and how knowledgeable
- 11 he is. And he's a great credit to the assessment
- 12 business that we're all in.
- I saw my Riverside guy, Peter Aldana, who is a
- career guy like so many of our people, and doing a very
- 15 good job in Riverside County.
- 16 Robert Menvielle, who comes to us from the
- furthest distance away, because he's out in El Centro
- and Brawley. He has a couple big social events, the
- 19 kettle call the end of the year, the carrot festival in,
- I think in February. And I try to get down to those
- 21 events so I can meet some of the people he works with.
- 22 And it's an unusual economy he has. He has a
- JCPenney's store. But I think 75 percent of the
- 24 customers come from Mexico. Because there's a million
- 25 people living right next door. And they come over and

- 1 keep the economy healthy in El Centro.
- 2 And he just won his election in the primary.
- 3 And he and his family have been around for decades in
- 4 Imperial Valley. So they're really excellent people to
- 5 have the public trust as the public could give them.
- And we know we lost Bob Denton. And we're so
- 7 sorry to lose him this last year. He's been replaced by
- 8 Christopher Wilhite, who is the new assessor in San
- 9 Bernardino County. And I haven't had a chance to really
- 10 meet with him. And he's new at the job, too. But I'm
- going to make an effort in the coming year to spend more
- 12 time with him to see how I can help him do a better job.
- 13 Thank you very much.
- MS. COHEN: Great. Thank you.
- Mr. Gaines.
- 16 MR. GAINES: Yes. Great. Thank you.
- 17 We had a wonderful meeting with my assessors
- in District One. And so I just wanted to take this
- opportunity to thank my assessors who were able to
- 20 participate this year.
- 21 And to take a second once again to honor the
- 22 retiring assessors in my district and to welcome the new
- ones. They're a wealth of knowledge and insight, and
- 24 our meeting proved that once again.
- This year my assessors focussed on Prop. 19

- 1 implementation, but also on the law itself, and how its
- 2 affecting rural counties.
- 3 They noted a migration is occurring from
- 4 cities to more rural areas. And they are accepting a
- 5 great number of base year value transfers.
- And they worry about education funding in
- 7 these areas that could be diminished as a result.
- 8 I'm not sure this is adequately contemplated
- 9 by Prop. 19 factors, and it bears watching.
- 10 It's early, but I also want to ensure that
- small rural counties are not paying an unfair price when
- 12 it comes to Prop. 19.
- 13 In addition to the discussion about the
- 14 affects of Prop. 19, at least one of my assessors noted
- 15 that administration of the initiative would be to look
- 16 at improving our state forms. If state forms could be
- standardized, it would make it much more easier for my
- counties to satisfy the requirements of Prop. 19.
- 19 The -- in this particular case, the assessor
- 20 asked that the BOE provide more guidance on how to
- 21 adequately report on Prop. 19 information.
- We had a lengthy discussion on Prop. 8
- 23 property tax reductions and how difficult they have
- 24 proven to be, especially for rural counties that lack
- 25 the manpower to do the downward reassessments or upward

- 1 revisions.
- There is still outstanding Prop. 8 properties
- 3 with assessors in my district. And if real estate
- 4 values are declining, we're going to be dealing with
- 5 that again. We'll have to see what happens with the
- 6 economy.
- 7 Larger counties can use algorithms to
- 8 mass-appraise. But smaller counties don't have tract
- 9 homes, for example. That lends themselves to standard
- 10 appraisals. It's difficult for them to use algorithm
- 11 appraisals. This leads to tremendous backlogs in
- smaller counties, and that does not serve taxpayers
- 13 well.
- 14 Lastly, you all know that I'm interested in
- the BOE staffing levels and county assessor staffing
- 16 levels. We can't fulfill our obligations to taxpayers
- 17 with an empty desk.
- With that in mind, we discussed recruitment
- 19 and retention, especially as it relates to the
- 20 auditor-appraiser position.
- The auditors wanted to ease up the
- requirements for the auditor-appraiser position. Too
- 23 many people are failing the test. And, therefore,
- they're unable to recruit.
- 25 They would like to develop an alternative

- 1 program that would bring people into the profession.
- 2 Once the assessor offices -- once in the assessor
- 3 offices, these new recruits could more adequately
- 4 determine what skill sets they need to learn, and that
- 5 training could take place.
- In light of the difficulty that assessors have
- 7 in fully staffing their offices, I think we should be
- 8 looking at alternative paths to help ensure offices have
- 9 the personnel needed to serve taxpayers.
- 10 And I'd sure like the Board to take a look at
- 11 that in terms of the auditor-appraiser position. If we
- 12 could have a little easing on some of those
- 13 requirements, where they could at least bring them into
- 14 their local assessor office, and then put them through
- 15 some sort of training regimen.
- We do so well, I think, in providing the
- 17 educational classes through the BOE. But maybe we could
- 18 fine-tune it a little bit, so that we can address this
- 19 labor shortage issue.
- 20 So thank you so much. Appreciate it.
- MS. COHEN: Thank you.
- 22 Let's hear from Mr. Vazquez.
- MR. VAZQUEZ: Thank you, Chair Cohen, for your
- report, and from my other colleagues as well who raised
- 25 assessors in their respective districts.

- 1 I reaffirmed my prior agreement to the
- 2 accomplishments of the items you mentioned, in
- 3 partnership with other members, from the Executive
- 4 Director and our assessors.
- 5 I think the appraisers recruitment and
- 6 development issue is still a critical concern in almost
- 7 every county. And that our Workforce Planning Work
- 8 Group could reconvene early next year to begin tackling
- 9 some components of it, including the implementation of
- 10 technology that would advance remote work capabilities.
- I look forward to advancing towards some of
- 12 these solutions in 2023.
- For the Los Angeles County assessor who raised
- 14 two major issues at my meeting, both of which are
- centered around the affordable housing issue, the first
- 16 was -- the first issue was whether Section 402.1 applies
- 17 to low-income properties that are restricted under
- 18 rent-controlled ordinances by local governments.
- 19 The Los Angeles County and its many cities
- 20 have stringent rent-control laws that restrict the
- amount of rent that can be changed for leasing of
- 22 properties, especially low-income housing properties.
- The assessor is looking to the Board for clear
- 24 guidance on what is considered restricted, and to what
- 25 extent the assessment should be, based on the restricted

- 1 rent, rather than the market rent.
- 2 This issue also raises several speakers in our
- 3 working group meetings. And in looking at Mr. Nanjo's
- 4 report or letter that he presented to us that I was
- 5 looking at yesterday, that was very helpful.
- 6 But I have a question -- I guess a concern or
- 7 question, just for clarification. The basic question
- 8 is, in the RTC 402.1, is that applicable to properties
- 9 legally restricted or subject to rent controlled by city
- 10 ordinances?
- 11 Your conclusion is yes. You state that if the
- 12 restrictions put in place by city ordinance stop the
- owner from realizing the full market rent for the
- 14 property, the assessor should consider the effect of the
- 15 ordinance restrictions on rent control -- or on rent and
- 16 use, actual rent, and determining the fair market value,
- 17 unless restrictions is rebutted.
- 18 Is that true?
- And I guess while you're coming up, what does
- 20 rebutting the restrictions mean?
- MR. NANJO: So thank you very much for that
- 22 question, Member Vazquez.
- Chair Cohen, Vice Chair Schaefer, Honorable
- 24 Members of the Board, basically, as I kind of indicated,
- 25 this, too, is not as simple as one would think.

- Generally, the conclusion is correct, yes,
- 2 they should take that into consideration. But it's a
- 3 rebuttable presumption. So depending on what other
- 4 facts are brought to light to the assessor, the assessor
- 5 has discretion of taking those other things into
- 6 consideration. And it may change whether or not the
- 7 amount or to the extent those things are taken into
- 8 account.
- 9 MR. VAZQUEZ: So would it be fair to say that
- 10 we can provide guidance, let's say, for example, to my
- one assessor now, Jeff Prang, that it's pretty much he
- 12 has discretion on this?
- Because right now he's kind of throwing it
- 14 back, or at least in the discussions we had after our
- meeting last month, he was making it sound like his
- 16 hands are tied unless we give him guidance.
- MR. NANJO: I think we've given him plenty of
- 18 guidance.
- MR. VAZQUEZ: I thought we did.
- 20 MR. NANJO: If I could ask Mr. Yeung to join
- 21 me up here.
- 22 Sorry, Dave.
- 23 Again, there are always new situations that
- 24 are brought to light. But I think Dave and my staff are
- 25 pretty open to talking directly with the assessor's

- 1 office and providing guidance.
- But we have plenty of guidance already, right,
- 3 Dave?
- 4 MR. YEUNG: We -- we do have guidance out
- 5 there. We have it in our annotations. We have it in
- 6 our -- we have it in some of our handbooks.
- 7 But if -- I had the opportunity to talk to
- 8 some of the staff from LA County just yesterday. If
- 9 there are any fact patterns they want to truly lay out
- for us, we'd be more than happy to meet with them and
- 11 talk with them directly.
- MR. VAZQUEZ: I'd appreciate it.
- 13 Yeah. Because it just so happens, the one
- incident that you're probably aware of that he's raising
- is with one of the developers that seems to be buying up
- some of these old buildings in downtown LA. And it
- 17 looks like he's going to continue to do it. And he
- 18 keeps hitting that one snag on that issue.
- And he's -- he's -- but Jeff, or the assessor,
- 20 is still taxing them as if they were market-rate units,
- 21 and they're not. And he's being penalized for it, I
- 22 quess.
- MR. YEUNG: Yeah. So the fact patterns are,
- there are some nuances there, and they're pretty
- 25 complex.

- 1 MR. VAZQUEZ: Okay.
- 2 MR. YEUNG: But we'd be more than happy to
- 3 have a direct conversation.
- 4 MR. VAZQUEZ: I'll let him know. Appreciate
- 5 it.
- 6 MR. YEUNG: Of course.
- 7 MR. NANJO: Yes. Absolutely. Thank you.
- MR. VAZQUEZ: The other item I had that we've
- 9 kind of delved into.
- 10 And I think, Madam Chair, you kind of hit it
- 11 on the nail, I think we need to continue this on this
- whole possessory interest. So I'll hold off on that
- 13 one.
- MS. COHEN: Okay. Let's take public comment.
- MS. CICHETTI: AT&T moderator, can you please
- let us know if there is anyone on the line who would
- 17 like to make a public comment regarding this matter?
- 18 AT&T MODERATOR: Of course.
- 19 Ladies and gentlemen, if you wish to make a
- 20 public comment on this matter, please press one, then
- 21 zero.
- There is currently no one in the queue.
- MS. COHEN: Okay. Great.
- MS. CICHETTI: Thank you.
- MS. COHEN: Thank you.

1	Let's keep going. Next item.
2	
3	<u>ITEM M1</u>
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5	MS. CICHETTI: Next item on the agenda is M ,
6	Public Policy Hearing; M1, Proposition 19
7	Implementation.
8	There are no planned staff reports or external
9	speakers for this agenda item for this month's meeting.
10	MS. COHEN: Okay.
11	MS. CICHETTI: However, persons who wish to
12	address the Board on this topic as a public comment may
13	do so.
14	AT&T moderator, can you please tell us if
15	there is anyone on the line who would like to make a
16	public comment regarding this matter?
17	AT&T MODERATOR: Of course.
18	Ladies and gentlemen, once again, if you wish
19	to make a public comment, please press one, then zero.
20	And there's currently no one in the queue.
21	MS. CICHETTI: Thank you.
22	Hearing no comments, I guess we'll close this
23	public hearing.
24	MS. COHEN: Yes, please.
25	MS. CICHETTI: We'll go to the next item,

which is M2. 1 2 3 ITEM M2 4 5 MS. CICHETTI: M, Public Policy Hearing; M2, 6 Impact of Public Calamities on Property Tax 7 Administration: County Boards of Equalization/Assessment 8 Appeal Boards, AAB, Remote Hearings. 9 There are no planned staff reports or external 10 speakers for this agenda item for this month's meeting; 11 however, persons who wish to address the Board on this 12 topic, may do so. 13 AT&T moderator, is there anyone on the line 14 who would like to make a public comment regarding this 15 matter? 16 AT&T MODERATOR: Ladies and gentlemen, once again, if you wish to make a public comment, please 17 18 press one, then zero. 19 And there's currently no one in the queue at 20 this time. 21 MS. COHEN: Okay. Thank you. 22 MS. CICHETTI: That will close this public 23 policy hearing. 2.4

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226

1	<u>ITEM N</u>
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3	The next item on the agenda is N, Public
4	Comments on Matters Not on the Agenda.
5	Persons who wish to address the Board of
6	Equalization regarding items not on the agenda may do s
7	under this item on the agenda.
8	Please note that the Board cannot take action
9	on items not on the agenda; however, the Board can
10	schedule issues raised by public for consideration at a
11	future meeting.
12	AT&T moderator, can you please let us know if
13	there's anyone on the line who would like to make a
14	public comment at this time?
15	AT&T MODERATOR: Of course.
16	Once again, ladies and gentlemen, if you wish
17	to make a public comment, please press one, then zero.
18	And there is currently no one in the queue.
19	MS. CICHETTI: Thank you.
20	That closes our public comments for the day.
21	And the last item is closing remarks.
22	MS. COHEN: All right. Thank you.
23	So I'd just like to adjourn this meeting in
24	memory of the former Executive Director, Brenda
25	Fleming's, father, Mr. Donald Joiner.

1 And I think we have closing remarks. 2 Mr. Gaines, do you have anything? 3 MR. GAINES: I already said mine. MS. COHEN: You said your part? 4 5 MR. GAINES: Yeah. Thank you. MS. COHEN: Okay. All right. 6 7 MR. VAZQUEZ: The only one I would add is, 8 before you read those, is just in my district, the Mayor 9 of Santa Monica, Sue Himmelrich, lost her mom, who had 10 been struggling with cancer. And it happened between our meetings here. So I just wanted to also close in 11 12 adjournment of her mom. 13 MS. COHEN: Okay. 14 Well, ladies and gentlemen, thank you for your service to the state of California. And I believe this 15 16 meeting is now adjourned. 17 Thank you. 18 (Whereupon the meeting adjourned.) 19 20 21 22 23 24

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Τ	REPORTER'S CERTIFICATE
2	State of California)
3) ss
4	County of Sacramento)
5	
6	I, Jillian Sumner, Hearing Reporter for the
7	California State Board of Equalization, certify that on
8	November 17th, 2022, I recorded verbatim, in shorthand,
9	to the best of my ability, the proceedings in the
10	above-entitled hearing; that I transcribed the shorthand
11	writing into typewriting; and that the preceding
12	pages 1 through 234 constitute a complete and accurate
13	transcription of the shorthand writing.
14	
15	Dated: December 2, 2022
16	
17	
18	Jillian Sumner
19	JILLIAN SUMNER, CSR #13619
20	Hearing Reporter
21	
22	
23	
24	
25	