Assessment Appeals

General

Section 16 of article XIII of the California Constitution provides that the county board of supervisors, or one or more assessment appeals boards created by the county board of supervisors, shall constitute the county board of equalization for a county. Sections 1601 through 1641.5 are the statutory provisions governing the conduct and procedures of assessment appeals boards and the manner of their creation. In addition, the BOE has adopted Rules 301 through 326 to regulate the assessment appeals process.

Section 1601 defines "county board" as a county board of supervisors meeting as a county board of equalization or an assessment appeals board. For simplicity purposes, the term "appeals board" will be used throughout this section when referring to the body charged with the equalization function for the county.

An appeals board is a quasi-judicial body. It has some of the characteristics of a court of law as it adjudicates disputes between taxpayers and the assessor, and its decisions are legally binding and enforceable. Although rules of evidence and other matters of procedure are less formal than in a court of law, due process, nevertheless, requires that an appeals board give each side a reasonable notice of hearing and an opportunity to present its case, and to question the other side's evidence and witnesses.

The function of an appeals board is to determine the full value of property or to determine other matters of property tax assessment over which the appeals board has jurisdiction. An appeals board's decision is final and may not be reheard by the appeals board, even if requested by the assessor or taxpayer. However, either party may appeal the appeals board's decision by filing action in superior court. An appeals board has no jurisdiction to: (1) grant or deny exemptions, (2) decide disputes involving tax rates, local governmental budgets, tax bills, or tax policy, and (3) take into consideration a taxpayer's ability to pay when making its determination.

In most counties, the clerk of the board of supervisors (clerk of the board) also acts as the clerk of the assessment appeals board. To file an assessment appeal, taxpayers must file a BOE-305-AH, Assessment Appeal Application, with the clerk of the board. The clerk of the board is responsible for reviewing the application for completeness, timeliness, and use of the proper Board-prescribed form. The clerk of the board provides copies of the accepted applications to the assessor. In addition, the clerk of the board schedules the assessment appeals hearings, determines which assessment appeals board members will be on the panel, and notifies applicants of the date and time of the hearings.

The assessor, or an appointed deputy for the assessor, must attend every assessment appeals hearing. It is the responsibility of the assessor, or the appointed deputy, to be prepared for the hearing and to be able to answer questions posed by the applicant or the appeals board members during the hearing, and to present evidence to support the assessor's opinion of value.
Section 1604 and Rule 309 provide that a hearing must be held and a final determination made on an application for reduction within two years of the timely filing of the application, unless the applicant or the applicant's agent and the appeals board mutually agree in writing, or on the record, to an extension of time. If a hearing is not held and a determination is not made within the two-year time period, the applicant's opinion of value stated on the application must be enrolled. For applications involving a base year value appeal, the applicant's opinion of value shall be enrolled until the appeals board makes a final determination on the application. For applications involving a decline in value or personal property assessment appeal, the applicant's opinion of value shall be enrolled for the tax year(s) covered by the application.

For detailed information regarding assessment appeals, refer to the Assessment Appeals Manual. Information can also be found by visiting http://www.boe.ca.gov/proptaxes/asmappeal.htm.

The BOE's assessment practices survey team evaluates the assessor's practices and procedures regarding assessment appeals. As part of the process, the BOE reviews the clerk of the board's role in the assessment appeals process, as well as how the assessor and the clerk of the board work together to ensure proper processing of all assessment appeals. In addition, the BOE reviewer will attend an assessment appeals hearing, whenever possible, in order to evaluate the county's assessment appeals proceedings.

The specific areas of review may include, but are not limited to, the following:

- General Elements of the County's Appeals Board
- Functions of the Clerk of the Board
- Functions of the Assessor